2. E-mail: steckel.andrew@epa.gov.
3. Mail or deliver: Andrew Steckel (AIR–4), U.S. Environmental Protection Agency Region IX, 75 Hawthorne Street, San Francisco, CA 94105–3901.

Instructions: All comments will be included in the public docket without change and may be made available online at www.regulations.gov, including any personal information provided, unless the comment includes Confidential Business Information (CBI) or other information whose disclosure is restricted by statute. Information that you consider CBI or otherwise protected should be clearly identified as such and should not be submitted through www.regulations.gov or e-mail. www.regulations.gov is an “anonymous access” system, and EPA will not know your identity or contact information unless you provide it in the body of your comment. If you send e-mail directly to EPA, your e-mail address will be automatically captured and included as part of the public comment. If EPA cannot read your comment due to technical difficulties and cannot contact you for clarification, EPA may not be able to consider your comment.

Docket: The index to the docket for this action is available electronically at www.regulations.gov and in hard copy at EPA Region IX, 75 Hawthorne Street, San Francisco, California. While all documents in the docket are listed in the index, some information may be publicly available only at the hard copy location (e.g., copyrighted material), and some may not be publicly available in either location (e.g., CBI). To inspect the hard copy materials, please schedule an appointment during normal business hours with the contact listed in the FOR FURTHER INFORMATION CONTACT section.

FOR FURTHER INFORMATION CONTACT: Mae Wang, EPA Region IX, (415) 947–4124, wang.mae@epa.gov.

SUPPLEMENTARY INFORMATION: This document concerns the delegation of unchanged NESHAP to the Arizona Department of Environmental Quality and the Pima County Department of Environmental Quality. In the Rules and Regulations section of this Federal Register, EPA is amending regulations to reflect the current delegation status of NESHAP in Arizona. EPA is taking direct final action without prior proposal because the Agency believes this action is not controversial. If we receive adverse comments, however, we will publish a timely withdrawal of the direct final rule and address the comments in subsequent action based on this proposed rule. Please note that if we receive adverse comment on an amendment, paragraph, or section of this rule and if that provision may be severed from the remainder of the rule, we may adopt as final those provisions of the rule that are not the subject of an adverse comment.

We do not plan to open a second comment period, so anyone interested in commenting should do so at this time. If we do not receive adverse comments, no further activity is planned. For further information, please see the direct final action.

Authority: This action is issued under the authority of Section 112 of the Clean Air Act, as amended, 42 U.S.C. 7412.

Amy Zimpfer,
Acting Director, Air Division, Region IX.

Section-by-Section Analysis

45 CFR Part 1602

Procedures for Disclosure of Information Under the Freedom of Information Act

AGENCY: Legal Services Corporation.

ACTION: Notice of proposed rulemaking.

SUMMARY: LSC is proposing a number of revisions to its regulations on procedures for disclosure of information under the Freedom of Information Act to implement changes in that law made by the OPEN Government Act of 2007. LSC is also proposing to designate the Office of Inspector General as a separate component for receiving requests for its records and to make two technical amendments.

DATES: Comments on this NPRM are due on September 15, 2008.

ADDRESSES: Written comments may be submitted by mail, fax or e-mail to Mattie Cohan, Senior Assistant General Counsel, Office of Legal Affairs, Legal Services Corporation, 3333 K St., NW., Washington, DC 20007; 202–295–1624 (phone); 202–337–6519 (fax); mcohan@lsc.gov (e-mail).

FOR FURTHER INFORMATION CONTACT: Mattie Cohan, Senior Assistant General Counsel, Office of Legal Affairs, Legal Services Corporation, 3333 K St., NW., Washington, DC 20007; 202–295–1624 (phone); 202–337–6519 (fax); mcohan@lsc.gov (e-mail).

SUPPLEMENTARY INFORMATION: LSC is subject to the Freedom of Information Act (FOIA) by the terms of the Legal Services Corporation Act. 42 U.S.C. 2996d[g]. LSC has implemented FOIA procedures through the adoption of regulations found at 45 CFR Part 1602.

On December 31, 2007, President Bush signed the Openness Promotes Effectiveness in our National Government Act of 2007 (“OPEN Government Act” or “Act”) into law. The OPEN Government Act amends FOIA in an effort to improve media and public access to government records. In order to bring LSC’s FOIA regulations into conformance with the changes to FOIA made by the OPEN Government Act provisions, the LSC Board of Directors initiated a rulemaking on August 2, 2008 and approved this Notice of Proposed Rulemaking (NPRM) for publication. The proposed changes to Part 1602 are discussed in greater detail below.

