LEGAL SERVICES CORPORATION BOARD OF DIRECTORS

FINANCE COMMITTEE OPEN SESSION

Friday, September 10, 2004 4:00 p.m.

The Best Western Helena 835 Great Northern Boulevard Helena, Montana

COMMITTEE MEMBERS PRESENT:

Robert J. Dieter, Chairman Thomas A. Fuentes Herbert S. Garten Frank B. Strickland, ex officio

BOARD MEMBERS PRESENT:

Maria Luisa Mercado
Florentino A. Subia
David Hall
Lillian R. BeVier
Thomas R. Meites
Ernestine P. Watlington (by telephone)

STAFF AND PUBLIC PRESENT:

Helaine M. Barnett, President

Victor M. Fortuno, Vice President for Legal Affairs, General Counsel & Corporate Secretary

John C. Eidleman, Acting Vice President for Compliance & Administration

David Richardson, Treasurer and Comptroller

Richard "Kirt" West, Inspector General

Laurie Tarantowicz, Assistant Inspector General& Legal Counsel

Michael Genz, Director, Office of Program Performance Patricia Batie, Manager of Board Operations

Karen Dozier, Executive Assistant to the President Anh Hoang-Tu, Program Counsel, Office of Program Performance

David Maddox, Assistant Inspector General for Resource Management

Linda Perle, Center for Law & Social Policy Don Saunders, National Legal Aid & Defender Association Honorable Richard Teitelman, Associate Justice, Indiana Supreme Court, and

Other members of the public

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MOTIONS: 4 (2), 10, 21, 31, 81, 84

- 1 PROCEEDINGS
- 2 MR. DIETER: Okay, I call the meeting of the
- 3 finance committee to order.
- And for the record, I am Robert Dieter,
- 5 chairman of the finance committee. And with us today
- 6 are Tom Fuentes and Herb Garten, who are members of the
- 7 committee.
- 8 APPROVAL OF THE AGENDA
- 9 MOTION
- 10 MR. DIETER: I guess the first item on the
- 11 agenda is approval of the agenda.
- MR. FUENTES: Move to approve the agenda.
- MR. DIETER: Second?
- MR. GARTEN: Second.
- MR. DIETER: That is unanimously approved.
- 16 APPROVAL OF THE MINUTES OF
- 17 COMMITTEE'S MEETING OF JUNE 4, 2004
- 18 MOTION
- MR. DIETER: Approval of the minutes of the
- 20 committee's meeting of June 4th?
- MR. FUENTES: So moved.
- MR. GARTEN: Second.

- 1 MR. DIETER: Okay, it passes unanimously.
- 2 Presentation of the financial reports of the
- 3 10-month period ending July 31st. That's pages 18
- 4 through 25, and David Richardson is going to make that
- 5 presentation.
- 6 MR. RICHARDSON: Good afternoon, members of
- 7 the finance committee. My name is, of course, David
- 8 Richardson, and I'm treasurer and comptroller of the
- 9 corporation.
- 10 There is a memo that begins on page 19 -- both
- 11 19 and 20 -- for the 10-month review. I will highlight
- 12 just quickly some of the key points there.
- 13 Through the 10-month period for the delivery
- 14 of legal assistance, the grants that we provide to our
- 15 grantees, we have contracts to date, \$320,312,000.
- 16 This compares to -- this is increased \$392,000 from the
- 17 prior month.
- The annual budget is \$325,217,000, which gives
- 19 us an amount of \$4,904,000 that has not been contracted
- 20 or expensed to date, and it's a -- 1.51 percent of the
- 21 budget is remaining.
- 22 As you see, this compares, when you look at

- 1 page 21, favorably with what was done the prior year,
- 2 because the prior year the expenses for this period
- 3 were 323 men, \$174,000, which shows that we have
- 4 actually spent less \$2,861,000 than last year. Mainly
- 5 this is because of less carry over, less technology
- 6 grants that were given.
- 7 So, when you look at and compare the two,
- 8 we're spending less money, there is less money
- 9 available, and as far as the grants, we're well within
- 10 the budget for this particular fiscal year through the
- 11 10-month period.
- On page 22 you will see that what I have
- 13 prepared for you is a budget based on 10 months'
- 14 spending, a 10-month budget. We have spent \$10,644,000
- 15 to date. The budget is \$11,967,000, basically, so --
- 16 there is a variance -- that we are \$1,323,000 under
- 17 budget through this period.
- 18 And 11.5 percent of the 10-month budget is
- 19 still remaining to be spent. A year ago, for this same
- 20 period, we had spent \$10,913,000. We are now \$269,000
- 21 under budget. This compares to last month also -- just
- 22 to highlight -- in June we were actually \$249,000 over

- 1 budget.
- 2 So, we have had a reversal, because last year,
- 3 when we did our 10-month review, there was a lot of
- 4 expenses that come out -- when I say a 10-month review,
- 5 a 9-month review -- we had a lot of contracts and
- 6 expenses that were paid last July. We have stayed on
- 7 top of them a little better this year. As far as I am
- 8 aware, there are no contracts that are outstanding. At
- 9 this point, everything is current. So, we see a
- 10 reversal here. Now we are a large amount under budget
- 11 for the year.
- 12 Also, in prior months you notice that our
- 13 human resources budget was overspent. We are now,
- 14 because of the additional monthly allocation of
- 15 expenditures, we are under budget now for human
- 16 resources. And when you look at one other item, there
- 17 is shown on page 24, you will see that we are somewhat
- 18 over budget when it comes to temporary employees,
- 19 because with the open positions that we have had, we
- 20 have continued to use some temporary staff to complete
- 21 projects and have things continue on during the year.
- 22 I will address that a little bit further when

- 1 we get to our review and internal budgetary
- 2 adjustments, because we have made some adjustments in
- 3 that area, to move some of the personnel compensation
- 4 benefits that would normally be paid to employees, but
- 5 because of the open positions and we have hired the
- 6 temporary employees, we will fund that so we are well
- 7 within the budget there, also.
- 8 Within the Inspector General's budget,
- 9 certainly at this office, is well within the spending
- 10 guidelines. A budget of \$3,276,000 through a 10-month
- 11 period, the amount spent is \$2,086,000, so there is
- 12 \$1,190,000 that remains at this point. This compares
- 13 to last year, where they spent \$1,654,000.
- 14 As you see, the IG's office has ramped up,
- 15 they are more fully staffed than they were a year ago.
- 16 There has been some additional consulting spending,
- 17 and of course, they are also sharing in the occupancy
- 18 cost of the headquarters, so there is an amount there
- of \$174,000 paid for the occupancy of the building.
- 20 But again, they are well within budget in the overall
- 21 scheme of the annual budget.
- I would ask, Mr. Chairman, that the committee

- 1 vote to accept the report, if there are no questions.
- 2 MR. DIETER: I have just one question. On the
- 3 inspector general, page 25, the 10 months actual, \$2
- 4 million, do you know what their projected spending
- 5 level is for the year?
- 6 MR. RICHARDSON: Yes, sir. It's in the next
- 7 section. We have their spending through the year.
- 8 MR. DIETER: Oh, in the temporary operating
- 9 budget?
- 10 MR. RICHARDSON: That's correct. Well, in the
- 11 temporary operating budget we have there the internal
- 12 budgetary adjustments for the year, based on spending.
- 13 I can turn to it here. They are projecting a budget
- 14 plan for the last quarter to spend \$867,000, so they
- are projecting a carryover of \$1,154,000 for the year.
- MR. DIETER: Are there any questions?
- MR. GARTEN: On the page 25, what is the big
- 18 difference there, actual versus budget?
- 19 MR. RICHARDSON: The main thing, of course, is
- 20 the occupancy cost. Last year, they paid no occupancy
- 21 cost. This year they have paid basically \$175,000.
- MR. GARTEN: We still have over \$1.1 million?

- 1 MR. RICHARDSON: That's correct.
- 2 Additionally, the consulting expenses, you will see
- 3 that the prior year they had spent \$218,000. This year
- 4 they spent \$405,000. So there is a big increase in
- 5 expenses there, also. And that's due to the projects
- 6 that they have ongoing.
- 7 MR. GARTEN: Thank you.
- 8 MR. DIETER: Tom, do you have any guestions?
- 9 MR. FUENTES: I do not.
- MR. DIETER: Ernestine, are you with us?
- 11 MS. WATLINGTON: Yes, I have been with you
- 12 from the beginning.
- MR. DIETER: Okay.
- 14 MOTION
- MR. FUENTES: Move to approve the
- 16 presentation.
- 17 MR. DIETER: Okay. Second?
- 18 MR. GARTEN: Second.
- 19 MR. DIETER: Okay. And without objection, it
- 20 is accepted, unanimously. We will present it to the
- 21 board at tomorrow's summary meeting.
- You want to continue on, then, with the report

- 1 on the internal budgetary adjustments? I think it's
- 2 pages 26 through 31.
- 3 MR. RICHARDSON: What I have done in the first
- 4 paragraph of page 27 is just sort of highlight how the
- 5 variance has been increasing month to month in the
- 6 first period. If you will see that in March, this
- 7 variance was \$812,000 under budget. April, it
- 8 increased at \$817,000, just a small increase.
- 9 May, however, it went to \$976,000. June, the
- 10 amount under budget was \$1,114,000, and July, what I
- 11 just reported, it's \$1,322,000, and \$23,000 for the
- 12 variance, the amount that we are under budget for the
- 13 year.
- 14 The total that the directors are telling me
- 15 that they're going to spend would show that we're going
- 16 to have an amount of \$1,070,000 under budget. My
- 17 projection is that it will be higher than that. I have
- 18 actually used \$1,250,000 in doing this budget, and
- 19 actually think it may be even a little higher than
- 20 that.
- 21 The projections themselves, when we look at
- 22 the delivery of legal assistance, the amount of money

- 1 that is being spent in that particular area, all that
- 2 is earmarked. It can't be spent on other areas.
- 3 So, when you look at the basic field program
- 4 where there is an amount of \$2,183,000 that's remaining
- 5 -- and I'm looking at column 5 on page 29 when I speak
- 6 of that figure -- the basic field programs are funded,
- 7 of course, on a per capita level based on the census
- 8 population.
- 9 The money that is not spent here are those
- 10 programs that are only short-term funded, all of the
- 11 money that's earmarked for a specific area. We are
- 12 working with the appropriate performance people, and
- 13 those people giving the grants, so that we can
- 14 hopefully give all of that money out prior to October
- 15 1st, so that we can have no carryover. Last year, that
- 16 carryover was only, like, \$159,000, so we're hoping,
- 17 actually, to make it zero.
- I will drop down to line 4, same thing on
- 19 column 5 of 29, you will see that the technology
- 20 grants, there are 2, meaning \$655,000 is remaining. We
- 21 are working diligently to try to get all of that
- 22 awarded in this fiscal year. You have heard of one

