LEGAL SERVICES CORPORATION SUNSHINE ACT MEETING OF THE BOARD OF DIRECTORS

OPEN SESSION

Monday, November 25, 2002 11:15 a.m.

The Legal Services Corporation 750 First Street, N.E., 11th Floor Room 11026
Washington, D.C. 20002

BOARD MEMBERS PRESENT:

Douglas S. Eakeley, Chair
LaVeeda Morgan Battle, Vice Chair
John N. Erlenborn
Hewlett H. Askew
Edna Fairbanks-Williams
Maria Luisa Mercado
Thomas F. Smegal, Jr.
Ernestine P. Watlington
Nancy Hardin Rogers
Hon. John T. Broderick, Jr.

Staff Present:

Victor M. Fortuno, Vice President for Legal Affairs, General Counsel & Corporate Secretary Randi Youells, Vice President for Programs Dawn M. Browning, Assistant General Counsel

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C O N T E N T S

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Approval of the agenda.	3
Consider and act on Board of Directors' Semiannual Report to Congress for the period of April 1, 2002 through September 30, 2002.	3
Consider and act on other business.	19

MOTIONS: Pages 3, 14, 16, 19, 20.

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- 1 PROCEEDINGS
- (11:15 a.m.)
- 3 CHAIRMAN EAKELEY: Let me convene the meeting,
- 4 then. Having convened the meeting, I find I don't have the
- 5 agenda for the meeting. Why don't we approve the agenda?
- 6 Any changes or corrections to be made to the agenda?
- 7 MOTION
- 8 MR. SMEGAL: I so move.
- 9 MS. WATLINGTON: I second.
- 10 CHAIRMAN EAKELEY: All those in favor?
- 11 (A chorus of ayes.)
- 12 CHAIRMAN EAKELEY: Okay. Now that we've approved
- 13 the agenda, what's on it?
- MR. FORTUNO: The first item, Doug, is the
- 15 "Approval of the agenda."
- The second item is "Consider and act on Board of
- 17 Directors' Semiannual Report to Congress for the period of
- 18 April 1, 2002 through September 30, 2002."
- 19 CHAIRMAN EAKELEY: Great. Okay. Let me just lead
- 20 off. I have two comments, and only two comments on our
- 21 message.

- 1 First, I -- it seems to me that we ought to be
- 2 using this report, especially if it's our last, to be
- 3 reconfirming the need for greater financial support for the
- 4 work of our grantees and to close the gap between unmet legal
- 5 needs of the low-income Americans and resources that are
- 6 available, consistent with our appropriations message.
- 7 It seems to me that, rather than starting with the
- 8 announcement of Friends of Legal Services, we might want to
- 9 work that thematic in both at the beginning in and later on.
- I had a question also. I defer -- it's great news,
- 11 but I don't -- are we leading with our chins a little bit in
- 12 highlighting the fact that we now have a permanent residence
- 13 funded by others?
- 14 Then thirdly, I think, related to -- I said I was
- only going to have two comments, but my third comment is
- 16 related to the first.
- When we get to Page 9 and we talk about
- implementation of the 2000 Census, we say nothing about the
- 19 fact that that implementation has resulted in the loss of
- 20 some 39 million, or whatever it is, for the -- and then
- 21 mention the states that had lost that money.

- 1 MS. FAIRBANKS-WILLIAMS: Yeah, I wondered about
- 2 that. I think we should mention the states that have lost
- 3 the money.
- 4 CHAIRMAN EAKELEY: Yep.
- 5 MS. ROGERS: I agree.
- 6 MR. BRODERICK: This is John Broderick. I had the
- 7 same concerns at Page 1 here. When we're talking about the
- 8 new headquarters, which is a phenomenal accomplishment, but I
- 9 just wonder, to the uninitiated, whether they read that and
- 10 they think we're empire-building or something.
- 11 CHAIRMAN EAKELEY: Or don't need as much by way of
- 12 annual appropriation.
- 13 MS. MERCADO: That's how I read it. You know, you
- 14 can't ask for more money when you're building buildings like
- 15 this.
- MS. FAIRBANKS-WILLIAMS: The other thing I wondered
- 17 about on Page 9, your little tree down at the bottom says
- 18 that you decided to freeze migrant funding because you did
- 19 not have sufficient information.
- Is that -- are we allowing ourselves to say that we
- 21 don't know what the hell we're doing with migrant funding

