LEGAL SERVICES CORPORATION BOARD OF DIRECTORS

MEETING OF THE BOARD OF DIRECTORS

OPEN SESSION

Monday, April 16, 2012 3:55 p.m.

Legal Services Corporation
3333 K Street, N.W.
F. McCalpin Conference Center, 3rd Floor
Washington, D.C. 20007

OTHER BOARD MEMBERS PRESENT:

John G. Levi, Chairperson
Martha L. Minow, Vice Chair
Sharon L. Browne
Robert J. Grey, Jr.
Harry J.F. Korrell, III
Charles N.W. Keckler
Victor B. Maddox
Laurie Mikva
Father Pius Pietrzyk, O.P.
Julie A. Reiskin
Gloria Valencia-Weber
James J. Sandman, ex officio

STAFF AND PUBLIC PRESENT:

- Richard L. Sloane, Special Assistant to the President
- Rebecca Fertig, Special Assistant to the President
- Kathleen McNamara, Executive Assistant to the President
- Victor M. Fortuno, Vice President for Legal Affairs, General Counsel, and Corporate Secretary
- Mark Freedman, Senior Assistant General Counsel, Office of Legal Affairs
- Mattie Cohan, Senior Assistant General Counsel, Office of Legal Affairs
- David L. Richardson, Comptroller and Treasurer, Office of Financial and Administrative Services
- Jeffrey E. Schanz, Inspector General
- Laurie Tarantowicz, Assistant Inspector General and Legal Counsel, Office of the Inspector General
- Ronald "Dutch" Merryman, Assistant Inspector General for Audit, Office of the Inspector General
- David Maddox, Assistant Inspector General for Management and Evaluation, Office of the Inspector General
- Daniel Sheahan, Program Evaluation Analyst, Office of the Inspector General
- Magali Khalkho, Resource Management Specialist, Office of the Inspector General
- Carol A. Bergman, Director, Office of Government Relations and Public Affairs
- Carl Rauscher, Director of Media Relations, Office of
- Elizabeth Arledge, Communications Manager, Office of Government Relations and Public Affairs

- STAFF AND PUBLIC PRESENT (Continued):
- Treefa Aziz, Government Affairs Representative, Office of Government Relations and Public Affairs
- Lora M. Rath, Deputy Director, Office of Compliance and Enforcement
- Janet LaBella, Director, Office of Program Performance
- Reginald J. Haley, Program Analyst, Office of Program Performance
- John C. Meyer, Director, Office of Information Management
- Jane Ribadeneyra, Program Analyst, Office of Information Technology
- Eric R. Jones, Network/System Engineer, Office of Information Technology
- LaVon Smith, Network/System Engineer, Office of Information Technology
- John Constance, former Director, GRPA
- Frank Strickland, Former LSC Board Chairman and Non-Director Member of the Institutional Advancement Committee
- Robert E. Henley, Jr., Non-Director Member of Audit Committee
- Chuck Greenfield, National Legal Aid and Defender Association (NLADA)
- Terry Brooks, American Bar Association Standing Committee on Legal Aid and Indigent Defendants (SCLAID)
- Lisa Wood, American Bar Association SCLAID
- Ann Carmichael, American Bar Association SCLAID

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C O N T E N T S

CLOSED SESSION

- 20. Approval of minutes of the Board's Closed Session Annual Meeting of January 21, 2012
- 21. Briefing by Management
- 22. Briefing by the Inspector General
- 23. Consider and act on General Counsel's report on potential and pending litigation involving LSC
- 24. Consider and act on motion to adjourn meeting

Motions: 6, 9, 32, 36, 51, 63, 64

- 1 PROCEEDINGS
- (3:55 p.m.)
- 3 CHAIRMAN LEVI: This is the resumption of our
- 4 board meeting, which we recessed yesterday. So we are
- 5 still under the Pledge.
- And we are now on item No. 5 in the agenda,
- 7 which is the approval of the Board's open session
- 8 annual meeting minutes. And are there any corrections?
- 9 Any issues?
- 10 MS. REISKIN: Sorry. I don't know if this was
- 11 the right place, but we didn't mention anywhere that
- 12 the evaluation of our President was glowing. No, I'm
- 13 serious. If someone were to be reading this, it's
- 14 like, we evaluated, and then it doesn't say anything.
- 15 So that could be read different ways.
- 16 And I'm just wondering if it should reflect
- 17 that it was positive. It was very positive. I don't
- 18 know if that's appropriate or not. I just always look
- 19 at these of someone reading who wasn't there and didn't
- 20 know what happened. I guess they could always get the
- 21 transcript, but --
- 22 CHAIRMAN LEVI: We didn't know about this

- 1 lunch issue.
- 2 (Laughter.)
- 3 CHAIRMAN LEVI: What page are you looking at?
- 4 MS. REISKIN: Now I'm going to have to find it
- 5 again. I'm sorry, I got out of place.
- 6 MR. FORTUNO: Page 135?
- 7 CHAIRMAN LEVI: No.
- 8 MS. REISKIN: Oh, okay. I'm almost -- it was
- 9 in the report of the Operations and Regulations --
- 10 CHAIRMAN LEVI: All right. Well, yes.
- 11 MS. REISKIN: -- Committee, wherever
- 12 that -- so yes. Page 142. Yes. It just says that the
- 13 report was given. It doesn't say -- I mean, if it
- 14 doesn't matter to anyone, that's fine. I just didn't
- 15 know if that should be noted in our formal minutes,
- 16 that it was a positive --
- 17 CHAIRMAN LEVI: I don't see where it says that
- 18 the review occurred.
- 19 MS. REISKIN: It doesn't. It just says that
- 20 the report was given.
- MR. GREY: He can't --
- 22 CHAIRMAN LEVI: He did?

- 1 MS. REISKIN: It's the very last sentence on
- 2 page 142 of the electronic.
- MR. GREY: It's got a caption, "Vote."
- 4 CHAIRMAN LEVI: Yes. But it doesn't say that
- 5 it included a review of the President.
- MS. REISKIN: No, it doesn't.
- 7 CHAIRMAN LEVI: And did it include a review of
- 8 the President at the last --
- 9 MS. REISKIN: Yes.
- 10 CHAIRMAN LEVI: It did?
- MS. REISKIN: Yes.
- 12 CHAIRMAN LEVI: Well, if you wish to, we can
- 13 amend it and put that in. But I don't know that --
- 14 MR. FORTUNO: The review was done at a
- 15 telephonic meeting.
- 16 MS. REISKIN: No. We did it at --
- 17 CHAIRMAN LEVI: No. I --
- 18 MR. FORTUNO: I think that there was
- 19 some -- there was some discussion at the meeting, and
- 20 then it was continued over to a telephonic meeting.
- 21 CHAIRMAN LEVI: It was.
- MR. FORTUNO: And I was out for that. I was

- 1 out for my surgery. I don't think those minutes are
- 2 here.
- 3 CHAIRMAN LEVI: They aren't.
- 4 MS. REISKIN: So those minutes will be
- 5 forthcoming, then?
- 6 MR. FORTUNO: Yes.
- 7 MS. REISKIN: Okay. Well, then, maybe we can
- 8 have it in there. I just think it should be reflected
- 9 somewhere.
- 10 CHAIRMAN LEVI: That's a good point.
- 11 Any other comments?
- 12 (No response.)
- 13 CHAIRMAN LEVI: Can I have a motion to approve
- 14 the minutes?
- 15 MOTION
- 16 FATHER PIUS: So moved.
- 17 CHAIRMAN LEVI: Second?
- MS. MIKVA: Second.
- 19 CHAIRMAN LEVI: All in favor?
- 20 (A chorus of ayes.)
- 21 CHAIRMAN LEVI: I have a very brief report
- 22 because I've been speaking a lot.