1 Absent this authority, LSC would not otherwise be subject to FOIA since LSC is not an agency, department or instrumentality of the Federal government. 42 U.S.C. 2996d[e][1].
other materials acquired solely for
library purposes.”

§ 1602.2(h)—Representatives of News Media

FOIA provides that “representatives of the news media” may not be charged fees for search and review time associated with responding to their FOIA requests. 5 U.S.C. 552(a)(4)(A)(ii)(II). The term “representative of the news media” is not defined in FOIA, but LSC’s FOIA regulation at Part 1602 currently defines “representative of the news media” as “any person actively gathering news for an entity that is organized and operated to publish or broadcast news to the public. The term “news” means information that is about current events or that would be of current interest to the public. Examples of news media entities include television or radio stations broadcasting to the public at large and publishers of periodicals (but only in those instances when they can qualify as disseminators of “news”) who make their products available for purchase or subscription by the general public. These examples are not intended to be all-inclusive. Moreover, as traditional methods of news delivery evolve (e.g., electronic dissemination of newspapers through telecommunications services), such alternative media would be included in this category. In the case of “freelance” journalists, they will be regarded as working for a news organization if they can demonstrate a solid basis for expecting publication through that organization, even though not actually employed by it.” 45 CFR 1602.2(h). This definition is based on a definition of that term appearing in guidance published by the Office of Management and Budget. See, 53 FR 6151 (March 1, 1988); 52 FR 10012 (March 27, 1987).

The OPEN Government Act of 2007 clarifies that “freelance” journalists and “alternative media” news sources (such as online news sources) are “representatives of the news media” for the purposes of the fee structure. Specifically, section 3 of the OPEN Government Act defines “representative of the news media” as “any person or entity that gathers information of potential interest to a segment of the public, uses its editorial skills to turn the raw materials into a distinct work, and distributes that work to an audience.” That section goes on to provide:

In this clause, the term “news” means information that is about current events or that would be of current interest to the public. Examples of news-media entities are television or radio stations broadcasting to the public at large and publishers of periodicals (but only if such entities qualify as disseminators of “news”) who make their products available for purchase by or subscription by or free distribution to the general public. These examples are not all-inclusive. Moreover, as methods of news delivery evolve (for example, the adoption of the electronic dissemination of newspapers through telecommunications services), such alternative media shall be considered to be news-media entities. A freelance journalist shall be regarded as working for a news-media entity if the journalist can demonstrate a solid basis for expecting publication through that entity, whether or not the journalist is actually employed by the entity. A publication contract would present a solid basis for such an expectation; the Government may also consider the past publication record of the requester in making such a determination.

Although LSC’s existing definition of “representative of the news media” is not substantively inconsistent with or contrary to the newly clarified definition in the OPEN Government Act, LSC believes that it is prudent to amend its regulatory definition to reflect the revised statutory language. LSC believes that substituting the clarified definition for the existing one will ensure that LSC’s regulation reflects the full intent of Congress. Accordingly, LSC proposes to amend § 1602.2(h) to read “Representative of the news media means any person or entity that gathers information of potential interest to a segment of the public, uses its editorial skills to turn the raw materials into a distinct work, and distributes that work to an audience. This in clause, the term ‘news’ means information that is about current events or that would be of current interest to the public. Examples of news media entities are television or radio stations broadcasting to the public at large and publishers of periodicals (but only if such entities qualify as disseminators of ‘news’) who make their products available for purchase or subscription by or free distribution to the general public. These examples are not all-inclusive. Moreover, as methods of news delivery evolve (for example, the adoption of the electronic dissemination of newspapers through telecommunications services), such alternative media shall be considered to be news media entities. A freelance journalist shall be regarded as working for a news media entity if the journalist can demonstrate a solid basis for expecting publication through that entity, whether or not the journalist is actually employed by the entity. A publication contract would present a solid basis for such an expectation; the Corporation may also consider the past publication record of the requester in making such a determination.”

Requests for Records—45 CFR 1602.8

 Agencies are required to make determinations on whether to comply with FOIA requests within twenty (20) business days of receipt of a request. 5 U.S.C. 552(a)(6)(A)(i). LSC has incorporated this requirement into its regulations at 45 CFR 1602.8(i). The OPEN Government Act provides additional instruction to clarify when the time limit begins to run.