- 1 when we say that?
- MS. YOUELLS: No. What we're saying, and we could
- 3 make this more clear, what we're saying is that the migrant
- 4 stream does not track general patterns of population, and
- 5 there are no current statistics that would give us definite
- 6 word on what's happening with migrants, so we're going to try
- 7 to find those figures, who is coming in.
- 8 MS. FAIRBANKS-WILLIAMS: Well, then that should be
- 9 -- should say something a little different down there?
- 10 CHAIRMAN EAKELEY: Yeah, I think it might be
- 11 helpful to say something like just, our best judgment is that
- 12 the migrant worker population of the -- the population of
- 13 migrant workers and their families continues to grow and they
- 14 continue to be -- to experience legal distress, and that
- 15 rather than freezing funding, why don't you maybe just say,
- 16 continued funding at the current level?
- MS. FAIRBANKS-WILLIAMS: And that we are continuing
- 18 to have more and more people, you know, that need help and so
- on, so that they don't think they need to take that money
- 20 away from us.
- 21 CHAIRMAN EAKELEY: Yeah.

- 1 MS. MERCADO: That's a good point, Edna.
- 2 MR. BRODERICK: Doug?
- 3 CHAIRMAN EAKELEY: Yeah?
- 4 MR. BRODERICK: John Broderick. Let me ask you,
- 5 your comment, which I thought was a good one, about talking
- 6 about the needs, the unmet needs, do you envision starting
- 7 out at Page 1 with that or do you envision maybe even a
- 8 separate entry with some retrospective?
- 9 CHAIRMAN EAKELEY: Well, I think that the message
- 10 itself, we could start off with the first three -- I would
- 11 take out the Friends of Legal Services paragraph.
- We could start off with what are now the second,
- 13 third, and fourth paragraphs, and then add as the last
- 14 paragraph in the up front overview, saying, "Despite all of
- 15 these many efforts to maximize the efficient use of federal
- 16 resources and to leverage them with state and local
- 17 resources, the need remains vast and unmet."
- MR. BRODERICK: Would you be inclined, since this
- 19 is most probably our last semi-annual report to Congress, to
- 20 say that, to acknowledge that that's undoubtedly true, and in
- 21 a few lines, to recap what we started and where we are?

- 1 CHAIRMAN EAKELEY: Well, I would see a paragraph
- 2 like that here, and then right under "Funding and Grant-
- 3 Making Activities," on the second page of the background, we
- 4 could work it in right there.
- 5 MR. BRODERICK: It might be interesting to let them
- 6 know where this started in 1993 and where we are now.
- 7 CHAIRMAN EAKELEY: Mm-hmm.
- 8 MR. BRODERICK: Which is, we've lost ground from
- 9 where we started and the needs have grown substantially, and
- 10 I think it might be worth acknowledging this is probably our
- 11 last hurrah and we ought to just recap it.
- 12 CHAIRMAN EAKELEY: All right. I agree with that.
- MR. ASKEW: Doug, this is Bucky.
- 14 CHAIRMAN EAKELEY: Yeah.
- MR. ASKEW: I agree with the suggestion that we
- 16 move that paragraph, or I don't know if you said take it out
- 17 or move it, the Friends of Legal Services, but I think we
- 18 should open with a paragraph along the lines of what I think
- 19 you originally suggested, which is we're in the third or
- 20 fourth year of our strategic plan. The emphasis in the
- 21 strategic plan was improving the quality and improving the