- I just, first of all, want to -- and I did, at
- 2 the beginning of the session yesterday for some of you
- 3 who were not here, welcome our new folks -- Carol
- 4 Bergman, Carl Rauscher, and Becky Ferdig. And I think
- 5 two of the three are in the room with us right now, and
- 6 we're pleased to have you on board.
- 7 The other is to say that for some of us, this
- 8 has now been two years. It seems like, how did that
- 9 happen? And then I'm asking myself, is it really only
- 10 two years?
- 11 (Laughter.)
- 12 CHAIRMAN LEVI: For others of you, it isn't.
- 13 It's just 18 months. And you must be really asking
- 14 yourself that question.
- And we've had a lot of work to do together,
- 16 and I think we're continuing to do it. I'm very proud
- 17 of this Board and the work it's doing, and I am so
- 18 grateful to all of you for pitching in and taking the
- 19 extra time.
- Tomorrow I think you're in for a treat when
- 21 you hear the work of the Pro Bono Task Force. They're
- 22 not done, but they're sure a long way along the road.

- 1 And I think you're in for a very compelling morning,
- 2 and then I think the same in terms of our afternoon
- 3 session at the White House.
- 4 The number of letters and calls that I've been
- 5 getting from folks, emails about the situation that our
- 6 programs are confronting, was one of the motivating
- 7 reasons that I thought a forum of some kind would be a
- 8 good idea.
- 9 And it may be -- I know that New York and
- 10 California have had -- the chief justices have held
- 11 access to justice commission-type hearings of their
- 12 own, and that these are going on in some of the states.
- 13 But from the standpoint of giving our own
- 14 grantees an opportunity to talk with us when we're in
- 15 their area about what's happening to them and their
- 16 program I think is important, and it's important for us
- 17 to understand what they're going through, just as a
- 18 Board, so that we are better informed.
- And so, in the next year, as we move through
- 20 the country -- Michigan, North Carolina, Colorado -- I
- 21 hope to have a couple of hours at each board
- 22 meeting -- not a separate day, don't worry -- but

- 1 instead of some of the briefings that we've been
- 2 having, giving the opportunity to have a discussion of
- 3 what's happening in the field and what's happening in
- 4 the region so that we are better informed, and so that
- 5 we can be able then to articulate best to our own
- 6 representatives when they ask us for information.
- 7 So that's what we're up to. I know the
- 8 committees are all very busy. We'll try to stay on
- 9 schedule here today. Are there any members that want
- 10 to give a report of any kind?
- 11 (No response.)
- 12 CHAIRMAN LEVI: Jim?
- 13 PRESIDENT SANDMAN: Thank you, John. I'd like
- 14 to report on five matters this afternoon. I'll start
- 15 with a review of grantee data from 2011.
- 16 Within the last two months, we've received
- 17 reports from all of our grantees on their activities in
- 18 2011. And I'll give you the highlights of what they
- 19 reported. I'd like to acknowledge and thank John Meyer
- 20 for his work in putting all of the information
- 21 together, and Wendy Long, who turned John's information
- 22 into PowerPoint graphics.

- Next I'll review where we stand with our
- 2 technology initiative grant applications for the next
- 3 grant cycle. I'll then let you know where we stand in
- 4 implementing the recommendations of the Fiscal
- 5 Oversight Task Force, then give you an update on the
- 6 Public Welfare Foundation grant, and finally, give you
- 7 a brief overview of where we stand with our
- 8 communications program in support of our grantees.
- 9 Last year we had about 900,000 -- hang on, I
- 10 think I skipped a slide -- 900,000 cases closed,
- 11 899,800. That was actually a decline from 2010, a
- 12 decline of 3.6 percent. That's not surprising because
- 13 funding went down in 2011 compared to 2010.
- 14 Total funding for our programs from all
- 15 sources declined by 2.8 percent, and LSC funding
- 16 declined by 3.5 percent. So the cases closed decline
- 17 of 3.6 percent was in line with the reduction in
- 18 funding.
- 19 Staff numbers reported were, as of the end of
- 20 2011, 6.7 percent below where they were at the end of
- 21 2010. So the decline in cases closed was actually less
- 22 than the decline in staff numbers, which showed, I

- 1 think, that our programs were continuing to work very
- 2 hard to address an overwhelming need.
- Pro bono cases, a special focus of the Board
- 4 this week, were up last year to 79,578 cases. That's
- 5 an increase of 11.4 percent from 2010, but I need to
- 6 qualify that, because we did change the reporting
- 7 requirements to become more refined for PAI cases,
- 8 private attorney involvement cases.
- 9 MS. REISKIN: An increase of what?
- 10 PRESIDENT SANDMAN: It was the number shown on
- 11 the graph here. The increase from 2010 to 2011 is an
- 12 increase of 11.4 percent.
- 13 Pro bono cases are reported along with private
- 14 attorney involvement cases, some of which are not pro
- 15 bono. Some of those are Judicare cases or "low bono"
- 16 cases; they're compensated at a low level.
- 17 And last year, for the first time, we required
- 18 all programs to categorize cases in this category as
- 19 either pro bono or other PAI, whereas previously there
- 20 had been a category that was ambiguous. Can you speak
- 21 to that, John?
- MR. MEYER: We had two ambiguous categories.

- 1 We had co-counsel cases and we had the category of
- 2 "Other." And what we did is we set in co-counsel, pro
- 3 bono, co-counsel compensated, other pro bono, other
- 4 compensated. And that allows us to categorizing them
- 5 all.
- 6 Actually, this graph is pretty accurate
- 7 because what we found is that those two categories were
- 8 almost all pro bono. And so what was done in this is
- 9 we assumed that the cases falling in these two
- 10 categories in the three prior years were almost all pro
- 11 bono.
- 12 PRESIDENT SANDMAN: So this is a very good
- 13 number to be able to report, and very good progress to
- 14 be able to report. In fact, I wouldn't have been
- 15 surprised if pro bono cases had gone down because as
- 16 programs reduce staff by 6.7 percent and have less
- 17 infrastructure to support pro bono lawyers in doing
- 18 their work, sometimes you see a decline in pro bono
- 19 work.
- 20 So they had reduced staff to work with trained
- 21 pro bono lawyers, screen cases, et cetera, but still
- 22 managed to increase the pro bono output. A very good

- 1 development.
- 2 And turning that into percentages, pro bono
- 3 cases as a percentage of total cases closed last year
- 4 was up to 8.8 percent from 7.6 percent the year before.
- 5 That's a significant increase.
- 6 We always look at the breakdown of cases by
- 7 type. These pie charts show the breakdown of cases by
- 8 type for the last four years. You don't need to labor
- 9 too much over the size of the pieces of the pie. The
- 10 bottom line is that there have been very modest changes
- in the mix of the case load in the last four years; the
- 12 relative percentages have remained pretty much the
- 13 same.
- 14 We did have two new categories of information
- 15 reported this year. One, we asked programs to break
- 16 out for us cases involving domestic violence no matter
- 17 where else they might have been reporting it because we
- 18 had a concern that we might be missing the true volume
- 19 of domestic violence cases under our previous reporting
- 20 scheme. And 12 percent of all cases handled by
- 21 grantees in 2011 involved domestic violence.
- We also asked programs to report the number of

- 1 persons in each household for the client that they
- 2 assisted, and that number was 2.284 million people, an
- 3 average of 2.5 people per case. So that's a good
- 4 statistic to have; we've been estimating that number
- 5 previously, bug now have concrete data to support it.
- This graph shows our funding situation. You
- 7 should look at the 2011 number. It's the
- 8 second-to-last number from the right there. You can
- 9 see that our funding declined. It had declined in both
- 10 categories, LSC funding and non-LSC funding. This was
- 11 the first decline in non-LSC support in many years.
- 12 Non-LSC support was down by 2.2 percent.
- 13 The 2.2 percent number, however, masks wide
- 14 variations among the reporting jurisdictions -- 28 went
- 15 down in non-LSC funding, 27 went up. There are more
- 16 jurisdictions than states because we include
- 17 territories in our count.
- 18 The increases tended to be in smaller
- 19 jurisdictions. There were six jurisdictions that lost
- 20 more than 15 percent of their non-LSC funding last
- 21 year. Oregon, for example, was down 22-1/2 percent in
- 22 non-LSC funding, New Jersey down 21.3 percent, Colorado