- 1 award today. Much of that process is moving forward,
- 2 so we are hoping to have no carryover there, also.
- 3 However, if there is any money that has not
- 4 been contracted or spent as of October, hasn't been
- 5 committed to that, this may change slightly. And if it
- 6 does, it will stay in the technology initiative money
- 7 for next year.
- 8 U.S. Court of Veterans Appeals, of course that
- 9 is a pass-through grant. Last year we had \$50,000 in
- 10 carryover. We are projecting that we are going to
- 11 spend \$9,000 on the administration of that grant this
- 12 year, so that additional \$41,000 will be spent for the
- 13 administration of the court's grants next year, or we
- 14 will actually get -- hopefully maybe give some larger
- 15 grants so that we can decrease the carryover there,
- 16 also. But we do need to keep some money back for the
- 17 administration of the grant, albeit small that that is.
- And then the grants from other funds, I have
- 19 shown all of the money that is currently available, as
- 20 far as being carried over. Certainly with what we have
- 21 seen with the hurricanes in Florida and up the coast
- 22 the last few weeks, there has been some calling from

- 1 our compliance group who handles this particular grant,
- 2 to see what type of assistance that may be needed.
- 3 So, this figure may actually go down by giving
- 4 some grants to help the needy people in those areas, to
- 5 help our grantees assist those poor who have suffered
- 6 loss during this particular two hurricanes.
- Within the management administration, there is
- 8 three adjustments that I should note here. The
- 9 adjustments are for -- to increase the executive office
- 10 \$30,000, also the human resources \$25,000. And that
- 11 money is available in the office of program performance
- 12 because of open positions and activities that have been
- 13 delayed there. So that money is available.
- I have tried to, on page 28, highlight the
- 15 very key changes. Any adjustments over \$5,000 I have
- 16 earmarked here. The \$30,000 that is in the executive
- 17 office is mainly going to consulting and travel, to
- 18 assist with some writing assignments that we have. We
- 19 have hired two part-time researchers.
- 20 We also have had one loan repayment assistance
- 21 program meeting. We had a very good meeting, trying to
- 22 sort of flesh out how that money might be spent when it

- 1 is available. And that was a very good meeting that I
- 2 participated in, along with our president and other
- 3 members of our staff, along with some key people within
- 4 the community who have experience in the loan repayment
- 5 initiative.
- 6 And there has also been a meeting on program
- 7 quality initiatives, and that will be something that
- 8 will be ongoing also, along with the loan repayment,
- 9 once that money is available next year. So we have to
- 10 move a little bit of money into the executive office to
- 11 accommodate for those needs.
- We will move the \$25,000 into HR to assist
- 13 with the hiring of an outside consultant. And the
- 14 money, all of this money, is available through program
- 15 performance. As you're aware, we have had open
- 16 positions throughout the year. The temporary employees
- 17 have been used to facilitate and keep the projects up
- 18 and running.
- 19 But we have had to decrease the personnel
- 20 benefits and compensation \$59,000. We have decreased
- 21 the consulting \$15,000, and we have reduced travel and
- 22 transportation \$55,000.

- 1 These increases went to the temporary employee
- 2 pay for \$55,000, communications, because a lot of this
- 3 stuff they have cut through travel, doing more
- 4 teleconferencing, so you have had some communication
- 5 needs. And then the other operating expenses was just
- 6 to pay for some advertising and other needs that the
- 7 office had there.
- 8 I would note that the office of information
- 9 technology, we have had a reduction in personnel
- 10 compensation and benefits because of the reassignment
- 11 of some employees. But we have also, as we reported
- 12 prior, we have looked at some of our computer costs,
- 13 the way that we have been charging them, our Internet
- 14 facilities and so forth, and we have been charging
- 15 Internet access to our other operating expense.
- We are now charging that to communications, so
- 17 there is a little shift in there to help accommodate
- 18 the reclassification of those expenses.
- 19 The compliance unit did get -- lose an
- 20 employee recently. That has caused us to hire a
- 21 consultant to help facilitate and continue the ongoing
- 22 compliance and enforcement initiative. So there is a

- 1 \$20,000 adjustment between the personnel compensation
- 2 benefits to consulting to help facilitate those and, as
- 3 I say, keep the projects moving.
- 4 These, again, are items that are in the
- 5 purview of the president to make these adjustments
- 6 within management administration. So again, we're
- 7 asking that you simply accept the report as presented.
- 8 Do I have a motion, Mr. Chairman?
- 9 MR. DIETER: Well, I have one question, just
- 10 to clarify something. On page 29, that -- the item of
- 11 grants from other funds, 1.216. At one time I remember
- 12 we got a large amount of money from a Florida sale of a
- 13 building or something.
- MR. RICHARDSON: That is correct, sir.
- MR. DIETER: Is that --
- 16 MR. RICHARDSON: That is reflected here. You
- 17 see the \$808,000?
- 18 MR. DIETER: Yes.
- 19 MR. RICHARDSON: We received -- I don't have
- 20 th exact figure, but it was in excess of \$900,000, and
- 21 \$800,000 of that went back to Florida to help in the
- 22 assistance of buying a building there.

- 1 MR. DIETER: And so that's concluded?
- MR. RICHARDSON: That is concluded.
- 3 MR. DIETER: Pass through, whatever?
- 4 MR. RICHARDSON: Since you mention that, I did
- 5 receive word on Monday, after all this was prepared,
- 6 that there may be a resolution with another property
- 7 that would net us a \$230,000 or so refund, due to a
- 8 property settlement.
- And hopefully, everything will be taken care
- 10 of with that, and I will be able to report more fully
- 11 on that at the November meeting. But we have some of
- 12 these issues that are ongoing that hopefully will be
- 13 solved very shortly.
- MR. DIETER: And then the \$407,000 that is
- 15 there, is that over and above what we would have in
- 16 terms of contingency funds for emergencies, like I
- 17 guess when the big floods came several years ago?
- MR. RICHARDSON: No. This is the money that
- 19 would go for that.
- 20 MR. DIETER: Okay. And I assume -- you
- 21 mentioned that they're in communication.
- MR. RICHARDSON: With the Florida --

- 1 MR. DIETER: So if they need help with
- 2 anything, we can provide that?
- 3 MR. RICHARDSON: Yes, we have that amount of
- 4 money to assist in those issues.
- 5 MR. DIETER: Okay. Any other questions?
- 6 MR. GARTEN: Your projected carry-over on this
- 7 schedule is \$2.6 million, approximately, on this
- 8 schedule. You said you expected it to be down to
- 9 \$1,250,000?
- 10 MR. RICHARDSON: I was speaking only of the
- 11 management administration --
- MR. GARTEN: I see, all right. But this, the
- 13 total carry-over you're projecting now is this 2.6
- 14 figure?
- MR. RICHARDSON: It's actually -- let me turn
- 16 to it to make sure --
- MR. DIETER: It's on page 29.
- MR. RICHARDSON: I am aware of that, but what
- 19 I have done is I have shown the projection here as to
- 20 what the directors have given me. And when you look at
- 21 management administration, it's \$1,070,000. I have
- 22 actually used \$1,250,000 in the preparing of the

- 1 temporary operating budget for next year. And I think
- 2 it will be up that additional \$180,000.
- 3 Actually, I think it will be more than that
- 4 but, being conservative, that's what I have used so
- 5 far.
- 6 MR. DIETER: Just one other point. On the
- 7 inspector general carry-over, that 1.154, that includes
- 8 the \$1 million that is contemplated to be transferred
- 9 out from --
- 10 MR. RICHARDSON: Yes, it does.
- MR. DIETER: All right. Okay, go ahead.
- 12 MS. MERCADO: I thought, Mr. Richardson, we
- 13 had talked at one point about, in fact, noting in the
- 14 budgetary process in this carry-over of the \$1,154,000,
- 15 I know that we noted it as a resolution at the last
- 16 board meeting, but in the actual budgetary documents it
- 17 would show the \$1 million as being a pilot program, the
- 18 loan repayment program.
- 19 So that, in fact, the budget doesn't look like
- 20 the IG is carrying over this amount of money that was
- 21 either used or not used for something else, but in
- 22 effect it has already been earmarked as a loan

- 1 repayment that was transferred from that.
- 2 MR. RICHARDSON: That will be covered in the
- 3 next section. We will be talking about the temporary
- 4 operating budget.
- 5 MS. MERCADO: Thank you. Didn't go far
- 6 enough.
- 7 MOTION
- 8 MR. DIETER: Okay. Well then, unless there is
- 9 objection, we will -- the Chair will move that we
- 10 accept the report on the internal budgetary
- 11 adjustments.
- MR. FUENTES: So moved.
- 13 CONSIDER AND ACT ON THE FISCAL YEAR 2005
- 14 TEMPORARY OPERATING BUDGET
- MR. DIETER: All right. David, I want to
- 16 continue on, then, with item five, which is the
- 17 temporary operating budget, which I think is on 31A
- 18 through 31G, and then there is a resolution that we
- 19 will propose to the board on 31H.
- MR. RICHARDSON: That's correct.
- MS. MERCADO: Thirty-one what?
- MR. DIETER: Thirty-one A.