- 1 quantity of legal services -- I mean, something that frames
- 2 this from the very beginning, about what the goals of the
- 3 Board were, or have been, over the last several years, we
- 4 continue along that line, and then these other paragraphs
- 5 flow from that.
- 6 CHAIRMAN EAKELEY: That's good. Actually, that
- 7 would also let us work in the integrity part of our strategic
- 8 plan, with compliance, enforcement, and the like.
- 9 MR. BRODERICK: Yeah.
- 10 CHAIRMAN EAKELEY: Dawn, are you getting all this?
- MS. BROWNING: Yes
- MR. BRODERICK: We may want to remind them, Doug,
- in a nice way, I think everybody on this phone call who is
- 14 currently on the Board has been on the Board essentially
- 15 since day one.
- I mean, this is a Board that's been in service for
- 17 nine-plus years, and I think at some point we ought to tell
- 18 them, as we end nine years in service on the Board, so that
- 19 somebody reading this will understand it's not coming from a
- 20 crowd that arrived Tuesday afternoon.
- MS. FAIRBANKS-WILLIAMS: You know, that sounds like

- 1 a good idea.
- 2 CHAIRMAN EAKELEY: I like that, John. Yeah.
- 3 MR. BRODERICK: I think emphasis on tenure. There
- 4 aren't too many people who have served on any government
- 5 board for that long.
- 6 MS. ROGERS: Doug, on the implementation of the
- 7 2000 Census?
- 8 CHAIRMAN EAKELEY: Yep.
- 9 MS. ROGERS: I'm wondering, and this may not be a
- 10 good idea, but whether to add a sentence indicating that the
- 11 relocation or the reassessment has been particularly
- 12 difficult for those programs that had to be cut in the sense
- 13 that the cut came at a time when they were also being cut
- 14 often with their state funding.
- 15 CHAIRMAN EAKELEY: Yeah, I think that's --
- MS. ROGERS: And so the appropriation has sought
- 17 additional funding to try to make that change in the program.
- 18 CHAIRMAN EAKELEY: I agree. I think we need to
- 19 find several different ways to work into this, the thematics
- 20 of the gap and the loss, and how it's compounded by reduced
- 21 yields on IOLTA, which is under review for constitutionality,

- 1 and state grants, when the states are under fiscal stress, as
- 2 well.
- But yes, I agree that that would be important, both
- 4 in the implementation of the Census discussion, as well as in
- 5 the up front discussion about the inadequacy of federal
- 6 funding.
- 7 I do like the idea of sort of starting out saying
- 8 something like, this may be -- that this Board has been
- 9 reporting to the Congress for the past nine years. This may
- 10 be its last -- well, and we welcome the opportunity to
- 11 address the Congress one more time and provide our
- 12 perspective.
- 13 MS. ROGERS: I'm going to have to leave the
- 14 meeting. I'm sorry.
- I think this is a good report, and all the
- 16 suggested changes of the discussion sound consistent with
- 17 what I believe, so I have no problems with the direction of
- 18 the discussion.
- 19 CHAIRMAN EAKELEY: Okay. Well, thank you very
- 20 much, Nancy.
- MS. ROGERS: Thank you.

- 1 MS. BATTLE: Nancy, before you go, I'd like to make
- 2 a quick announcement for all of the members of the Board, if
- 3 you would, and if the staff could e-mail the performance
- 4 review forms so that we can all get those forms in. The due
- 5 date is upon us, and we've only gotten one in, I think
- 6 Edna's.
- 7 So if you would, all members of the Board, get your
- 8 -- if you can't find your materials from the last Board
- 9 meeting, Vic, if you could e-mail the forms to each of the
- 10 members of the Board so that they could respond and we could
- 11 finalize the performance review, I certainly would appreciate
- 12 it.
- 13 CHAIRMAN EAKELEY: Vic, could you add me to the e-
- 14 mail list of Board members in remiss?
- MR. FORTUNO: Okay, will do.
- MR. BRODERICK: Nancy?
- MS. ROGERS: Yes.
- MR. BRODERICK: Happy Thanksgiving.
- 19 CHAIRMAN EAKELEY: Yeah, happy Thanksgiving, Nancy.
- 20 MS. ROGERS: Same to all of you.
- 21 CHAIRMAN EAKELEY: And everybody else, too.