- 1 down 16.9 percent, Tennessee down 15.8 percent.
- Now, because the funding cut that we
- 3 experienced in November of 2011 isn't really going to
- 4 be felt until 2012, we've tried to estimate what the
- 5 funding mix might look like in the current year if we
- 6 assume that non-LSC funding remains in 2012 at the
- 7 level it was at in 2011.
- 8 And if that happens, and if we hold our
- 9 current level of funding through the calendar year,
- 10 that will drive LSC funding down to 39.7 percent as a
- 11 portion of the total funding, which you could see would
- 12 have us at the lowest level in some years.
- I just think it's important to bear that in
- 14 mind as we become more of a minority funder, how that
- 15 affects the nature of our relationship with our
- 16 grantees and how it should affect our expectations of
- 17 them.
- 18 CHAIRMAN LEVI: But you're assuming that that
- 19 may not stay static.
- 20 PRESIDENT SANDMAN: It may not stay static.
- 21 If we have another decline this year in non-LSC
- 22 funding, that would change the mix a little bit. But

- 1 as John Meyer regularly points out, non-LSC funding is
- 2 fairly resilient. Even though it went down last year,
- 3 it went down by only 2.2 percent. So just for purposes
- 4 of display here, we assume that it would stay at the
- 5 same level next year this year that it was at last
- 6 year.
- 7 MR. MADDOX: Jim, that's everything, filing
- 8 fees, IOLTA, and all that?
- 9 PRESIDENT SANDMAN: That is everything. All
- 10 sources, yes.
- 11 This graph shows the distribution of programs
- 12 by percentage of funding received from LSC. I prepared
- 13 this slide last year and have updated it for the 2011
- 14 numbers. And this again shows that when we talk about
- 15 averages, that the average percentage of dependence on
- 16 LSC was 43.3 percent last year, masks wide variations
- 17 across the program.
- 18 We had 33 programs last year that were getting
- 19 less than 30 percent of their funding from LSC. We had
- 20 35 programs that were getting more than 60 percent of
- 21 their funding from us. Obviously, the programs at the
- 22 right end of the graph are much more heavily impacted

- 1 when there is a significant decline in LSC funding, a
- 2 decline of 18 percent, like the one that we experienced
- 3 in November of 2011.
- 4 This graph breaks down the various components
- 5 of the sources of non-LSC funding. And you have to
- 6 look longer-term to see some of the significant
- 7 changes -- IOLTA, for example, which is the third
- 8 number up from the bottom, has declined significantly
- 9 since 2008, when it was at its all-time high.
- 10 It was at \$111 million, almost \$112 million
- 11 then. It was down to \$60.8 million last year, and
- 12 interestingly, is continuing to decline. So there was
- 13 a reduction of 10.4 percent in IOLTA funding between
- 14 2010 and 2011.
- 15 Funding from local sources was down by 9.5
- 16 percent in 2011 compared to 2010. State-level funding
- 17 was down by 5.8 percent. Filing fees were up by 4.1
- 18 percent. And we do see in some states that declines in
- 19 direct appropriations to legal services programs have
- 20 been mitigated by increases in filing fees or other
- 21 creative ways of trying to find support for legal
- 22 services programs.

- 1 Another good development: We're beginning to
- 2 see some impact of the decision by Congress to life the
- 3 restriction on attorney's fees a couple of years ago.
- 4 So attorney's fees awarded in LSC-funded cases were
- 5 \$1.8 million last year, up from \$400,000 in 2010.
- It takes some time for attorney's fees to work
- 7 their way through the case pipeline. So I'd expect
- 8 that number to continue to increase over the next few
- 9 years.
- 10 MS. REISKIN: Does private include
- 11 foundations?
- 12 PRESIDENT SANDMAN: Yes.
- 13 FATHER PIUS: Were we just not tracking filing
- 14 fees in 2008 and 2009?
- 15 PRESIDENT SANDMAN: Yes. We began to when we
- 16 began to see that filing fees were becoming an
- 17 increasing means of support at the state level. We
- 18 began to break that out separately. It had previously
- 19 been --
- 20 FATHER PIUS: Okay. So before, we counted it;
- 21 it was just included in the state?
- 22 PRESIDENT SANDMAN: It was included in state.

- 1 That's correct. Any other questions about that slide?
- 2 (No response.)
- 3 PRESIDENT SANDMAN: I'd next like to move to
- 4 the TIG program. There was some discussion of this
- 5 this morning. We were very interested in tracking
- 6 these numbers for the current grant application
- 7 process.
- 8 We'd heard comments in the past year that the
- 9 administrative burdens associated with TIG grants were
- 10 discouraging programs from applying for them, and/or
- 11 that their threshold for applying for a grant, the
- 12 number of dollars that they would have to receive in
- 13 order to make the perceived burdens worthwhile, was
- 14 going up.
- So we've tracked that this year. And as you
- 16 can see, the blue line -- these are letters of intent,
- 17 in effect applications for funding that we've received
- 18 from programs. The number was at exactly the same
- 19 level in -- for the current grant cycle; that shows us
- 20 2012 as it was in 2011. And we've invited exactly the
- 21 same number as last year, 58, to submit full
- 22 applications.

- 1 MS. REISKIN: So you send a letter. Anyone
- 2 can send a letter of intent --
- 3 PRESIDENT SANDMAN: Yes.
- 4 MS. REISKIN: -- and that's kind of like a
- 5 pre-application?
- 6 PRESIDENT SANDMAN: Yes. And then we review
- 7 the letter of intent, and then based on that decide
- 8 which programs we'll solicit full-blown applications
- 9 from. So that's the difference between the 82 and the
- 10 58.
- 11 MS. REISKIN: And then you declined 21 or 24?
- 12 PRESIDENT SANDMAN: Yes. Correct.
- 13 This graph shows the number of programs and
- 14 states participating. We like to look at the breadth
- 15 of participation. Is it the same programs all the time
- 16 that are applying for grants? Are we getting new
- 17 programs participating? We had 49 programs from 34
- 18 states submit letters of intent this year.
- 19 This graph shows first-time applicants. And
- 20 we have five first-time applicants this year, and all
- 21 five of those were programs that had received
- 22 scholarships to the TIG conference in January. That

- 1 was the first time we ever offered scholarships. They
- 2 were available only to programs that had never received
- 3 a TIG before. And of the ten that we gave the
- 4 scholarships to, five, for the first time ever, applied
- 5 for a TIG. So that seems to have been a beneficial
- 6 result.
- 7 The average amount of TIG funding requested
- 8 didn't really change much. It ticked up a little bit,
- 9 from \$8,485 to \$89,727. But this phenomenon that we'd
- 10 heard about, that programs might have a much higher
- 11 threshold now for applying for a grant, doesn't seem to
- 12 be borne out by the numbers.
- 13 And finally, this map shows the designation
- 14 across the country of letters of intent received per
- 15 service area between 2009 and 2012. We now have only
- 16 ten programs, out of the 135 that we currently fund,
- 17 that have never applied for a TIG. But one of those
- 18 ten has actually been a partner many times with another
- 19 program on TIG, so it's really only nine that haven't
- 20 made any effort to participate in the program yet.
- 21 I'll next turn to the implementation of the
- 22 Fiscal Oversight Task Force recommendations. Becky