- 1 MR. RICHARDSON: Thirty-one A.
- 2 MR. DIETER: Do you have those pages?
- 3 MR. RICHARDSON: It was mailed later.
- 4 MS. MERCADO: I didn't have it in my book.
- 5 MR. RICHARDSON: What I have done is with the
- 6 pages 31A and what follows, is to try to present the
- 7 key areas within the budget, dealing mainly with
- 8 management administration because that's, of course,
- 9 the one that we have the most flexibility using.
- 10 The monies that is available from the -- that
- 11 we anticipate in the appropriation is going to be, we
- 12 think, flat funding, which is \$335,282,000. It's
- 13 actually a \$450,000 decrease from last year. If you
- 14 recall, last year we were appropriated at \$338,848,000,
- 15 and were hit with two recisions, one in government and
- 16 then one within commerce state justice.
- We figured it out, we checked everything with
- 18 our commerce state justice, budget examiner, and the
- 19 appropriation and everything worked out. And then this
- 20 year -- they have a tendency of dropping dollars. So
- 21 where they would not allow us to round it to the
- 22 nearest \$500, or up to the next \$1,000, they have just

- 1 simply dropped the \$450 this year.
- 2 Within the appropriation on page 31E -- and I
- 3 think it's the easiest way to look at how we're
- 4 breaking up the delivery of legal assistance money --
- 5 you see the \$335,282,000 is the total of column 1 that
- 6 I was speaking about, \$316,604,000 would go to the
- 7 basic field. The technology grants, \$2,945,000, giving
- 8 us a total for the delivery of legal assistance of
- 9 \$319,549,000.
- The remainder of that money, \$13,160,000, is
- 11 for management administration, and then the inspector
- 12 general is \$2,573,000.
- The allocation of the carry-over, which we
- 14 were just talking about when we were looking at the
- 15 adjustments, you will see the \$449,000 there, which is
- 16 the U.S. Court of Veterans Appeals, and then the grants
- 17 from other funds available that we have included.
- 18 Again, this is where, if we have to, we will come back
- 19 in November if we use some of that money to do a little
- 20 adjustment to the temporary operating budget.
- 21 And this is also where I had shown you that we
- 22 were -- the directors are showing me that there is

- 1 going to be a carry-over of \$1,070,000 -- I think it
- 2 will be higher -- including \$1,250,000 for management
- 3 and administration.
- And then you see that we have \$154,029 for a
- 5 carry-over, and \$1 million is now broken out for the
- 6 loan repayment assistance program. And then next year
- 7 we do anticipate flat funding for the U.S. Corps of
- 8 Veterans Appeals and their adjustments, column three,
- 9 and then we have got \$60,000 that we forecast in
- 10 interest for next year. I have not yet projected any
- 11 income for the Equal Justice Magazine. Once we get
- 12 additional staff online, we will talk about that.
- In the memo itself, I have broken out, again,
- 14 the key issues that make up management administration.
- We have budgeted five board meetings, four board
- 16 meetings out of Washington and one in Washington, the
- 17 January, maybe. We have forecasted 92 staff members at
- 18 this point, 17 additional in the IG staff, for a total
- 19 staffing of 107. There is an adding error there. It's
- 20 actually 109 employees.
- We forecasted 3.5 percent increases. Our
- 22 litigation fund, we forecasted \$250,000 at this point.

- 1 And reprographics costs for the Equal Justice Magazine
- 2 and the annual report at \$62,500, that's printing cost
- 3 only. There is additional monies in there also for
- 4 writers and so forth, but a smaller amount of money.
- 5 Actually, \$30,000 is being budgeted for that.
- The occupancy cost we hope to be sort of
- 7 stagnant, the \$1,510,000 for M&A, 225 for the other
- 8 operating cost. That includes the equipment rental,
- 9 office supplies, payroll services. I have also
- 10 included an increase for the directors and officers
- 11 liability insurance they have been anticipating this
- 12 year. Hopefully it's not as much as I have anticipated
- 13 it to increase.
- Within the office of information technology
- 15 there is a few items noted there for telephone services
- 16 and the network connections of \$98,800, \$120,000 is for
- 17 the maintenance of the computer systems.
- We have programs that we have purchased. We
- 19 have to pay an annual subscription cost, and that's
- 20 where this -- and that would be, for instance, for the
- 21 financial systems, for our network administration that
- 22 has to be paid.

- 1 We have got \$300,000 for new computer service,
- 2 and we are trying to get to a system where we can share
- 3 documents more readily, where people can have multiple
- 4 access, work on the editing and creating documents so
- 5 that it can be tracked. So we are looking at a
- 6 document management system. Part of the cost is in
- 7 this particular year. We have also included the
- 8 completion of this project in the -- in 2006 funding.
- 9 The office of program performance would
- 10 continue to work there with assuring quality in the
- 11 diversity program and leadership. We have got a pilot
- 12 project coming up for peer review and mentoring that's
- 13 continuing. And all of this is supported by our 23-
- 14 member staff there, but there is additional travel, and
- 15 there is specialized consulting that is needed. So we
- 16 have got consulting at \$199,000 and we have got travel
- 17 to support these initiatives at \$250,000.
- 18 Within the office of compliance and
- 19 enforcement we have got 40 trips planned, 14 of those
- 20 are the case service reports, case management systems.
- 21 There is also 14 proposed joint visits. That is,
- 22 joint visits with the office of program performance

- 1 staff, where we combine a compliance visit and a
- 2 quality review, just to see if we can maximize our
- 3 efforts there, and combine some of those trips.
- 4 There is also additional trips for the -- a
- 5 follow-up training and technical assistance that we're
- 6 getting calls from different programs to come out and
- 7 train them in different initiatives, and we're planning
- 8 on doing that. Again, with the staff we have, we can't
- 9 do it all with them, so we have got \$109,000 there for
- 10 consulting, and of course the big cost here other than
- 11 staff, and that's consulting, is \$317,000 for travel
- 12 has been projected.
- Within the inspector general's budget, page
- 14 31, I have highlighted some of the things that have
- 15 been going on there with the audit service reviews,
- 16 program integrity audits, continuation of the mapping
- 17 project.
- This document was prepared before the new
- 19 inspector general came into the office. He will have
- 20 opportunity during the next three months, four months,
- 21 to review his operations. January, when we come back
- 22 -- and I'm actually thinking it may even be March

- 1 before we actually get a consolidated operating budget,
- 2 because I think because of the elections and everything
- 3 we're going to be under continued resolutions probably
- 4 until February.
- 5 So, during that time he will have an
- 6 opportunity to re-evaluate his office and his staff.
- 7 And if there are new initiatives that Mr. West would
- 8 like to undertake, then he can reformulate and change
- 9 his budget to come within the parameters that is needed
- 10 to do that.
- I have noted here that we do have the new
- 12 budget line of \$1 million for the loan repayment
- 13 program. That money is not available to be spent until
- 14 we get it properly transferred through legislation. It
- 15 has to be done through legislation of Congress. So
- 16 while it's there, it will not be able to be used until
- 17 that is approved.
- I have also given you a little comparison
- 19 worksheet there, how it compares from -- for the two
- 20 years. There is not a whole lot of difference there.
- 21 I mean, we have got a budget this year of \$14,360,000.
- Next year we have got a budget of \$14,470,000. There

- 1 is a \$109,000 increase is what I am projecting for next
- 2 year.
- 3 There is some little shifting because of
- 4 movement of staff and changing priorities with the new
- 5 president coming in that we have addressed here also.
- 6 I know that's a very quick overview, and I think I have
- 7 covered everything that I need to at this point. If
- 8 you do have any questions, I would be glad to address
- 9 those for you.
- I will mention one additional thing. We have
- 11 84 current staff members. We have 8 open positions at
- 12 this point. So there are still a few open positions
- 13 that we need to address in the next few months.
- MR. DIETER: Tom?
- MR. MEITES: It's a question I should have
- 16 asked earlier. You indicated that you were not certain
- 17 that all the grants would be actually awarded this
- 18 year. What happens if a grant is awarded June 28th,
- 19 but the money isn't physically sent out until July
- 20 10th? Is that a carry-over, or is that considered done
- 21 in this year?
- MR. RICHARDSON: Done in this year.

- 1 MR. MEITES: So it's when you award the grant,
- 2 not when you made the disbursement.
- MR. RICHARDSON: That's correct. We will pay
- 4 grant checks on October 1. We don't pay November, and
- 5 then we pay a check on December 1. All of that money
- 6 that is already awarded is already expensed and in our
- 7 books.
- 8 MR. MEITES: Thank you.
- 9 MR. DIETER: And I assume out of the -- what's
- 10 left over, that's going to be allocated and spent,
- 11 right?
- MR. RICHARDSON: That's what we are hoping to
- 13 do, to make sure it's done and taken care of before
- 14 September 30th.
- 15 MR. DIETER: Maria?
- 16 MS. MERCADO: Yes. One of the things that I
- 17 guess I would hope, since we have a new inspector
- 18 general and his review or revision of his proposed
- 19 budget for either the January or March board meeting,
- 20 is that in the consulting line, where we have \$112,000
- 21 going into consulting, whether some of those positions
- 22 could actually be positions that could be retained in-

- 1 house as full-time employees, and whether or not they
- 2 were really kind of cost-effective, and I guess that
- 3 would be the same thing for our legal department.
- I know that we contract out a lot of our legal
- 5 work to our outside legal counsel. That may cost us
- 6 more if we actually added some more staff to our
- 7 operations. Just a thought. I mean, looking as far as
- 8 outsourcing versus having someone on board.
- 9 MR. RICHARDSON: It's something that we
- 10 balance and look at each time we do look at the budget,
- 11 and it's something that we can pay a little closer
- 12 attention to, to see if it can possibly help.
- 13 RESOLUTION 31H
- 14 MOTION
- MR. DIETER: Okay. Well then, at this time I
- 16 quess we need to act on resolution 31H. And since
- 17 approving presentation and the resolution to the full
- 18 board at the meeting tomorrow, is there a motion?
- MR. FUENTES: Move to approve.
- 20 A PARTICIPANT: So submitted.
- MR. GARTEN: Second.
- MR. DIETER: Okay. And without objection,

- 1 then, the motion carries unanimously.
- 2 And I would just note, as I have done in the
- 3 past each time, the 14,470 for management, you know, is
- 4 more than the congressional appropriation figure of
- 5 13,160, I think, that we would be going forward with.
- 6 So it is reflected in the third "whereas" clause of the
- 7 fiscal year 2004 carry-over clause in there.
- 8 So, moving then to item six, Don Saunders I
- 9 know is here, and I don't believe the representative of
- 10 the ABA has appeared yet. I understand that if he
- 11 doesn't appear, that you are prepared to make that
- 12 presentation as well, is that right?
- 13 MR. SAUNDERS: I think I can at least educate
- 14 the board a bit on where they are.
- MR. DIETER: Okay.
- MR. SAUNDERS: My name is Don Saunders, I am
- 17 the director of civil legal services for the National
- 18 Legal Aid and Defendant Association. And thank you,
- 19 Mr. Chairman, and members of the committee, the board
- 20 -- Ernestine, I hope you're well -- President Barnett.
- On behalf of NLADA and our many civil members,
- 22 including most of your grantees, I want to thank you