- 1 MS. ROGERS: 'Bye 'bye.
- 2 MR. BRODERICK: 'Bye.
- 3 CHAIRMAN EAKELEY: I think we've got consensus on
- 4 the subjects we've discussed so far. Are there any other
- 5 comments or suggestions on any other parts of the text?
- 6 MS. YOUELLS: Doug, this is Randi. I have some
- 7 questions about the specificity on Page 11 under "Private
- 8 Attorney Involvement."
- 9 Mentioning programs by name and then saying that
- 10 we've granted or denied waivers, without any explanation I
- 11 think may hold some of those programs out to more scrutiny
- 12 than would be necessary.
- 13 CHAIRMAN EAKELEY: Well, I thought the whole
- 14 section was a little bit more detailed than we normally have
- 15 provided, and I know John Eidleman's got a lot to report, but
- 16 I -- do we need that one particular subsection in there?
- 17 MR. ASKEW: I don't believe so.
- 18 CHAIRMAN EAKELEY: Yeah. I think my inclination
- 19 would bed to take it out altogether. How does everybody else
- 20 feel about that?
- MS. BATTLE: I agree.

- 1 MOTION
- 2 MR. ASKEW: So moved.
- 3 MR. ERLENBORN: The private attorney involvement
- 4 part?
- 5 CHAIRMAN EAKELEY: Yes, just that section.
- 6 MS. BATTLE: Naming those programs.
- 7 MR. ASKEW: Didn't Mauricio e-mail us or fax us
- 8 additional language for this report to be added?
- 9 MS. BROWNING: Yes.
- 10 CHAIRMAN EAKELEY: I thought that was in what we
- 11 got from Dawn under the November 18 memo.
- MS. BROWNING: No, on November the 19th, Mauricio
- 13 gave some additional language about the budget, and I e-
- 14 mailed and/or Federal Expressed that additional language to
- 15 each of you on the 19th.
- MS. FAIRBANKS-WILLIAMS: It came in under funding
- 17 and grant-making activities. I have it here. Do you want me
- 18 to read it?
- 19 CHAIRMAN EAKELEY: Yeah.
- MS. FAIRBANKS-WILLIAMS: Okay.
- "LSC provides funding to legal services programs

- 1 serving indigent persons throughout the 50 states and
- 2 District of Columbia, Puerto Rico, the U.S. Virgin Islands,
- 3 Guam, and Micronesia. To carry out the purposes of the LSC
- 4 Act, President Bush has recommended an LSC appropriation of
- 5 \$329,397,000 for fiscal year 2003.
- 6 "On July 18, 2002, the Senate Appropriations
- 7 Committee approved the Commerce, Justice, State, and
- 8 Judiciary appropriations bill which included LSC's FY '03
- 9 appropriations. To date, there has been no vote in the full
- 10 Senate. The House has yet to act on the bill in committee.
- "Currently, LSC is being funded at FY '02 levels
- 12 and is operating under a continuing resolution set to expire
- 13 on January 11, 2003."
- MR. ERLENBORN: That looks like it's incorporating
- 15 the last paragraph on Page 2.
- 16 CHAIRMAN EAKELEY: I don't have that, and I
- 17 obviously grabbed the wrong materials when I --
- MR. ERLENBORN: I think, Doug, you got the one
- 19 that we were all sent.
- 20 CHAIRMAN EAKELEY: Yep.
- 21 MR. ERLENBORN: Dawn may have a later version.

- 1 CHAIRMAN EAKELEY: Yeah.
- 2 MOTION
- 3 MR. ERLENBORN: I'd just move that we'd add
- 4 Mauricio's language to the report at the appropriate place,
- 5 and that's in this Page 2.
- 6 CHAIRMAN EAKELEY: Yep.
- 7 MS. WATLINGTON: What happened about those names?
- 8 Is that deleted? Those programs' names?
- 9 MR. ASKEW: Yeah.
- 10 CHAIRMAN EAKELEY: Any other -- let's just go
- 11 through this quickly, if we could, then.
- We've talked about the message and funding.
- 13 Management initiatives, any suggested changes for
- 14 Pages 3, 4, 5, that technology, 6, 7, 8? See, this is what
- 15 happens when McCalpin's not with us.
- MS. WATLINGTON: I was just thinking the same
- 17 thing.
- 18 (Laughter.)
- 19 CHAIRMAN EAKELEY: Nine, 10, and then we dealt with
- 20 11.
- 21 Hearing none, I -- Victor, when is this due?