- 1 Ferdig, who joined us recently, has created a database
- 2 to track each recommendation of the Task Force, which
- 3 shows the recommendation, our action plan, it's current
- 4 status, and its estimated completion date. And we'll
- 5 plan to report to the Board now regularly at each
- 6 meeting on where we stand in implementing the Task
- 7 Force recommendations.
- 8 We've done a number of things already. We've
- 9 revised the grant application for 2012 for the first
- 10 time to request specific fiscal control information
- 11 that hadn't been asked for in prior applications.
- 12 We're requiring that applicants for grants
- 13 provide a copy of their accounting manual, and if they
- 14 choose to correlate pieces of the accounting manual to
- 15 the specific questions that we're asking, if they want
- 16 to shortcut their responses by just saying, "The answer
- 17 is contained on pages 8 to 10 of the accounting
- 18 manual," they can do that if they want to.
- 19 We have more formal involvement now with the
- 20 Office of Compliance and Enforcement in grant-making
- 21 decisions. The director of OCE now makes a formal
- 22 written recommendation as a part of each grant decision

- 1 process, and that's recorded in LSC grants.
- We now have regular meetings between the
- 3 Office of Program Performance and the Office of the
- 4 Inspector General and the Office of Compliance and
- 5 Enforcement and the Office of the Inspector General.
- 6 Those meetings are at the staff level and held monthly
- 7 for those offices. In addition, Jeff Schanz and I
- 8 continue to meet every other week.
- 9 We're working on consolidating and expanding
- 10 access to all of the LSC data that we have on grantees.
- 11 Information about grantees has historically been
- 12 maintained in different places -- sometimes siloed,
- 13 sometimes not readily accessible to everybody in the
- 14 organization, sometimes unknown to people in the
- 15 organization.
- 16 So we're working with OCE, OPP, and the Office
- 17 of Information Management to identify all information
- 18 we have about grantees on the databases, and we will
- 19 combine them, as best we can, as appropriately as
- 20 possible.
- 21 Finally, we're in the process of recruiting
- 22 for a vice president for grants management. We've

- 1 received about 85 or 90 applicants. I have reviewed
- 2 them. I have interviewed one candidate and will report
- 3 on that in more detail in closed session because it
- 4 involves a personnel matter, and I can't name names or
- 5 give details at this point because the person has
- 6 requested confidentiality.
- 7 On the Public Welfare Foundation grant, we
- 8 completed work on the initial planning grant that we
- 9 received back in December, and the Public Welfare
- 10 Foundation has invited us to apply for another grant.
- 11 The purpose of that grant would be to improve the
- 12 collection, analysis, and use of data from grantees.
- 13 They've indicated that the grant might be on
- 14 the order of 250- to \$270,000, and have requested that
- 15 we submit our application for a grant in time for the
- 16 board of the Public Welfare Foundation to consider it
- 17 in their June grant-making cycle.
- 18 Finally, as I reported by email to the Board a
- 19 few weeks ago, we have rolled out a public service
- 20 announcement on a pilot basis to 20 LSC-funded
- 21 programs, and we have approximately 30 more waiting in
- 22 the wings to try it out once we've completed the pilot.

- 1 The initial feedback has been very positive.
- 2 The timing turned out to be good for one of our
- 3 programs, Blue Ridge in Western Virginia; they were
- 4 able to use the public service announcement in
- 5 connection with their new fundraising campaign, and it
- 6 dovetailed very nicely with that.
- 7 We plan to make the public service
- 8 announcement available to all of the programs that have
- 9 expressed interest, about 50 programs, some time later
- 10 this year.
- 11 And finally, the Public Welfare Foundation,
- 12 which is getting increasingly active in funding legal
- 13 services initiatives, is interested generally in the
- 14 idea of supporting better communications about legal
- 15 services to try to communicate to people more broadly
- 16 what legal services are about and why people should
- 17 care.
- 18 So there's nothing specific there, but there's
- 19 a foundation with some substantial resources that has
- 20 expressed an interest in the subject and is working
- 21 closely with us on other matters.
- I'd be happy to answer any questions.

- 1 MS. REISKIN: Do you know why the Public
- 2 Welfare Foundation is -- did you create that interest?
- 3 CHAIRMAN LEVI: Their president, Mary
- 4 McClymont, started with the Public Welfare Foundation
- 5 in February of 2011. Mary is a lawyer. She had
- 6 previously worked at the Ford Foundation back when Ford
- 7 was funding legal services. It's a personal interest
- 8 of hers.
- 9 It's not an identified area of focus for the
- 10 foundation. But the Board does give the president
- 11 discretion, within certain bounds, to fund certain
- 12 priorities. So it's been a special project for the
- 13 current year.
- 14 CHAIRMAN LEVI: Other questions? Comments?
- 15 MS. REISKIN: Excellent.
- 16 CHAIRMAN LEVI: Thank you, Jim. A terrific
- 17 report.
- 18 Mr. Inspector General?
- 19 MR. SCHANZ: Thank you, Mr. Chairman. My
- 20 report will be not nearly as sophisticated as the
- 21 President's, but perhaps equally as important.
- I just want the Board to be aware that

- 1 Chairman Issa is not only solely involved in a GSA
- 2 scandal right now, but he's also asked the IGs -- and
- 3 this is an annual request, and I'll just tell you what
- 4 he is asking for, and this is why it's important for us
- 5 to close recommendations.
- 6 Chairman Issa wants to identify -- and this
- 7 goes to all IGs. This isn't unique to LSC -- identify
- 8 the current number of open and unimplemented IG
- 9 recommendations.
- 10 For those recommendations that have an
- 11 estimated cost associated with them, identify each
- 12 recommendation, the date it was recommended, and the
- 13 total estimated cost.
- 14 Three, of the open and unimplemented
- 15 recommendations identified, which does your office
- 16 intend to focus on first? Put it in priority order.
- 17 He wants to know the status of the
- 18 recommendation, the cost associated with the
- 19 recommendation, and whether there are plans to
- 20 implement the recommendation in 2012.
- 21 Identify the number of recommendations your
- 22 office has deemed accepted and implemented by the

- 1 agency during the time period from April 7th to the
- 2 present.
- This ties in a little bit with our semiannual
- 4 reporting, which I'll talk about in closed session.
- 5 I'll give you some numbers related to that. This goes
- 6 to a roll-up report by the government Ops Committee as
- 7 to the state of IG recommendations across the board.
- 8 You'll find when that report does come out,
- 9 there's several cross-cutting issues, and they use
- 10 that, I believe, as part of the X amount of trillions
- 11 of dollars of -- that the President uses to say, "Well,
- 12 we can balance the budget if we can close out all these
- 13 recommendations."
- 14 And then, of course, you're all familiar with
- 15 Issa's attention on the GSA scandal.
- 16 That's all I have.
- 17 CHAIRMAN LEVI: Questions? Comments?
- 18 (No response.)
- 19 MR. SCHANZ: Thank you.
- 20 CHAIRMAN LEVI: Thank you, Jeff.
- 21 Laurie?
- MS. MIKVA: The Promotion and Provisions

- 1 Committee has nothing that requires action. I would
- 2 just report that the Committee had a teleconference
- 3 call and discussed what process for working with
- 4 management to devise topics for the Committee to
- 5 address in the coming year; and that there is a list in
- 6 the book, two levels of priorities.
- We're also waiting for the report of the Pro
- 8 Bono Task Force, and then we will come up with an
- 9 agenda for the coming year.
- 10 CHAIRMAN LEVI: Thank you.
- 11 Robert? Finance Committee?
- 12 MOTION
- 13 MR. GREY: Mr. Chairman, the Finance Committee
- 14 met and got a report from the treasurer, and reviewed
- both the process for the 2014 budget process and
- 16 approved the budget for 2012. We would recommend that
- 17 to you for Board approval.
- 18 CHAIRMAN LEVI: Is there a resolution in here?
- 19 MR. GREY: There is.
- 20 CHAIRMAN LEVI: And it's on -- what page? Can
- 21 we find it? Is it page 14? Yes.
- MR. GREY: It's page 14, as amended, with the