- 1 for the invitation to speak to you briefly today about
- 2 your budget request for the next fiscal year, and to
- 3 make some recommendations to you in that regard.
- Before I begin, I want to just take one step
- 5 back. On behalf of our members, on behalf of the
- 6 field, I want to congratulate this board for your
- 7 actions in the last fiscal year.
- I do understand that, in the past, the rule of
- 9 OMB generally controlled where the LSC board went, and
- 10 I think it showed a strong commitment to the field, it
- 11 was a very good statement on your behalf, in seeking a
- 12 budget that was greater than that provided by the
- 13 administration, and I want to take a moment to
- 14 congratulate you for that, as well as your real
- 15 leadership in moving the loan repayment issue forward.
- 16 And I think those are very positive steps, and I think
- 17 the field recognizes that.
- 18 Having said that, I want to present to you a
- 19 somewhat startling figure, as I did last year, for our
- 20 position for Fiscal Year 2006. We urge the board to
- 21 adopt a figure of \$515,570,000. That figure, in
- 22 essence, also underlies the argument that the American

- 1 Bar is making to you and presenting to you.
- 2 And I will do it today with a straight face,
- 3 and I will sit here and I am fairly aware of the
- 4 political realities you face, but I am also aware of
- 5 the responsibilities and opportunity you have, as the
- 6 leading spokesgroup for legal assistance in this
- 7 country, to make a strong statement of what the need
- 8 is. And I would urge you to make that statement in as
- 9 clear and as strong a term as you can.
- 10 That figure, as I think you know from my
- 11 presentation last year, simply represents the amount of
- 12 money Congress appropriated to this program in 1995
- 13 before the Congress -- not unilaterally, but just
- 14 overnight -- lopped 25 percent of the federal
- 15 commitment to equal justice off of the budget, and has
- 16 not taken any step to restore that in as many years, in
- 17 those intervening years.
- 18 That figure that I present to you today simply
- 19 reflects the amount of the appropriation in 1995 that,
- 20 even in those days, was not nearly sufficient to meet
- 21 the need.
- Now, there certainly has been a health growth

- 1 across the country, in terms of other sources stepping
- 2 up -- state government in particular has stepped up in
- 3 many places -- and I think that's appropriate. But you
- 4 do remain, I think, the cornerstone of the civil
- 5 justice system in this country, and adequate funding
- 6 from the federal government is essential if we're going
- 7 to move forward.
- I am, as many of your staff are, in very
- 9 regular contact with people across the country
- 10 providing legal services. And I will tell you today,
- 11 anecdotally, I cannot recall a time when I have talked
- 12 to more programs, more directors, more people in the
- 13 field who are really suffering, hurting, their programs
- 14 are hurting, their clients are hurting from stagnant
- 15 funding.
- Montana is sort of my second home. I have
- 17 been coming in for over 30 years. I know this state
- 18 very well. They are making wonderful advances in
- 19 technology with your help and others. But remember,
- 20 Klaus told you today they have 16 lawyers serving this
- 21 state.
- I understand the geography out here. You

- 1 probably have heard the anecdote while you've been
- 2 here, there is one attorney serving a geographic region
- 3 larger than New England and most of the Mid-Atlantic.
- 4 One attorney. We need people. We need bodies.
- 5 The State of Alabama, more than any other
- 6 state in the country, depends on LSC funding. You're
- 7 over 90 percent of the money available for civil
- 8 justice in Alabama. Recently they just announced a
- 9 layoff of one-fifth of the LSC staff in that program,
- 10 20 percent of the staff were laid off, 3 of 13 offices
- 11 in the State of Alabama, with its myriad of problems,
- 12 had to be closed.
- 13 It should not matter where you live in the
- 14 United States, whether or not you have access to our
- 15 system of justice, whether you live in Alabama or a
- 16 relatively well-funded system such as Massachusetts.
- So, we urge you to be as bold as you can.
- 18 There are plenty of people who will point out budget
- 19 realities, fiscal realities, and things of that sort.
- 20 But we recognize the political environment that you
- 21 live in, but we do want to stress to you the importance
- 22 of the federal component of this system, and we really

- 1 want to urge you to be as bold as you can, as stewards
- 2 of this program.
- 3 A few specifics that I would like to point out
- 4 in our request. Again, wonderful kudos on your work,
- 5 the inspector general's commitment, and we are so
- 6 excited about the LRAP program, and we look very much
- 7 forward to working with Helaine and your staff in
- 8 fashioning a program that you can be proud of, that
- 9 will serve as an example for the whole country of ways
- 10 in which we can get new and energetic attorneys doing
- 11 this wonderful work, and keep them doing it.
- We have asked that you seek additional funding
- 13 for either a second year or so you don't have to dilute
- 14 the scope of that \$1 million for LRAP, simply because I
- 15 think you want to test as a board not just whether it
- 16 helps recruit attorneys, but whether or not it helps
- 17 keep them.
- And I think if you have to divide the \$1
- 19 million up over too big a period of time, your pilot
- 20 will not be the strong model that it should be. And we
- 21 do think, given the tremendous need, that that would be
- 22 an important step for you to make.

- 1 If you recall, Mr. Chairman, we also asked
- 2 last year, and have reiterated this year, that LSC take
- 3 a look on the other end on what is clearly another
- 4 detriment to both recruitment and retention. And now,
- 5 unfortunately, retirement with dignity doesn't exist in
- 6 many parts of your grantee community.
- 7 The pension issue we raised with you, I think
- 8 you very appropriately directed your staff to survey
- 9 the field. They did that, it's a wonderful piece of
- 10 work. It found a couple of things -- I won't go into
- 11 much detail at all, but it did find that while most
- 12 programs have some sort of retirement planning program
- 13 in place, they are, almost across the board, not
- 14 sufficient to allow employees to retire with anything
- 15 approaching security.
- 16 There are very few really well-funded defined
- 17 benefit programs. They are mostly defined contribution
- 18 programs. Most of them are keeping many in your
- 19 workforce from retiring at ages when they should be
- 20 doing so.
- We are also learning that it's another barrier
- 22 to people either coming to Legal Services or staying in

- 1 there. John Eidleman, myself, a number of us have
- 2 looked at it. I don't have any magic answer for what
- 3 you can do at the federal level, and I'm not proposing
- 4 today anything other than a continuing recognition of
- 5 the fact that this is a serious problem across the
- 6 country, and one that if there is some way at the
- 7 federal level -- and I think NLADA needs to join you as
- 8 a partner in figuring out what that might be -- but
- 9 that we try to do something to address that problem.
- 10 So, there is no specific request for either a
- 11 program or appropriation, but I just wanted to
- 12 reiterate today that certainly we hear from our members
- 13 and from your grantees that this remains a real problem
- 14 that they are facing.
- We have also included a continued support for
- 16 your technology initiative grants, as was aptly
- 17 demonstrated today about what it's meant in this state
- 18 and across the country. I really want to commend you
- 19 for the innovation that's been created by it.
- I do hope you can look at ways to support
- 21 state and national infrastructures as you go forward,
- 22 as well as the very important and vital local grants

- 1 that you're making. But we do support the continued
- 2 funding and increased funding as your budget increases.
- 3 We have asked for a number of years, and
- 4 continue to ask that you take a look at seeking funding
- 5 to support general training, technical assistance,
- 6 publications for the field. With the loss of our
- 7 training infrastructure, with the loss of the kinds of
- 8 programs that used to support your grantees, I think we
- 9 have lost some of the capacity to really do the best
- 10 and greatest legal work that we can do.
- 11 As you and Professor Hall look at quality
- 12 issues, one quality issue, obviously, is access to the
- 13 best research, the best technical assistance that you
- 14 can get. And while the Shriver Center certainly
- 15 remains a vital and wonderful resource for the whole
- 16 community, there remains, I think, a need for some
- 17 attention to be paid by LSC at the national level to
- 18 those needs and those concerns.
- 19 Finally, I want to speak a moment about an
- 20 issue that's not in our request, but would have been
- 21 and should have been. It's my understanding that
- 22 management later today is going to seek an increase in

- 1 -- or a request for a specific appropriation to support
- 2 the programs that you fund to provide representation to
- 3 Native Americans across the country.
- 4 We have been working with your staff, with the
- 5 Native American rights funds, and with the National
- 6 Association of Indian Legal Services, which is
- 7 essentially your grantee community, for a number of
- 8 years toward this very end.
- 9 There are a number of issues in that community
- 10 that I don't want to detail today. The reason we
- 11 didn't include it in our request is we were continuing
- 12 negotiations with your staff and others about ways in
- 13 which this money could be best used. But there is
- 14 clearly 100 percent support at NLADA and among our
- 15 grantee community, both the Native American community
- 16 and the community at large, for that proposal.
- 17 And I want to congratulate management for
- 18 bringing it to your attention. And if I could have
- 19 sort of a codicil to our request, I would add that, Mr.
- 20 Chairman.
- 21 The -- just a word about the American Bar
- 22 Association. We work very closely with them in the

- 1 congress with regard to lobbying on behalf of your
- 2 appropriation. They too, in their letter, take the
- 3 position that we gave to you, that the benchmark -- as
- 4 good a benchmark as we can come up with at this point
- 5 is the 1995 level.
- 6 They take what may be a more political
- 7 realistic position and suggest that you try to
- 8 implement that over a three-year period. That's the
- 9 major distinction between the NLADA request and the
- 10 ABA's. I believe that the first year, which would
- 11 correspond with Fiscal Year 2006, their request would
- 12 be \$395.7 million. That would be one-third of the way
- 13 toward ours.
- 14 Again, we are absolutely your partners in
- 15 this. We recognize that you're unlikely to adopt our
- 16 figure this afternoon. But I do want to say we're very
- 17 serious about continuing to speak as loudly as we can
- 18 about the need, and what it would take to even begin to
- 19 approach it.
- 20 But we would urge you certainly to continue to
- 21 be bold, to continue to seek what within the political
- 22 realities that you operate in, the highest possible

- 1 figure. And we stand completely ready to support you
- 2 in every way that we can, both through our grass roots
- 3 networks and working with your staff and working with
- 4 the American Bar. I am happy to answer any questions
- 5 that you might have. Thank you.
- 6 MR. DIETER: I just have one question, I
- 7 guess, and I appreciate your comments and your
- 8 commitment to your members. And I can assure you that
- 9 I think the board is committed to trying to do what we
- 10 can to recognize and compensate the staff people who
- 11 actually are on the ground delivering the services to
- 12 the clients.
- With regard to the retirement planning, I
- 14 mean, we did do that survey. And I think, just
- 15 speaking for myself, it seemed like it might have
- 16 surprised people that there were so many grantees that
- 17 had something in place.
- 18 MR. SAUNDERS: It surprised me, certainly.
- 19 MR. DIETER: Yes. What -- I quess what have
- 20 you done, or -- to communicate to the grantees and the
- 21 members what other people are doing?
- 22 And I'm thinking in terms of the, you know,