- 1 MR. FORTUNO: This is due the 30th.
- 2 MR. SMEGAL: 30th of November?
- 3 MR. FORTUNO: Yes.
- 4 CHAIRMAN EAKELEY: I think it would be helpful if
- 5 you and Dawn could craft -- could work in the comments that
- 6 we discussed and maybe solicit Mauricio's input, as well, and
- 7 I think we've got enough time, even though it's Thanksgiving
- 8 weekend.
- 9 What I'd like to do is maybe ask you to recirculate
- 10 this to the Board.
- MR. FORTUNO: Sure.
- 12 CHAIRMAN EAKELEY: Or do you want to -- or what's
- 13 your preference, Board? Would you prefer seeing this again
- 14 or authorizing, delegating to me the final editorial
- 15 negotiation strategy?
- MR. BRODERICK: Be happy to give it to you, Doug,
- 17 if you want it.
- MS. FAIRBANKS-WILLIAMS: Yeah.
- 19 CHAIRMAN EAKELEY: I'd be -- I mean, I'd love to
- 20 get -- well, it's really whatever your preference is.
- 21 MR. ASKEW: Doug, I'd feel very disappointed if

- 1 Bill McCalpin didn't get an opportunity to amend it.
- MS. WATLINGTON: I would, too.
- 3 CHAIRMAN EAKELEY: We'll give him that.
- 4 MS. WATLINGTON: We'll give you that, if you make
- 5 sure that Bill has an opportunity to see it.
- 6 CHAIRMAN EAKELEY: I will do that.
- 7 MS. WATLINGTON: Okay.
- 8 CHAIRMAN EAKELEY: Is everyone comfortable with
- 9 that process?
- 10 CHORUS: Yes.
- 11 CHAIRMAN EAKELEY: All right. Then I would
- 12 entertain a motion to approve the draft report as we have
- 13 discussed it to be amended, subject to final editorial
- 14 approval by your chairman.
- 15 M O T I O N
- MS. MERCADO: So moved.
- MS. WATLINGTON: Second.
- 18 CHAIRMAN EAKELEY: Any discussion?
- 19 (No response.)
- 20 CHAIRMAN EAKELEY: All those in favor?
- 21 (A chorus of ayes.)

- 1 CHAIRMAN EAKELEY: All those opposed?
- 2 (No response.)
- 3 CHAIRMAN EAKELEY: The ayes have it. Thank you for
- 4 that.
- 5 What's left on the agenda?
- 6 MR. FORTUNO: Item Number 3 on the agenda is,
- 7 "Consider and act on other business."
- 8 CHAIRMAN EAKELEY: Is there any other business to
- 9 come before this Board?
- 10 MR. ERLENBORN: Just happy Thanksgiving.
- 11 CHAIRMAN EAKELEY: Yes. Thanks. Happy
- 12 Thanksgiving to you all.
- 13 Anything else?
- MR. FORTUNO: I was wondering whether that requires
- 15 a second.
- 16 CHAIRMAN EAKELEY: The happy Thanksgiving? A
- 17 motion to amend will require a second -- not to amend, a
- 18 motion to adjourn.
- 19 M O T I O N
- MS. WATLINGTON: So moved.
- MS. FAIRBANKS-WILLIAMS: I second that one.

- 1 CHAIRMAN EAKELEY: All those in favor.
- 2 (A chorus of ayes.)
- 3 CHAIRMAN EAKELEY: The ayes have it. We are
- 4 adjourned. Again, happy Thanksgiving. We'll see you next
- 5 month, after the holidays. What am I talking about.
- 6 January.
- 7 (At 11:32 a.m., the meeting was adjourned.)
- 8 * * * * *