- 1 first line removed in the caption. So that's the
- 2 Committee's recommendation to the Board.
- 3 CHAIRMAN LEVI: With the Sharon Browne
- 4 amendment.
- 5 MR. GREY: Yes. With the Browne amendment,
- 6 with the E on it.
- 7 CHAIRMAN LEVI: That's right. Okay.
- 8 DEAN MINOW: I think we've treated our
- 9 recommendation from a Committee as if it would have
- 10 been moved and succeeded.
- 11 CHAIRMAN LEVI: That's correct.
- 12 And all in favor?
- 13 (A chorus of ayes.)
- 14 CHAIRMAN LEVI: Against?
- 15 (No response.)
- 16 CHAIRMAN LEVI: It carries.
- 17 Any other matter from the Finance Committee?
- 18 MR. GREY: No.
- 19 CHAIRMAN LEVI: Audit Committee?
- MR. MADDOX: The Audit Committee met by
- 21 telephone on March 15 and received a report on the IRS
- 22 Form 990 for FY 2011, considered its members'

- 1 self-evaluations, and took public comment. And there
- 2 was no action that required board approval or action at
- 3 that meeting.
- 4 At today's meeting, we had a lively discussion
- 5 of the Audit Committee charter and process of
- 6 attempting to revise it. We deferred action until we
- 7 receive further comments from the OIG, and hope to have
- 8 a resolution for the Board regarding revision to the
- 9 Audit Committee charter at the July 2012 meeting.
- 10 We also received the quarterly review of the
- 11 403(b) plan performance from Traci Higgins, the
- 12 director of the Office of Human Resources, and welcomed
- 13 Ms. Higgins in her first appearance before the
- 14 committee.
- We received a report from the Inspector
- 16 General and a report or a briefing on travel procedures
- 17 from the treasurer and comptroller. There was no
- 18 public comment, and there's no action that requires any
- 19 further action by the Board.
- 20 CHAIRMAN LEVI: Thank you.
- 21 Ops and Regs?
- 22 PROFESSOR KECKLER: Thank you, Mr. Chairman.

- 1 The Operations and Regulations Committee met
- 2 by telephone on February 29th, at which time we began a
- 3 consideration of a number of Board protocols, the
- 4 discussion, which continued into the session this
- 5 morning.
- 6 We have deferred action for the present time
- 7 on a contributions protocol, but that will recur, and
- 8 all board members are invited to submit comments on
- 9 that as we prepare a new draft for committee
- 10 consideration.
- 11 At the telephonic meeting, we also had
- 12 considerable discussion of the Board's role in
- 13 reviewing and being a part of the continuity of
- 14 operations plan for the Corporation. That's also a
- 15 project that's ongoing, in which Board comment is
- 16 welcome.
- 17 We do have two items of business to bring
- 18 before the Board today. One is a new board policy on
- 19 LSC promulgations. There is a resolution in your board
- 20 book located at page 55. There is one small amendment
- in the second "Whereas" clause where it says, "LSC's
- 22 board of directors does not" -- we insert the word

- 1 "currently" -- "have a comprehensive policy."
- 2 MOTION
- 3 PROFESSOR KECKLER: Given that amendment, the
- 4 Committee has recommended this new board policy on our
- 5 notice of LSC promulgations.
- 6 CHAIRMAN LEVI: All in favor?
- 7 (A chorus of ayes.)
- 8 CHAIRMAN LEVI: Opposed?
- 9 (No response.)
- 10 PROFESSOR KECKLER: Thank you.
- 11 The second item of business we also considered
- 12 today that requires board action is an extended
- 13 discussion that we had regarding the potential
- 14 modification of Legal Services Corporation regulations
- in response to the Inspector General's concerns over
- 16 the TIG program and the audit thereof.
- 17 After discussion, the Committee recommends
- 18 that the strategy we follow follows in line with
- 19 management's recommendations, which are that
- 20 we -- management's recommendation is to engage in
- 21 rulemaking regarding the subgrant and transfer
- 22 regulations, but not at the current time as to the

- 1 subgrant third party contracting, a matter which is
- 2 being handled in other ways through grant assurances
- 3 and other policies.
- 4 So that's the discussion of the Operations and
- 5 Regulations Committee, and we recommend that course of
- 6 action, which would result in an NRPM, a notice of
- 7 proposed rulemaking, for subgrant and transfer
- 8 regulations as they relate to at least the TIG program,
- 9 possibly with application to other types of grant
- 10 programs.
- 11 CHAIRMAN LEVI: Father Pius?
- 12 FATHER PIUS: Before we move to a vote, just
- if I could give my thoughts on this.
- It seems to me that the issue here, as I've
- 15 heard it in the Committee, is a disagreement on the
- 16 interpretation of the particular statute. It doesn't
- 17 seem to me that it's an efficient use of our time to go
- 18 into rulemaking to do all of this, and the staff's
- 19 time.
- It seems to me that we could easily solve this
- 21 by a resolution from the Board saying, here is our
- 22 interpretation, and we're not expanding the scope of

- 1 the rule. We're not changing the law. We're simply
- 2 giving an authoritative interpretation of what the law
- 3 says.
- I think it's sufficient. I'm not opposed to
- 5 the rulemaking. I don't think it's necessary; I think
- 6 it's a bit of a waste of our time. I think the context
- 7 of the rule and the law is clear. I think the
- 8 interpretation by management is fairly clear and
- 9 supported by the statute.
- 10 And my recommendation would be instead that we
- 11 simply issue a resolution supporting that
- 12 interpretation and move on.
- 13 PROFESSOR KECKLER: Yes. Well, this is sort
- 14 of endorsing management's position on this. There
- 15 would be one activity.
- 16 Management has taken the position that the
- 17 subgrant rule is obviously -- there's a lack of
- 18 clarity. Now, the lack of clarity came up in the
- 19 committee discussion, and it's come up before, in the
- 20 sense that, well, at a minimum, the Inspector General's
- 21 office has found it unclear and has had a variant
- 22 interpretation of it for some time.

- 1 And in the discussions this morning, we also
- 2 talked a bit about that there can be confusion in the
- 3 field over what is a subgrant and what is not. Now,
- 4 the nature of the rule that will come out could be
- 5 simply a codification of management's basic position
- 6 that in turn lays out a series of checklist steps,
- 7 considerations that tell you whether or not you've got
- 8 a subgrant or not.
- 9 So it may not be, ultimately, a substantive
- 10 change as much as a clarification. That's to be
- 11 decided as we develop the rule. It's something that
- 12 seems to -- you know, we just heard the Inspector
- 13 General say there's a recommendation. This is a way
- 14 for us to close off the recommendation and perhaps do
- 15 some good in terms of clarification, at minimum.
- 16 CHAIRMAN LEVI: Martha?
- 17 DEAN MINOW: I don't have a strong view about
- 18 this, but I guess I do tend to think that Father Pius
- 19 has a point. And I guess I have a question, really,
- 20 for Jim.
- Is there a process that LSC itself could
- 22 engage in that's done in other agencies, federal

- 1 agencies, which is to produce a guidance or an
- 2 interpretive ruling so that there is clarity that
- 3 closes out, resolves, the ambiguity in the field but
- 4 doesn't require the degree of lift that's involved in a
- 5 notice and comment rulemaking?
- 6 FATHER PIUS: I'm fine with the rulemaking.
- 7 But I don't want to get into the case that every time
- 8 there's a disagreement over the interpretation of a
- 9 statute or a rule that we have to go to rulemaking.
- 10 The Board should be to make authoritative, interpretive
- 11 decisions.
- 12 CHAIRMAN LEVI: And Martha's suggesting an
- 13 alternative way.
- 14 PRESIDENT SANDMAN: I solicited Vic's advice
- on this. My goal was just to eliminate the ambiguity
- 16 for the field. I don't think it's helpful to the field
- 17 to have our Office of the Inspector General
- 18 interpreting our regulations in one way and management
- 19 in another. And whatever the best way of resolving
- 20 that is, I'm all for it.
- DEAN MINOW: Well, let me say just one more
- 22 thing. A rulemaking signifies a plan to change the

- 1 rules. That's what it means. A rulemaking does not
- 2 mean, here's our interpretation.
- 3 Maybe I'm just being very pedantic about it,
- 4 but that's how we teach it. And I think that it would
- 5 be actually confusing to the field to notice a
- 6 rulemaking when our actual plan is to adhere to the
- 7 existing interpretation recommended by management. So
- 8 that is my problem with this proposed procedure.
- 9 MR. FORTUNO: I think that you're absolutely
- 10 right. And for the record, Victor Fortuno, Office of
- 11 Legal Affairs. If what we're talking about is simply
- 12 ratifying the rule or confirming the interpretation,
- 13 there is, strictly speaking, no need for a rulemaking.
- 14 That can be done.
- I think in terms of is there a way of doing it
- 16 without board involvement, I think the problem right
- 17 now is that the Inspector General's office has taken
- 18 the position that our interpretation -- there's
- 19 something lacking in our interpretation, so that for
- 20 management to issue something, as in a program letter
- 21 affirming the longstanding interpretation, may not
- 22 accomplish much.