- 1 the justice's comments at the lunch, you know, that
- 2 peer pressure is a great motivator, and that, I mean,
- 3 realistically, it's hard for me to foresee that, you
- 4 know, we're going to come up with a lot of money to
- 5 fund that.
- Just speaking for myself, I thought that we
- 7 could do a lot in terms of educating and maybe
- 8 providing some sort of management guidance or templates
- 9 for people to follow that would save individual
- 10 grantees from, you know, having to spend money to get a
- 11 consultant, and that sort of thing. And maybe, you
- 12 know, work with certain mutual funds, or whatever, some
- 13 -- I was just curious as to what has happened on your
- 14 end.
- MR. SAUNDERS: Well, what you're suggesting is
- 16 about where we have come down on our end as well. We
- 17 have done a bit of educating. The biggest example of a
- 18 success story is the Kentucky situation, where they
- 19 were able to buy into the state retirement system, and
- 20 even the state medical system. It's a wonderful -- two
- 21 directors retired there and made more in retirement
- 22 than they made as directors of the Legal Services

- 1 program.
- 2 But that model seemed to be almost peculiar to
- 3 Kentucky, and because of the politics of where their
- 4 state benefit system was. We have -- we, the
- 5 management information exchange, and others have tried
- 6 to educate folks about the importance of having a
- 7 humane retirement plan, but we haven't been able to use
- 8 -- to create the kind of peer pressure that you're
- 9 suggesting.
- 10 We have learned that, obviously, they cannot
- 11 become part of the federal retirement system, which is
- 12 where -- your own staff can be a part of that, as I
- 13 understand it. We understand, from talking to mutual
- 14 fund managers, that we can't, either NLADA or LSC, we
- 15 can't mass the size of the field and somehow get better
- 16 investment opportunities, or something like that,
- 17 because you have to have a common employer.
- 18 What we have done is find out a lot of things
- 19 we can't do. And you know, I guess what I'm talking --
- 20 I think your bully pulpit is a lot stronger than ours,
- 21 in terms of generating peer pressure. So that's why I
- 22 think LSC needs to be looking at it. Because if we're

- 1 talking about the importance of retirement planning,
- 2 maybe that's all we can do.
- If we had technical assistance, and we had a
- 4 real expert -- we don't have the expertise; we ask the
- 5 person who administers our very poor retirement plan,
- 6 very frankly.
- 7 But what we need to do is get a little bit
- 8 more background about what we should be educating
- 9 people about. What we have in those 97 percent of the
- 10 programs that have plans are mostly very under-funded
- 11 employer contribution -- employee contribution plans.
- 12 And that -- you know, it's got to be incumbent upon the
- 13 employer community, if we're going to get anywhere, to
- 14 commit funds from their -- you know, from their side.
- I don't suggest to you that you should be
- 16 seeking funds from the congress to pay for lawyers'
- 17 retirement. That -- there might be a less popular idea
- 18 you could float, but that might be, right there --
- 19 A PARTICIPANT: If they're criminal lawyers --
- MR. SAUNDERS: Yes. But I do think, you know,
- 21 it's really a frustrating issue, because there may not
- 22 be a federal response. And I'm not suggesting you

- 1 devote a lot of time or resources to it. But I do
- 2 think we need to do some education, and I'm just
- 3 suggesting we should do it in partnership. And I'm not
- 4 saying we don't have a role and responsibility in that
- 5 regard, as well.
- 6 MR. DIETER: But were the results of that
- 7 survey well circulated, or do you know at all, in terms
- 8 of --
- 9 MR. EIDLEMAN: John Eidleman.
- MR. DIETER: Yes?
- MR. EIDLEMAN: We put it up on our website.
- MR. DIETER: Oh, okay.
- MR. EIDLEMAN: And I think all our recipients
- 14 know about it. It's available. I'm sure they have
- 15 looked at it.
- MR. DIETER: Okay. Tom?
- 17 MR. MEITES: This is a backwards way of asking
- 18 a question, but I will recreate my thought process. I
- 19 have never understood this Veterans Affairs grant. It
- 20 doesn't matter if I understand it or not.
- 21 But it seems to me, if we can take money from
- 22 the Veterans Affairs, why don't we have a Bureau of

- 1 Indian Affairs put another \$1 million in its budget for
- 2 legal assistance, and give us that to administer? Why
- 3 should we do all the heavy lifting throughout congress?
- 4 Isn't there another committee we can offload this
- 5 Indian matter on, get them to raise the money for us,
- 6 and then we pass it out?
- 7 Or, am I just making this up and the federal
- 8 budget process doesn't work this way at all?
- 9 MR. DIETER: I'm not sure, in terms of the
- 10 sequence or the procedure, when we want to get into the
- 11 budget mark details --
- MR. MEITES: But I was just sitting here
- 13 thinking why do we have to raise all the money for
- 14 everybody? There is a lot of other committees in
- 15 congress who are interested in parts of what we do, and
- 16 maybe we can offload some of our budget onto them.
- MR. DIETER: Well, I don't know. Maybe Don
- 18 knows. I spoke to someone at NARF about a year ago
- 19 that was -- and was informed that they were trying to
- 20 get this \$1 million through some Senate subcommittee
- 21 working with Ben Nighthorse Campbell, and so I'm not
- 22 sure how that came back to us, or whether there is a

- 1 duplicative effort or not, or --
- 2 MR. SAUNDERS: I think adding your question to
- 3 Mr. Meites' question, I can actually respond.
- 4 MR. DIETER: Okay.
- 5 MR. SAUNDERS: There was, indeed -- there was
- 6 a bill, an authorization bill, in 2000 passed by the
- 7 Indian Affairs Committee. Your then-president John
- 8 McKay actually testified on behalf of that, sort of
- 9 going to your point of being cognizant of other funding
- 10 streams.
- 11 That was not funded until 2003. There was a
- 12 \$2 million appropriation to the Bureau of Justice --
- 13 Affairs and the Department of Justice directed
- 14 primarily -- the one thing I want to be clear about,
- 15 it's not -- I haven't seen management's -- the details
- 16 of management's request. It's not what we would be
- 17 asking you for. Your money would be to support the
- 18 infrastructure that LSC funds to provide Native
- 19 American representation.
- 20 This money primarily -- even though one of the
- 21 authorized uses of this money was representing Native
- 22 Americans, this primarily goes to tribal court systems

- 1 to support the tribal justice system across the
- 2 country. And there is a clear understanding -- in
- 3 fact, we did a training at our substantive law
- 4 conference using that money, and it certainly helps
- 5 your grantees.
- 6 But it is a different and distinct amount of
- 7 money. And I would just suggest, Mr. Meites, that, you
- 8 know, LSC needs to be up there making statements about
- 9 the needs of your grantees as well, and unfortunately,
- 10 your presentation goes to Commerce, Justice, and State,
- 11 which doesn't have any jurisdiction over that.
- 12 I don't think the Indian Affairs Committee
- 13 would fund the kind of programs that we're talking
- 14 about here. They would say the same thing you're
- 15 saying, "Why isn't LSC funding that?" Others may have
- 16 a better answer.
- MS. MERCADO: A couple of points. In the
- 18 pension retirement system that you have and the survey
- 19 that you did -- and I would assume that in looking at
- 20 what the funding was -- I know for some of the programs
- 21 in Texas, some of the people that have been in Legal
- 22 Services for 15 years haven't got more than \$20,000 in

- 1 the retirement system, including the employer
- 2 contribution and their maximum contribution they can
- 3 put into it.
- And if this is true across the nation, you're
- 5 not ever going to have a populous of lawyers that have
- 6 been with Legal Services that are going to retire
- 7 because retirement is going to take care of them, if
- 8 all they have in their pool after they have been there
- 9 15 years is \$25,000, which is what we pay an untrained
- 10 lawyer coming in for, you know, their first year of
- 11 work.
- And so, whether it means that somehow we get
- 13 pulled into the federal retirement system as a national
- 14 grantee just like the Department of Justice attorneys,
- 15 you know, U.S. attorneys and other people might be able
- 16 to get in. And obviously, it's not something that's
- 17 going to happen now, but it is certainly something that
- 18 we can look at at different avenues or different ways
- 19 of doing it.
- 20 Because the reverse side of it, the loan
- 21 repayment program, is that most of the young attorneys
- 22 that we have coming in are already coming in at low

- 1 salaries, in the average between \$25,000 and \$30,000 a
- 2 year, with more than \$50,000 debt, usually leave within
- 3 a couple of years because they can't afford to be
- 4 there.
- 5 And I mean, a perfect example in our own local
- 6 office, an African American Spanish-speaking young
- 7 attorney, been with Legal Services two years, leaves
- 8 the program because she has almost \$100,000 in loans,
- 9 college and law school, and goes to work not as an
- 10 attorney, but as a housing authority administrator
- 11 because they can pay her \$10,000 or \$15,000 more than
- 12 we pay her as an attorney for Legal Services.
- 13 And so, what is the recruiting and the
- 14 diversity and the quality of legal services that we're
- 15 providing? And part of what I'm hoping, I don't think
- 16 that in the -- doing the inflationary cost from 1995 to
- 17 now is merely taking care of what you already have, as
- 18 opposed to actually increasing the salaries of the
- 19 attorneys that you have to even make them comparable
- 20 with other public service attorneys.
- 21 And I don't know whether the ABA or NLADA, in
- 22 their -- in looking at the loan repayment issue versus

- 1 comparable salary issues of young attorneys coming in,
- 2 whether even that was a possibility.
- 3 MR. SAUNDERS: Well, we do know that the
- 4 national -- we have been working with the National
- 5 Association for Law Placement, which is the law school,
- 6 that they are doing a comprehensive survey of salaries.
- 7 And there is really nothing out there that shows a
- 8 comparison.
- I assume when we get it back, we are going to
- 10 see salaries all over the board, and both for loan
- 11 repayment and for this pension issue we cannot help but
- 12 address the issue of disparity and salaries across the
- 13 country. Another difficult one.
- MR. DIETER: Just a minute, Herb. Mike, did
- 15 you have something you wanted to say on the Indian
- 16 Bureau --
- 17 MR. GENZ: Oh, thank you, sir. Just a
- 18 clarification on the veterans affairs situation, if
- 19 that would be helpful. The court of veterans affairs
- 20 came to us to administer funds that they had to set up
- 21 a pro bono program for veterans who were appealing to
- 22 their court.