- 1 But if the Board were to do that by
- 2 resolution, affirm the longstanding interpretation, it
- 3 seems to me that that would be sufficient.
- 4 CHAIRMAN LEVI: Well, would the Board like to
- 5 see, then, a draft interpretive guidance that could be
- 6 circulated and --
- 7 MR. FORTUNO: We could certainly do that. I
- 8 think that if there were going to be a change, then I
- 9 think, of course, we'd have to go through with the
- 10 rulemaking. But if it's simply an affirmation of a
- 11 longstanding interpretation then it can be done by
- 12 resolution.
- 13 CHAIRMAN LEVI: Harry?
- 14 MR. KORRELL: I'd just like to get Charles'
- 15 reaction to that proposal because I've listened to his
- 16 presentation and I'm not sure if there's a conflict
- 17 here or not.
- 18 PROFESSOR KECKLER: Well, that's not what the
- 19 Committee considered. That's an alternative, it's just
- 20 not what the Committee considered. And so that's a
- 21 separate issue. And you're welcome to table that and
- the Committee's recommendation, if you would like, and

- 1 see what comes out of an alternative process.
- I guess the issue is that I personally -- now,
- 3 I'm not speaking for the Committee any more -- I
- 4 personally anyone sure which interpretation, the Office
- 5 of the Inspector General's or management's, that I
- 6 fully endorse. I'm still sort of thinking through
- 7 that.
- 8 The Inspector General, as part of their
- 9 comments, has said, look. If somebody gives you a
- 10 grant and you hand it over to somebody else for doing
- 11 all the work, that's a subgrant.
- 12 Now, if you look at other places in the
- 13 federal world, that is. That's one common definition
- 14 of a subgrant. And we talked about delegation and
- 15 things like that, and authority and supervision.
- So the subgrant rule as it currently exists
- 17 was designed for legal services. That's what it says.
- 18 It says it's designed for legal services. On the
- 19 other hand, we now hand out different kinds of grants
- 20 in TIG, and we're thinking -- and we're thinking about
- 21 other kinds of grants.
- 22 And we're also in a different kind of world in

- which grants to TIG programs -- technology grants,
- 2 self-help grants -- it's not just about lawyers and
- 3 court any more. That's not -- ever since TIG started,
- 4 at least, that's not entirely what we're about here any
- 5 more.
- And so I'm not sure that when I read the
- 7 subgrant rule as it was drafted more than 20 years ago,
- 8 when we were just talking about lawyers, that we can
- 9 confine it to just legal services. That's a concern
- 10 that I have about updating the rule to represent the
- 11 kinds of grants and the kinds of things that we do
- 12 today, at minimum.
- 13 DEAN MINOW: Of course. That's very well
- 14 taken. I guess what I understand to be the case is
- 15 that the reason that the subgranting device is used is
- 16 that even if the subgrant, as it were, is given to
- 17 someone who's technologically proficient, unless there
- 18 are lawyers deeply involved, the design of the project
- 19 does not work. And that's my understanding of why
- 20 we're using this process.
- If there's a different reason, then I think we
- 22 would have concerns. I guess what troubles me is for a

- 1 legal services organization to say to the field, we
- 2 don't know how to interpret the law so we're going to
- 3 ask the field: Tell us how to interpret the law, that
- 4 just doesn't seem like it's taking our board
- 5 responsibility seriously.
- 6 It sounds like there may be some factual
- 7 questions that we have to address about how these
- 8 grants actually proceed, and maybe we need some more
- 9 fact-finding about that. But ultimately, this is an
- 10 interpretation for the Board.
- I haven't heard that there's a dissent. I
- 12 understand the ambiguity they're raising, but it's a
- 13 factual ambiguity. It's not about how do you read the
- 14 rule. And it just seems like an odd use of notice and
- 15 comment rulemaking. And it says to the field, we don't
- 16 know what we're doing, and tell us what we think the
- 17 law it. And that just seems like an odd use when it's
- 18 really an interpretation.
- 19 If we're proposing a change in the rule, then
- 20 we need notice and comment rulemaking. But I haven't
- 21 heard that anybody's proposing a change in the rule.
- 22 PROFESSOR KECKLER: The way that we did it in

- 1 the Committee is that there's a potential change
- 2 because there's a potential interpretation of the word.
- 3 And it would be a change from the subgrant rule
- 4 because the subgrant rule, as LSC has used it, is not
- 5 the general term "subgrant."
- 6 Subgrant means legal services in the way that
- 7 the subgrant rule has been written and defined.
- 8 There's a general term hanging out there, subgrant,
- 9 that has -- I don't know if it has a common meaning
- 10 because I don't think people commonly use the word
- 11 "subgrant." But there's a meeting of what a subgrant
- 12 would be in common, ordinary English.
- 13 And that corresponds to some of the things the
- 14 Inspector General said. So there's different ways.
- 15 There's the traditional way that subgrants have been
- 16 written about in our regulations currently that
- 17 confines it to legal services. And then there's the
- 18 word "subgrant" generally.
- 19 So I think there can be a change because you
- 20 can say subgrants can be defined by what the grant was
- 21 for and not for legal services. That's the potential
- 22 change. But the way that the Committee dealt with it

- 1 is to say, look. There's some different ways you could
- 2 go with changing the rule, clarification, elaboration,
- 3 or some kind of more substantive change. Let's get
- 4 some concrete language.
- 5 So there may be a change. But it's not
- 6 certain that it would be a substantive change rather
- 7 than a clarification.
- 8 CHAIRMAN LEVI: Robert?
- 9 MR. GREY: I enjoyed Father Pius's observation
- 10 and comment because I think it's an issue of precedent.
- 11 And if we start down this path, the expectation is
- 12 that as these issues come up, that that's the way to do
- 13 it.
- 14 And when I say that, here's what I'm
- 15 suggesting, is that there ought to be -- we ought to
- 16 rule out things before we get to rulemaking because
- 17 that's the ultimate reflection to the public of what
- 18 we're doing. And it's sort of like exhausting your
- 19 administrative remedy.
- 20 Can we resolve this, I think what Father Pius
- 21 is saying, through the process that is internal and
- lessen the burden, as you say, John, reading everything

- 1 in the Federal Register?
- 2 But that was not part of this process. And so
- 3 in the Committee's defense, I think the position was,
- 4 this was such an important issue and received such
- 5 scrutiny over the past, that clarification in this
- 6 case, recognizing the expanded nature in which we were
- 7 using these processes, was important to get straight
- 8 and to inform.
- 9 And this was the highest form of disclosure
- 10 and of getting feedback that we could get with what is
- 11 important for this organization to do. Having said
- 12 that, what I would like -- I mean, I think we are clear
- 13 about what we want the field to consider in this case,
- 14 and I think that the process is in place to get that
- 15 done.
- I don't see this as being minor, Father Pius.
- 17 I think this is a significant matter that is not an
- 18 issue of whether the Board doesn't have the ability to
- 19 handle this or not. And it doesn't hurt us to do this
- 20 in this case.
- But I think what you've done is to strike an
- 22 important chord of, let's make sure we go through our

- 1 default mechanisms. Can we do this through a
- 2 committee? Can we do this through the board? Can we
- 3 do this through staff analysis?
- 4 CHAIRMAN LEVI: What we're really doing is
- 5 sending it back to committee --
- 6 MR. GREY: Yes.
- 7 CHAIRMAN LEVI: -- is what you're proposing,
- 8 to consider this.
- 9 MR. GREY: And run it through the hoops and
- 10 make sure that we are doing what we're supposed to do.
- 11 CHAIRMAN LEVI: And do it quickly.
- 12 (Laughter.)
- 13 FATHER PIUS: Charles, I'm sorry. I didn't
- 14 mean to throw sort of a grenade on this at the last
- 15 minute. That is not my intention. Because my thought
- is that the problem seems -- if we say, as a Board, if
- 17 we clarify this, when you're determining whether this
- 18 is a subgrant or a transfer, you should treat the TIG
- 19 grant as if it were being made with general grant funds
- 20 instead of a TIG grant.
- 21 That seems we could make that clarification,
- 22 and that would make this entire problem go away. And

- 1 we could say, this is where the ambiguity is. This is
- 2 the way we interpret the ambiguity. And we can go
- 3 forward.
- If I'm wrong factually, we can talk about it
- 5 more. But I'm just giving you my thinking leading up
- 6 to it, why I think the intention is better, and why I
- 7 think the Board has a supervisory role not only over
- 8 management but also over the OIG precisely so we can
- 9 engage in these interpretive decisions.
- I don't want to continue argument. I just
- 11 want to give you -- that's my thought pattern.
- PROFESSOR KECKLER: That's fine. And we'll
- 13 accept to table it and send it back to Committee and
- 14 examine whether, as an organization -- and by this, I
- include the Office of the Inspector General and
- 16 management and so on -- whether this can be resolved
- 17 via something like an instruction or something which I
- 18 basically never use any more, or some other type of
- 19 mechanism.
- 20 CHAIRMAN LEVI: Interpretive guidance.
- 21 PROFESSOR KECKLER: Interpretive guidance, but
- 22 I'm not sure whether we have -- what do we call an

- 1 interpretive guidance around here these days?
- 2 CHAIRMAN LEVI: But I would ask that the
- 3 Committee have a telephonic meeting, that the work be
- 4 done so that we don't drag this out all the way to the
- 5 next board meeting.
- 6 PROFESSOR KECKLER: Of course.
- 7 MR. GREY: Mr. Chairman, does this need to
- 8 come back to the Board? He's basically saying, tell us
- 9 which one you think you ought to do and then go do it.
- 10 (Pause)
- 11 CHAIRMAN LEVI: I think that's right. So do
- 12 we have to do that by motion? Or you're just --
- 13 PROFESSOR KECKLER: Well, the question was --
- 14 CHAIRMAN LEVI: I think that, actually, Father
- 15 Pius should move to table this while --
- 16 PROFESSOR KECKLER: He should move to table.
- 17 CHAIRMAN LEVI: Yes.
- 18 M O T I O N
- 19 FATHER PIUS: I move to send it back to the
- 20 Committee for reconsideration.
- 21 DEAN MINOW: I think that's better because if
- 22 we table, we can't talk about it.

- 1 CHAIRMAN LEVI: Second?
- 2 DEAN MINOW: I second it. And I do think one
- 3 of the weird things about this very interesting
- 4 organization is that we are, on the one hand, modeled
- 5 on a federal administrative agency. On the other hand,
- 6 we're a private nonprofit that has a board.
- 7 And the board is the boss. And as the boss,
- 8 we have two potentially intentions and interpretations
- 9 of our governing statute, and the bosses should figure
- 10 out what we want to do. If our analogy were a federal
- 11 agency, it would be what the Secretary does.
- 12 So we're the Secretary. And at this point,
- 13 actually, the Committee is the Secretary. So thank
- 14 you, Charles.
- 15 (Laughter.)
- 16 CHAIRMAN LEVI: Any more comment?
- 17 MR. FORTUNO: So it's remand with
- 18 instructions?
- 19 CHAIRMAN LEVI: Yes. All in favor?
- 20 (A chorus of ayes.)
- 21 CHAIRMAN LEVI: Opposed?
- (No response.)

- 1 CHAIRMAN LEVI: Does that conclude your
- 2 report?
- 3 PROFESSOR KECKLER: That concludes the report
- 4 of the Operations and Regulations Committee.
- 5 CHAIRMAN LEVI: Happily so.
- The Governance Committee.
- 7 DEAN MINOW: Thank you, Mr. Chair.
- 8 We met and did two basic functions. One was
- 9 we reviewed the pending recommendations from GAO, of
- 10 whether there are 17. Of those, nine have been closed
- 11 by GAO. Two have been recommended by us to go for
- 12 further closure. Then that leaves six.
- 13 Of those six, two are awaiting union
- 14 negotiation. Two are awaiting the implementation of
- our own strategic plan, but once it is under
- 16 implementation, that will proceed forthwith.
- One involves an RFP for a consultant that will
- 18 help us figure out the internal controls. And the last
- 19 one is something that we are working on. And so that's
- 20 the status, and it seems that GAO itself is comfortable
- 21 with the status of these pending recommendations.
- The second function that we performed was to

- 1 engage for the first time, actually, in an oversight
- 2 and performance review of two officers because a member
- 3 of our Committee pointed out that we are charged with
- 4 that particular obligation, even though it had never
- 5 been performed by the Board before.
- So we did engage in a review, with the
- 7 voluntary -- or not so voluntary -- participation of
- 8 Victor Fortuno and David Richardson, who very helpfully
- 9 presented self-evaluations and proposals for their
- 10 goals for the coming year. And I think it was a very
- 11 productive colloquy.
- 12 I think that, going forward, the Committee is
- 13 interested in ongoing discussion with the Board about
- 14 how best to perform this brand-new function, and also
- 15 with the President. And it may be the timing of our
- 16 doing this is a little bit off because we're maybe in
- 17 the middle of your doing a performance evaluation. So
- 18 we will continue this conversation over the coming
- 19 weeks and months.
- 20 And with that, I have no further report from
- 21 the Committee.
- 22 CHAIRMAN LEVI: Thank you.

- 1 MR. KORRELL: Question for that Committee.
- 2 CHAIRMAN LEVI: Yes.
- MR. KORRELL: Has any consideration been given
- 4 to whether that's an appropriate function of a board
- 5 committee? It seems like that's -- I don't have a lot
- of experience with this, but it seems like a board
- 7 committee participating in or doing its own evaluation
- 8 of management strikes me as a little meddling.
- 9 But I wonder whether that's something we've
- 10 thought about and if management has any views on that.
- 11 PRESIDENT SANDMAN: I agree that it's unusual.
- 12 I think the reason we got where we are is because by
- 13 statute, the Board appoints officers of the
- 14 Corporation, and both Vic and Dave are officers of the
- 15 Corporation.
- 16 And I think inferred from that was the notion
- 17 that therefore, since only the Board could remove
- 18 officers, that it would fall to the Board to do the
- 19 evaluations.
- 20 But the fact is that in terms of the
- 21 day-to-day knowledge of what the officers, at least
- 22 those others other than the President do, I don't know

- 1 that the Board has the kind of knowledge that you would
- 2 typically expect an evaluator to have.
- 3 DEAN MINOW: So for my part, I guess I welcome
- 4 your question, Harry, and think it deserves some
- 5 conversation among the Board. We do have language in
- 6 the statute that has led to this interpretation, so
- 7 it's not within our purview to ignore it.
- 8 On the other hand, perhaps there is, going
- 9 forward, some way in which the Board can supervise the
- 10 conversation or participate. Just an example, in the
- 11 discussion with Victor Fortuno, the topic of a legal
- 12 advisory committee came up, and it may be that that's
- 13 as good or better a way to perform a supervisory
- 14 function than it is to engage in a performance review.
- 15 But I do think that we found something of
- 16 value in this exchange, and I look forward to further
- 17 thoughts among board members and with the President
- 18 about exactly what we should do.
- 19 It almost the watchword of a nonprofit
- 20 organization that the Board picks the CEO and the CEO
- 21 supervises all other staff. That's the structure.
- 22 CHAIRMAN LEVI: And further, that the Board in