- 1 And so, that's what we're doing, we're acting
- 2 as administrators for something that the court was
- 3 entirely -- that was their initiative. In a sense, it
- 4 fits in exactly with your suggestion, however, because
- 5 it -- there are other organizations that could decide
- 6 that there was that need, and raise those funds to do
- 7 work that either we could administer or they could
- 8 administer in parallel fashion. But I just thought
- 9 that would be helpful.
- MR. DIETER: Okay. Herb?
- MR. GARTEN: Don, both the ABA and NLADA
- 12 recognize the importance of technology. And the ABA
- 13 and chair, Bill Whitehurst, does talk about increasing
- 14 it.
- In your proposal, as I read it, you are saying
- 16 keep it at its current level unless you get an
- 17 increase, and then only increase it pro rata. Why
- 18 wouldn't you put more priority on increasing funds in
- 19 the technology area?
- MR. SAUNDERS: We strongly support TIG, and we
- 21 -- it is a break, Mr. Garten, from a very powerful
- 22 principle that exists in the field, which is that of

- 1 local control. This is one of the few times that the
- 2 field has brought to you a specific request for a
- 3 national earmark for anything. It was because of the
- 4 recognition of the importance of having a national
- 5 program for technology that we brought you this
- 6 request.
- 7 There still remains a strong feeling that
- 8 primarily the money should go to meet local needs, as
- 9 determined at the local level.
- 10 I don't think -- we have a very active
- 11 technology committee. I don't think we would certainly
- 12 be at all offended if this were to grow at a more rapid
- 13 rate than just pro rata, as the appropriation
- 14 increases.
- But really, what you see there is something
- 16 less -- really, it responds more -- it responds less
- 17 enthusiastically to TIG than probably is the feeling in
- 18 the field. I think the field would not have a problem
- 19 with a greater growth, but again, the principle has
- 20 been so overwhelming that these should be local
- 21 decisions.
- If we want to spend money on technology, we

- 1 should make that decision in the mix of pensions and
- 2 LRAPs, and all the other choices that a manager at the
- 3 local level has to face.
- 4 MR. DIETER: Okay. Unless there are other
- 5 questions, then I appreciate your appearing here for
- 6 NLADA and also on behalf of the ABA.
- 7 MR. SAUNDERS: Thank you. Seldom do I get to
- 8 do that.
- 9 (Laughter.)
- 10 MR. DIETER: Moving on to item 6C then,
- 11 presentation by management of the recommended budget
- 12 mark, is Dave Richardson going to do that presentation?
- 13 MR. RICHARDSON: You were sent a memo last
- 14 week, a confidential memo. It is 79A. What I request
- is a 7.1 percent inflationary increase on what we are
- 16 expecting to receive this year.
- MS. MERCADO: I don't have 79A.
- 18 (Several people speak simultaneously.)
- 19 MR. DIETER: All right, go ahead.
- MR. RICHARDSON: We are expecting to receive a
- 21 \$335,282,000 appropriation this year. What we have
- 22 done is looked at the last few years -- and Don has

- 1 mentioned -- that the administration has requested and
- 2 OMB has included in their budget request the last four
- 3 years, \$329,300,000.
- Two years ago, we broke from administration,
- 5 and we requested \$352,400,000. We did the same thing
- 6 last year. What we are asking this year in the request
- 7 is \$361,900,000.
- 8 This is an inflation rate that has been
- 9 applied to what we feel will be appropriated this year,
- 10 the \$335 million. That gives us an increase of
- 11 \$26,681,000. There is three items that we have added
- 12 to the inflationary increase.
- 13 The three items that we are seeking to obtain
- 14 funding for is the loan repayment assistance program,
- 15 the \$1 million, it's also the Native American
- 16 adjustment of \$1 million.
- 17 And when you apply the 7.1 percent to the
- 18 information technology grant, we felt that we wanted to
- 19 increase that so we have added additional money there,
- 20 a 7.1 percent increase on the expected appropriation of
- 21 \$2,945,000 would give you an appropriation of
- 22 \$3,154,000. We have increased that \$846,000, and that

- 1 is the adjustments that we have added to the 7.1
- 2 percent inflationary factor.
- 3 The inflationary factor that we used, we went
- 4 back to the Bureau of Labor Statistics, we looked at
- 5 their website, and they provide that information as you
- 6 go in and do your reviews and research, as to what they
- 7 feel, or what the past inflation, cost of living
- 8 adjustment, has been.
- 9 From January 2002 to June 2004, that was 7.1
- 10 percent. We have not projected, even though we're
- 11 talking about 2006 funding, what the remainder of 2004
- 12 inflation will be, nor have we included any amount for
- 13 2005. We have simply gone on past history to come to
- 14 that.
- We recognize that there is shrinking funding.
- 16 When you sit still with your funding, less money is
- 17 available for you because of increase and costs that
- 18 you have, the increased airline, your supplies, your
- 19 salaries, and your benefits increases. So, if you
- 20 freeze funding, you actually have less money to spend
- 21 on those real needs within the field.
- We went back and did a little comparison, and

- 1 in 1990 we received \$316 million. Today, that amount
- 2 of money would be worth \$239,000. We're looking to --
- 3 only a small increase to try to work with the
- 4 administration, with our grantees, to seek additional
- 5 funding for their needs.
- 6 There is actually an article that was in the
- 7 Washington Post a few weeks ago that talked about the
- 8 number of people in extreme poverty -- that is,
- 9 existing less than half the income -- is \$15.3 million,
- 10 the highest in the history of the Bureau of Labor --
- 11 the Census Bureau collecting these census figures. And
- 12 that was, again, reported in the Washington Post.
- 13 There is 28 years' worth of data there, and we are
- 14 right now in the worst shape, as far as people in
- 15 poverty, in this 28-year history.
- 16 You have heard a lot of talk about the
- 17 technology initiative, and certainly today, with the
- 18 Montana Legal Services, you see what great strides have
- 19 been made with the technology grants and the technology
- 20 monies that have been available.
- 21 We want to try to continue that program. We
- 22 want to expand it. I have not heard the figures this

- 1 year, but last year was over \$6 million in requests
- 2 that come in. A huge amount of people out there with
- 3 innovative ideas, ways that they can go out and --
- 4 MR. DIETER: Yes?
- 5 MS. WATLINGTON: That was Ernestine; I pressed
- 6 the wrong button.
- 7 MR. RICHARDSON: There is innovative ideas out
- 8 there that, if we had the money, we could fund them,
- 9 that could make an impact like you're seeing what is
- 10 going on here in Montana today.
- So, we are asking that we go from a \$2.945 up
- 12 to a \$4 million budget for the technology initiatives
- 13 in the future.
- 14 It's been with the hotlines and the Web access
- 15 and the video conferencing, all those initiatives out
- 16 there has helped tremendously with programs providing
- 17 legal assistance to their communities.
- 18 And we brought in partnerships. We have major
- 19 corporations that have come online and helped us and
- 20 given us some free software to help in these
- 21 initiatives. So it's a way of leveraging those dollars
- 22 also with those additional dollars that are coming in.

- 1 The Native American we have talked a little
- 2 bit about here today. When you look at Colorado, they
- 3 receive \$136,000 a year in Native American grants.
- 4 Idaho receives \$60,000 in Native American grants.
- 5 Nebraska, where we were at just a couple of months ago,
- 6 \$64,000. Wisconsin, \$140,000, and Nevada, \$120,000.
- 7 Texas was the shocker for me when I looked at
- 8 this, \$28,000 to fund a Native American grant. I don't
- 9 know that you can hire an attorney for \$28,000 there.
- 10 So it's got to be somebody doing it part time.
- 11 What we're seeking to do with the first
- 12 \$500,000 of this \$1 million is to bring these programs
- 13 up to \$150,000. We feel that this is what's needed for
- 14 them to support an attorney and the staff they need and
- 15 the infrastructure that they need to continue the good
- 16 works that they have before them.
- 17 The additional \$500,000 would be to give them
- 18 additional help in providing the core capacities that
- 19 are needed. We reiterate, much like what Don was
- 20 talking about, this is something that we feel is
- 21 necessary, but we don't want to take it out of the
- 22 hide, we might say, of the basic field component. We

- 1 want additional funding, if at all possible, to provide
- 2 this additional increase so that they can be more
- 3 effective in their representation in tribal court,
- 4 federal and state courts where it's needed.
- 5 There is many overlapping jurisdictions and
- 6 things that come about that they have got to deal with.
- 7 So we feel that there is a real need there for this
- 8 additional money.
- 9 You have heard today about attorneys having a
- 10 great deal of debt. We have law school professors here
- 11 who certainly know that in their experiences, coming
- 12 anywhere from \$50,000, \$60,000, to \$100,000 in debt
- 13 coming out of law school. I will tell you I have a
- 14 student from Howard who graduated three years ago, has
- 15 a master's degree, and she came out of the school with
- 16 \$65,000 in debt. It's staggering, how much these young
- 17 people come forward.
- I have friends who are attorneys who pay
- 19 \$6,000 and \$7,000 a year in interest on their law
- 20 school loans. And there is -- and certainly there is
- 21 others who know people who pay even more. It's
- 22 something that we need to address.

- 1 We certainly are looking at the additional \$1
- 2 million from the inspector general's budget this year
- 3 to institute a program. We're asking for another \$1
- 4 million to continue the program. And we're hoping,
- 5 certainly, for additional funding in the future for
- 6 that.
- 7 If you have any questions, I would be glad to
- 8 address them. I know that was -- after you listened to
- 9 Don and hear the particular need, there is a large need
- 10 out there, and we recognize that. But we also
- 11 recognize the realities of funding and appropriations,
- 12 and realize that we are not going to get a 20 percent
- 13 increase in funding, or an 80 percent increase in
- 14 funding.
- We would like to go to Congress, explaining to
- 16 them, picking up the banner, you might say, of what we
- 17 have heard Don and what's included in the ABA budget
- 18 mark request, that there is a staggering need out
- 19 there.
- But we are going to come in, hopefully, at a
- 21 budget mark that you can honor and that you can fund.
- 22 Hopefully, we can seek this funding and not have freeze

- 1 funding like we're expecting this year. We have had
- 2 this freeze funding, 335, last year.
- 3 We expect it this year, unless the Senate
- 4 comes back -- and we're hoping to work with them, that
- 5 it will be increased. And then the year before that,
- 6 it was 338 also. So, we are really hoping to get an
- 7 additional funding increase here.
- 8 There is one caveat. We have based this on
- 9 the \$335,282,000. I have a resolution here that would
- 10 give the chairman and the president authority to
- 11 negotiate with the Office of Management and Budget. If
- 12 we can get an increase, we certainly -- we requested
- 13 \$352,400,000 last year -- if we can get an increase, we
- 14 would like to be able to go back and readjust our
- 15 request, based on the inflationary figures, or some
- 16 variation thereof, to possibly ask for an additional
- 17 amount of money. But that's something that we will
- 18 work with the chairman and our president very closely
- 19 to be able to come back and do.
- MR. DIETER: Okay. Herb?
- MR. GARTEN: I have some comments. I respect
- 22 the comments of other board members, but I think there

- 1 is a unique opportunity to sell the -- two of our
- 2 programs separate and apart from the rest of our
- 3 programs without penalizing the field, and that's in
- 4 the technology area. And even more so in the loan
- 5 repayment plan.
- 6 We have gotten a lot of favorable comments
- 7 from Congress. I have participated on behalf of the
- 8 board in the task force that was held on August 25th in
- 9 Washington, where people came from all over the country
- 10 and offered their comments and suggestions. And \$1
- 11 million doesn't do very much.
- 12 And I think that it would be entirely
- 13 appropriate to increase that amount to at least \$1.5
- 14 million, and have very little problems with Congress,
- 15 because they understand -- or will understand -- that
- 16 that's something separate and apart.
- I also think that the technology area is
- 18 something separate and apart, and we have had such good
- 19 results from the funds that we have used, that I
- 20 wouldn't be ashamed to come back to Congress and say,
- 21 "We want \$5 million," and this is separate and apart
- 22 from your 7.5 percent increase that you're asking for.

- 1 So, I would like some discussion from other
- 2 members of the board with regard to increasing those
- 3 two items, and selling them on the basis of two
- 4 important new areas that we think should be considered
- 5 and funded to a greater extent than this proposed
- 6 budget mark.
- 7 MR. DIETER: Comments? Tom?
- 8 MR. MEITES: Technology, I agree. But I have
- 9 to say I have never understood what this \$1 million is
- 10 going to be spent on, so I can't understand what \$1.5
- 11 million is going to be spent on.
- Is this going to be money that is going to go
- 13 from us out to our grantees to help pay back or
- 14 subsidize loans?
- MR. GARTEN: No, it would be a program that is
- 16 to be worked on and is being developed. But to give
- 17 you an idea, the amount of loan forgiveness, say, is
- 18 \$4,000 a year if it was set at that level, and that was
- 19 pretty much the level that we talked about --
- MS. BARNETT: Well, we talked about one to
- 21 six.
- MR. GARTEN: Up to \$6,000? But most of the

- 1 comments that a lot of the programs that are out there
- 2 now -- but let's assume it's \$6,000. You have how many
- 3 people you would have to provide for? There are
- 4 expenses in connection with this, administering it, and
- 5 you have to plan.
- If you're going to grant it for one year, you
- 7 have to assume you're going to do it on a year-by-year
- 8 basis. But you have to assume it's going to be done
- 9 for over a period of four or five years. So the number
- 10 of people given the number of people that have these
- 11 substantial loans and who you might entice into going
- 12 into Legal Services or keeping in there has got to be
- 13 -- it's got to be a substantial number of dollars.
- 14 John, you might --
- MR. EIDLEMAN: Yes. The way these programs
- 16 typically work is that the person who is participating
- in the field would get a loan from us, and they would
- 18 have to sign a note. And they would then use that
- 19 money to pay off their current loan. And then we would
- 20 forgive it after a period of time.
- So, if it was a one-year, you would waive it
- 22 at the end of the year, so that would give them an

- 1 additional amount of money.
- 2 The statistics we looked at is if we would use
- 3 a figure of \$3,000 a year -- and most people have a
- 4 \$6,000 a year debt -- we would help about 103 people
- 5 throughout the country, and that's all, 103 staff
- 6 attorneys. If we increase it to \$6,000, then of course
- 7 it's only about 50.
- 8 So, part of the conversation was we should try
- 9 to have about 100, because we want to do a survey, we
- 10 want to see is it successful or unsuccessful, so we
- 11 would like to increase the pool. So that's basically
- 12 how the program would work.
- But as Mr. Garten said, we haven't worked out
- 14 the details, and we need to go through that and see
- 15 exactly how this program would work. Would we combine
- 16 our loan forgiveness with other loan forgiveness
- 17 programs from law schools, for example, or would we be
- 18 the first provider? Would we not ask others to seek
- 19 out loan forgiveness from their program, or from their
- 20 law school? So, that's, in essence, how the program
- 21 would work.
- 22 MR. GARTEN: But the details would be

- 1 available at the time Congress would be considering
- 2 this.
- 3 MR. EIDLEMAN: Yes.
- 4 MR. GARTEN: As to the program. And the \$1
- 5 million, really, is for the pilot program, to get it
- 6 started. So, we're talking about the continuation of
- 7 it.
- 8 MR. DIETER: David?
- 9 MR. HALL: Yes. Well, first, I want to
- 10 commend the administration for -- or management for,
- 11 what I would say, being an advocate for increasing the
- 12 budget in some very creative ways and putting forth a
- 13 budget that indicates that there is a need out there,
- 14 and more importantly, that there are some special
- 15 things that we need to be going after.
- When we had this discussion last year, and I
- 17 felt that as a board we, you know, had to approve a
- 18 mark without having had any background on it, one of
- 19 the things I raised at that time, which I think is
- 20 reflective of Herb's point, is that it seemed like, as
- 21 a board, we should be trying to identify those areas
- 22 where we can begin to make a case to Congress for

- 1 increasing funding. And I do think technology is one
- 2 of them.
- 3 What we saw today, you know, should say to all
- 4 of us that this is a tool that can be used to try to
- 5 get to this greater need. It may not address it all,
- 6 but it is something that is proven to be successful,
- 7 and it is something that we should be waving a flag
- 8 about.
- 9 And whether it is asking for half-a-million
- 10 more, or two million more, or whatever, I'm not here to
- 11 advocate for another number. But I do think we should
- 12 be very aggressive in trying to demonstrate why that is
- 13 something that deserves special funding. And the same
- 14 with the loan deferral and forgiveness programs.
- 15 And I would say the same thing with the Native
- 16 American programs, that trying to identify particular
- 17 things that we can advocate for and push is something
- 18 that we should be encouraging management to do.
- So, you know, I was, you know, certainly
- 20 struck by the presentation earlier today that we -- in
- 21 this state -- that we have come to, that we have 1
- 22 Legal Services lawyer for 13,000 people, and that there

- 1 is 1 lawyer trying to cover a territory that would,
- 2 using her example, be from Massachusetts to Maryland.
- 3 I mean, that's staggering, to think about those types
- 4 of situations.
- 5 And so, taking the political realities into
- 6 account, I do think we should err on the side of trying
- 7 to be aggressive in what we advocate for, without being
- 8 totally unrealistic.
- 9 And so, I can't say that I am politically
- 10 astute enough to know where Congress is and what that
- 11 number would be, but in essence, to echo, I think, the
- 12 spirit of what Herb is saying, is that we certainly
- 13 shouldn't be trying to push management back or
- 14 criticizing management for presenting this type of
- 15 budget, but to, you know, try to identify those areas
- 16 where we might be able to add even more.
- 17 MR. DIETER: Tom?
- 18 MR. FUENTES: Maybe I come from where Tom is,
- 19 related to our loan repayment program, but I was an
- 20 advocate and had great enthusiasm when the concept
- 21 first came up. And I understood it to be the
- 22 utilization of dollars saved and that were available to

- 1 fund a very worthy program.
- 2 And I see that we're operating under a budget
- 3 with an estimate of \$1,250,000 presently. I would have
- 4 thought -- or I did think, at the time that we were
- 5 crafting that loan repayment program -- that it could
- 6 be a vehicle that, as we had savings in the years to
- 7 come, that we could direct those savings toward the
- 8 funding of loan repayments. And now, it's brought back
- 9 to us as an addition to budget.
- 10 So, as a -- as one who had enthusiasm for it,
- 11 I guess I had enthusiasm for it in the concept that
- 12 this was going to be a way that we could give them
- 13 encouragement to the various departments to operate as
- 14 economically and as carefully as possible. And when
- 15 there was dollars left, then we could help young people
- 16 with their loan repayment.
- But, as typical with government, I guess, we
- 18 come back and it's an add-on, rather than that initial
- 19 concept. I think that while I don't think that the
- 20 figure presented is by any means extreme, if we have
- 21 the good counsel from management that the funding is
- 22 likely to be flat again this year, the 335, I think we

- 1 ought to be realistic rather than to reach
- 2 aggressively, that at this time in our national history
- 3 when there are certain priorities in the nation like
- 4 homeland security, which is a thing that all of us as
- 5 Americans have to be so very concerned about -- and we
- 6 know that the administration is focused there -- I
- 7 would be more inclined to be more gentle in our
- 8 approach, and be closer to the 335 than going in the
- 9 other direction. That's my inclination.
- MR. DIETER: Any other comments?
- 11 (No response.)
- 12 MR. DIETER: With regard to the loan repayment
- 13 assistance program, I guess I'm being a bit facetious,
- 14 but you know, only in Washington does it go from a
- 15 pilot program to a line item without testing of the
- 16 pilot program. And that somewhat bothers me, just you
- 17 know, philosophically.
- 18 The -- you know, my druthers, generally, is to
- 19 give the local programs the money and then let them,
- 20 you know, see how best they can spend it. Even an
- 21 example today is, you know, in Montana they use their
- 22 PAI money completely differently than the people in

- 1 Nebraska use their money.
- 2 And I guess, you know, in looking at the study
- 3 that was done, it -- far and away, more people are
- 4 leaving the program for reasons that have, you know,
- 5 nothing to do with their loan repayment assistance
- 6 program.
- 7 And in terms of trying to retain people, it's
- 8 important for us to try to, I guess, increase basic
- 9 salaries as much as we can. I know at our law school
- 10 we are instituting a loan repayment assistance program,
- 11 and you know, I'm a great believer in the saying that
- 12 the law follows the facts. And when you start getting,
- 13 you know, the data on some of this, the number of
- 14 people that would qualify was much, much smaller than
- 15 anybody suspected.
- Now, you know, maybe it would be driven if
- 17 there is money available, but the problem in talking to
- 18 the people at Colorado Legal Services, for example, is
- 19 that they don't have any way to take advantage of this,
- 20 because they don't have a -- you know, a position to
- 21 hire.
- 22 And \$1 million probably stuck in the -- you