- 1 some respects get involved in the employment
- 2 relationship when it starts doing reviews, and
- 3 potentially can create difficulties both for itself and
- 4 for management.
- 5 One of the things that I want to ask, and I
- 6 know that one of our committees pointed at this, at
- 7 that mandate. But I think for how many years did we go
- 8 along as an organization without doing it in this way?
- 9 So somebody thought that there was a different
- 10 interpretation that was permissible, and we've taken a
- 11 different tack. And I'm not sure we like that tack.
- 12 So I think this is worth discussing here.
- 13 MS. BROWNE: Well, I think these are good
- 14 questions that are being raised. And it just seems
- 15 that the Board could delegate the evaluation process of
- 16 the officers, such as the general counsel and the vice
- 17 president for -- comptroller to the President, and then
- 18 the President could report back to the Board that the
- 19 evaluations took place. And that might be one solution
- 20 that we could look at. I think that's a --
- 21 CHAIRMAN LEVI: I think -- I think you may
- 22 have hit the solution.

- 1 DEAN MINOW: I think that's a very good
- 2 suggestion, and by George, I think we're seeing
- 3 lawyering happen before our very eyes.
- 4 (Laughter.)
- 5 DEAN MINOW: Is there a show or hands, or is
- 6 the Board comfortable with that as an approach?
- 7 (Show of hands.)
- 8 DEAN MINOW: Is the President comfortable with
- 9 that approach?
- 10 PRESIDENT SANDMAN: Yes. I'm comfortable with
- 11 that.
- 12 DEAN MINOW: I don't know if we need a motion.
- 13 It's an interpretation of our practice.
- 14 FATHER PIUS: Just a question. A question
- 15 would be how would the report, then, occur? There was
- 16 also some question, I know, about confidentiality,
- 17 whether that should be done in open session or whether
- 18 that should be done -- I'm perfectly happy delegating
- 19 to the President. I think you're right. I think it
- 20 makes perfect sense. But how should that be reported
- 21 back?
- DEAN MINOW: I think that's a great question.

- 1 I guess I would suggest that in general, we have a
- 2 yearly moment when the President reports to us about
- 3 the results of performance reviews of officers. And to
- 4 the extent that further detail is necessary, we will
- 5 explore whether that requires an open or closed
- 6 meeting.
- 7 CHAIRMAN LEVI: And I think that's the
- 8 appropriate answer. And I suspect we could -- I don't
- 9 know why we couldn't actually do this delegation today.
- 10 Does it have to come through a committee, do you
- 11 think?
- 12 PROFESSOR KECKLER: Yes. I don't know
- 13 that -- we'd have to go back and look at the charter
- 14 and what we actually put in the charter. It says that
- 15 we'll --
- 16 DEAN MINOW: Let's look at it.
- 17 PROFESSOR KECKLER: The evaluation is in
- 18 consultation, I think.
- 19 DEAN MINOW: That's better.
- 20 PROFESSOR KECKLER: I think it's consultation.
- 21 DEAN MINOW: Consultation.
- 22 PROFESSOR KECKLER: Consultation with the

- 1 President. So we'd have to look at the charter with
- 2 it. The policy that Sharon put forward could very well
- 3 be within the realm of the charter in the sense that
- 4 we're evaluating. It doesn't say that we have to
- 5 evaluate them live. It says we evaluate them in
- 6 consultation with the President.
- 7 The President, we're there consulting with the
- 8 President about the evaluation of officers, in closed
- 9 or open session. I'd have to go back and look at the
- 10 chart, or you may want to look at that. But I think
- 11 that probably is fine without any action.
- 12 DEAN MINOW: How about this? How about we
- 13 assume that that's the case, but the Committee will
- 14 take one more look at the language and so forth and
- 15 work it out with the President.
- 16 CHAIRMAN LEVI: And I'm assuming that there
- 17 are no further such open meeting reviews contemplated
- 18 for the next meeting, as far as we know.
- 19 DEAN MINOW: No.
- 20 CHAIRMAN LEVI: Is that correct?
- 21 DEAN MINOW: Right.
- 22 CHAIRMAN LEVI: Okay. Well, then, I can --

- 1 DEAN MINOW: It won't interrupt anything.
- 2 CHAIRMAN LEVI: Then you do not need to
- 3 resolve this before the next meeting, is what I'm
- 4 saying.
- 5 Anything further from your Committee?
- 6 DEAN MINOW: No, thank you. We're done.
- 7 CHAIRMAN LEVI: The Institutional Advancement
- 8 Committee met. We heard a briefing from our outside
- 9 consultant, Bob Osborne. He is continuing his work,
- 10 and hopefully will conclude it within the month.
- 11 The Committee also talked about goals,
- 12 fundraising goals and kinds of areas in which we could
- 13 be supportive of legal services without interfering
- 14 with our grantee programs. And we came up with a list
- of, I think, appropriate kinds of ideas that many of
- 16 you have heard, from research to pilot programs.
- 17 And we are going to, I think, put some of
- 18 those, or try to put them forth as part of the
- 19 redrafting of the strategic plan so that the
- 20 Developments section reflects some of those, although
- 21 not down to the actual specifics, but some larger
- 22 discussion of the kinds of things that we would

- 1 contemplate.
- Other than that, we don't have any need for
- 3 formal action. That was the report of the Committee.
- 4 Did I miss anything?
- 5 DEAN MINOW: No.
- 6 CHAIRMAN LEVI: Before we turn to item 16, I
- 7 just want to say that you hear all of the
- 8 committees -- I think all of the committees had
- 9 meetings, with the exception, maybe, of the
- 10 Institutional Advancement Committee, in between the
- 11 last board meeting.
- 12 This is of great value. And all committees
- 13 were able to complete their agendas without feeling
- 14 rushed this time, and here we are ahead of schedule.
- 15 So I think the use of in-between meetings is very
- 16 important, and it keeps us moving along -- we do have a
- 17 lot on our plate -- rather than overwhelming the Board
- 18 or a committee with so much at any particular meeting
- 19 that it makes it difficult for all committees.
- 20 So we now have a -- is this for you, Jim, on
- 21 the designated -- it's just a resolution in front of us
- 22 to -- John Meyer has been trying to give up this role

- 1 for how long? But we wouldn't let him when we were in
- 2 transition. So he served admirably in the role. We're
- 3 very grateful to him.
- 4 And I don't know what you'll do in your spare
- 5 time because it's kept you so busy, but Richard Sloane
- 6 has agreed to pick up the burden. The resolution is in
- 7 front of us, and we need to act on it.
- 8 MOTION
- 9 MS. REISKIN: So moved.
- 10 CHAIRMAN LEVI: All in favor?
- 11 DEAN MINOW: Second.
- 12 CHAIRMAN LEVI: Maybe it needs a motion.
- 13 MS. REISKIN: I move the resolution.
- 14 DEAN MINOW: Second.
- 15 CHAIRMAN LEVI: All in favor?
- 16 (A chorus of ayes.)
- 17 CHAIRMAN LEVI: Any other business?
- 18 (No response.)
- 19 CHAIRMAN LEVI: Now we have to consider -- oh,
- 20 public comment. Any public comment? On the line?
- 21 (No response.)
- 22 CHAIRMAN LEVI: And now could I have a motion

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to go into closed session?
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2
            FATHER PIUS: Is there any other business?
             CHAIRMAN LEVI: There is no other business.
3
                         MOTION
             FATHER PIUS: I move that we go into closed
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6
   session.
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             DEAN MINOW: Second.
             CHAIRMAN LEVI: The record can show that we're
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    15 minutes, or 10 minutes, ahead of schedule.
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             (Whereupon, at 5:05 p.m., the Board adjourned
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   to Executive Session.)
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