- 1 know, added to the 316 grants to basic programs maybe,
- 2 you know, isn't going to have any impact. But that --
- 3 just sort of philosophically, that's where I come from
- 4 on that.
- 5 The Native American program I am a little
- 6 unclear how that works, in terms of I thought that
- 7 there was money, for example, designated for DNA in New
- 8 Mexico that is not in this footnote, and can you just
- 9 clarify? Is this -- for example, the Colorado
- 10 \$136,000, that goes to the Southern Ute Tribe. But is
- 11 that earmarked specifically through Legal Services for
- 12 that, you know, effort?
- 13 And there isn't anything in here from New
- 14 Mexico which, you know, kind of surprised me.
- MR. RICHARDSON: I have the funding levels,
- 16 let me see if I can find the funding levels.
- MS. TU: I don't -- I am Anh Tu, and I am a
- 18 staff in the office of program performance. I do not
- 19 have the funding level. But the reason that New Mexico
- 20 and Arizona are not in the list was because they are
- 21 funded above the \$150,000.
- 22 And these -- actually, the situation is much

- 1 worse than we presented, in that there are only 29
- 2 Native American grants for the whole country, and we
- 3 have at least 50 states. So there are, you know, many
- 4 states where there are no Native American funding at
- 5 all.
- And we are now only trying to bring the ones
- 7 that are really do not -- they operate, but they don't
- 8 have the core capacity to operate, and we are trying to
- 9 bring them up to the level of \$150,000 so that they
- 10 don't have to poach into their basic funding in order
- 11 to fund their Native American services.
- MR. DIETER: And just speaking hypothetically,
- 13 suppose that you only got \$400,000 instead of \$1
- 14 million. What would happen to that?
- MS. TU: Well --
- MR. DIETER: Would it go proportionately here,
- 17 or --
- MS. TU: Right.
- 19 MR. DIETER: Because it talks about
- 20 substantial increase.
- MS. TU: That would be something that staff,
- 22 we would look closely at, we would work under our

- 1 president and would try to come up with some position
- 2 that we would go back and present to you.
- 3 MR. RICHARDSON: You were asking about DNA
- 4 people, their funding is \$2.4 million.
- 5 MS. TU: And they are responsible for the
- 6 entire Navajo Nation, which is the largest reservation
- 7 and largest tribe in the whole country.
- 8 MR. DIETER: And if you receive the \$1 million
- 9 to bring each one of these programs up to \$150,000, it
- 10 would cost, I think, \$488,000, leaving \$512,000 to be
- 11 distributed.
- MS. TU: Right.
- MR. DIETER: To 29 grantees?
- 14 MS. TU: That's correct. And that would be --
- 15 that is something that right now we just thinking that
- 16 that would just be a cost of our increase, that would
- 17 be the recommendation. But it really is subject to,
- 18 you know, further input from the National Association
- 19 of Indian Legal Services, and you know, and our
- 20 grantees.
- MR. DIETER: And is there a thought as to
- 22 where, you know, you would have to go from 316 upwards

- 1 to get to that point where you would say the next \$1
- 2 million goes to the -- from this proposal?
- 3 MS. TU: Well --
- 4 MR. DIETER: Or is it that, you know --
- 5 MS. TU: I would defer to -- this is something
- 6 that if you include it in the budget, Congress would
- 7 look at that alongside with the increase in -- for
- 8 basic field -- for example, Congress may choose to
- 9 respond to LSC's request of 7.1 percent increase by
- 10 just giving us 5 percent increase. And they may apply
- 11 the same thing, and give, you know, not the total \$1
- 12 million for this budget line.
- But what we are trying to do is that -- and
- 14 the Native American community is very clear about it --
- 15 they do not want for us to get -- it has to be budgeted
- 16 specifically for them. They don't want just to get an
- increase and generally go to the basic field and only
- 18 to augment their own funding.
- So, there is a very strong recognition that
- 20 although their funding needs are very unique, they
- 21 don't want to do it at the expense of the basic field.
- 22 Because frankly, for many of these grantees, the

- 1 Native American is a component of that basic field.
- 2 MR. DIETER: Right.
- MS. TU: You know, they have basic field
- 4 component, which is much larger, and then they have the
- 5 Native American grant. So they know that, and they
- 6 know that they need the support of the basic field.
- 7 MR. DIETER: What --
- 8 MR. STRICKLAND: Rob, if I may interrupt, the
- 9 Montana Bar is hosting us at -- right at this hour at
- 10 another location.
- 11 (Laughter.)
- MR. STRICKLAND: By way of suggestion, it
- 13 appears that this discussion needs to go on for another
- 14 few minutes. If we could either encroach on -- get Vic
- 15 to advise us on how to continue this committee
- 16 meeting --
- MS. BEVIER: You can encroach away.
- MS. MERCADO: We can defer to the board
- 19 meeting the rest of the discussion, the finance
- 20 committee, and then as a full board take action on your
- 21 budget mark without necessarily coming from the
- 22 committee.

- 1 (Several people speak simultaneously.)
- MS. MERCADO: And Mr. Secretary's legal
- 3 counsel says that's correct.
- 4 MR. STRICKLAND: Yes. Well, I just think that
- 5 rather than being less than considerate to our local
- 6 hosts, that since we got a little bit off schedule
- 7 today on our own notion, that we don't want to impose
- 8 that on our local --
- 9 MS. MERCADO: And our board meeting goes
- 10 pretty fast anyway, because everybody is just
- 11 reporting.
- MR. DIETER: I wasn't sure, procedurally, how
- 13 -- what we were supposed to do with this, in terms of
- 14 passing it forward, the whole discussion, et cetera.
- 15 So that would work.
- But if I could just ask one question, since it
- 17 seems -- what would be the downside of proposing this
- 18 \$1 million and some congressman getting the idea of,
- 19 "This need is more important so we're going to give you
- 20 flat funding, but we're going to take \$1 million out
- 21 and designate it for the Indian programs?"
- I mean, what -- sometimes you have to be

- 1 careful what you wish for, you know what I mean?
- MS. TU: Absolutely. And I think there is a
- 3 concerted effort between LSC and the Native American
- 4 community and NLADA that that would not happen. And
- 5 that's why this \$1 million is -- which management
- 6 recommended -- it has the support of all of those three
- 7 components.
- 8 And in fact, Congress has always had a soft
- 9 spot for Native Americans. They were the ones that
- 10 back in 1996 that specified to LSC management that even
- 11 though other lines were cut, we have got to continue
- 12 Native American funding. And that community does have
- 13 some strong supporters in congress.
- 14 And they have come to management before for at
- 15 least two years, the last three years actually, to ask
- 16 for this. And this is the first time that the
- 17 president reviewed and thought that it was something
- 18 that we could support.
- 19 MR. DIETER: Okay.
- 20 MOTION
- MR. FUENTES: Mr. Chairman, I would move
- 22 adoption of the resolution as presented at a figure of

- 1 \$337 million. That just gives us something to debate.
- 2 MR. GARTEN: I don't think there has been
- 3 enough discussion on this.
- 4 MS. MERCADO: And I don't, either. I would
- 5 prefer they would defer the fuller discussion to the
- 6 fuller board meeting.
- 7 A PARTICIPANT: Well --
- 8 MS. MERCADO: Of course I'm not on the
- 9 committee, so sorry.
- 10 MR. DIETER: Do you want to -- are you
- 11 proposing a vote right now, or did you want to --
- MR. FUENTES: Yes, of the three members of the
- 13 committee, then convey it to the general body and they
- 14 can handle it from there.
- MR. DIETER: I guess is there a second?
- MR. GARTEN: We need to amend it, to defer the
- 17 vote until tomorrow.
- 18 MR. FUENTES: How does that handle for the
- 19 calendar, as to sunshine --
- MR. GARTEN: Well, let's get a legal opinion
- 21 on this.
- MR. DIETER: Adjourn and reconvene at 1:30, is

- 1 that a --
- 2 MR. FORTUNO: The committee can, at this
- 3 point, either continue on or, as I believe is the
- 4 preference, is simply adjourn and reconvene tomorrow if
- 5 you choose to do that.
- 6 MS. MERCADO: Well, but --
- 7 MR. FORTUNO: That is the committee itself.
- 8 Or, you could simply have the discussion of the issue
- 9 when it comes up at the full board meeting.
- MS. MERCADO: Right.
- MR. FORTUNO: It's your preference.
- MR. DIETER: Why don't -- well --
- 13 MR. FORTUNO: You can't start what you have
- 14 scheduled for tomorrow.
- 15 MR. DIETER: What?
- MR. FORTUNO: You can't -- what you have
- 17 scheduled for tomorrow, what's been noticed in the
- 18 Federal Register, you can't start any sooner. But you
- 19 can start it later if you want.
- 20 So that you could, for example, first thing in
- 21 the morning is reconvene this meeting and then once
- 22 you're done with this meeting move on to your other

- 1 meetings.
- 2 MR. DIETER: Okay. Tom, is that acceptable to
- 3 you?
- 4 MR. MEITES: Lillian and I are glad -- we have
- 5 more time than we think we need.
- 6 MS. BEVIER: Yes.
- 7 MR. MEITES: So you can carry --
- 8 MOTION
- 9 MR. DIETER: Then why don't we -- I will
- 10 propose a motion that we adjourn to reconvene the
- 11 committee tomorrow morning at 9:00 to discuss -- for
- 12 further discussion on your motion at that time.
- MR. FUENTES: I guess my motion needs a
- 14 second.
- MR. DIETER: I know. Well, we will take that
- 16 up at that point too, is that all right?
- MS. MERCADO: And you're recessing, not
- 18 adjourning.
- MR. DIETER: Okay, we are recessing. Does
- 20 this follow the rules --
- MR. FORTUNO: Recessing is correct, yes.
- MR. DIETER: Okay. So the motion is that we

- 1 recess at this time, to reconvene at 9:00 a.m. tomorrow
- 2 morning for purposes of the committee consideration of
- 3 the budget mark presentation as presented, and at that
- 4 time we will take up the second of Tom's motion and
- 5 discussion of it at that time.
- 6 MR. FUENTES: Mr. Chairman, I have never seen
- 7 a meeting adjourned in the middle of a motion.
- 8 MR. DIETER: A motion?
- 9 MR. FUENTES: Yes.
- 10 MR. DIETER: I want to think about it, myself.
- 11 (Laughter.)
- 12 (Whereupon, at 5:37 p.m., the committee was
- recessed until 9:00 a.m. on September 11, 2004.)
- 14 * * * * *