Specifically, § 6 of the OPEN Government Act provides that:

The 20-day period under clause [5 U.S.C. 552(a)(6)(A)(i)] shall commence on the date on which the request is first received by the appropriate component of the agency, but in any event not later than ten days after the request is received by any component of the agency that is designated in the agency’s regulations under this section to receive requests under this section. [sic] The 20-day period shall not be tolled by the agency except:

(I) That the agency may make one request to the requester for information and toll the 20-day period while it is awaiting such information that it has reasonably requested from the requester under this section; or

(II) If necessary to clarify with the requester issues regarding fee assessment. In either case, the agency’s receipt of the requester’s response to the agency’s request for specification or clarification ends the tolling period.

Unlike some agencies subject to FOIA, LSC has had only one component designated to receive requests, the Office of Legal Affairs. The Office of Inspector General (OIG) is not a separate component designated to receive FOIA requests under LSC’s regulations, although the General Counsel or designee forwards requests for records maintained by the OIG for processing and response. Under the current regulation, when FOIA requests are for OIG records and they are referred over to the OIG, the 20-day time limit for response only starts for the OIG when the OIG receives the request upon referral from the Office of Legal Affairs. However, under the new statutory requirements, the OIG’s 20-day time period will commence when the Office of Legal Affairs receives the request from the Office of Legal Affairs, but in no event later than 10 working days from when the Office of Legal Affairs receives the request. Thus, if for some reason the referral is not made on a timely basis, the OIG could lose some or all of its response time before its response would be deemed late through no action on inaction on the part of the OIG.

Designating the OIG as a separate component authorized to receive
requests directly would ameliorate, although not entirely eliminate, this potential problem. In addition, LSC notes that it is typical practice in other agencies with Inspectors General for those Offices of Inspector General to be separately designated components authorized to receive and process FOIA requests directly. Accordingly, LSC proposes to amend 45 CFR Part 1602.8(i) to incorporate the provisions of the OPEN Government Act discussed above and to designate the Office of Inspector General as a component authorized to receive FOIA requests and send notice of such referral to the requester.” LSC also proposes to add a new paragraph (i)(2)(ii) to read as follows “The General Counsel or designee, upon request for any records made in accordance with this section, except in the case of a request for Office of Inspector General records, shall make an initial determination of whether to comply with or deny such request and dispatch such determination to the requester within 20 days (excepting Saturdays, Sundays and legal public holidays) after receipt of such request, except for unusual circumstances, in which case the time limit may be extended for up to 10 working days by written notice to the requester setting forth the reasons for such extension and the date on which a determination is expected to be dispatched.” LSC also proposed to add a new paragraph (i)(1)(ii) to read as follows “In the case of a request for any Office of Inspector General records made in accordance with this section, the Counsel to the Inspector General or designee shall make an initial determination of whether to comply with or deny such request and dispatch such determination to the requester within 20 days (excepting Saturdays, Sundays and legal public holidays) after receipt of such request, except for unusual circumstances, in which case the time limit may be extended for up to 10 working days by written notice to the requester setting forth the reasons for such extension and the date on which a determination is expected to be dispatched.”

Under FOIA, entire documents or portions thereof may be withheld from disclosure if one or more specified exemptions apply. 5 U.S.C. 552(b). If a particular document contains information that can be withheld from disclosure which may reasonably be segregated from the material which must be released, the agency must (with limited exception) release the segregable portion of the record and indicate the amount of information which has been deleted. Id. Section 12 of the OPEN Government Act imposes a further requirement that the agency inform requesters of the exemption under which said information is being withheld. LSC proposes incorporating this new requirement into its regulations by amending § 1602.9(b) to insert the words “and the exemption under which the deletion is made” after the words “amount of information deleted” where they appear in the second and third sentences of that paragraph. As proposed, § 1602.9(b) would read as follows “In the event that one or more of the exemptions in paragraph (a) of this section apply, any reason for a deletion of a record shall be provided to the requester after deletion of the portions that are exempt. The amount of information deleted and the exemption under which the deletion is being made shall be indicated on the released portion of the record, unless doing so would harm the interest protected by the exemption under which the deletion is made. If technically feasible, the amount of information deleted and the exemption under which the deletion is being made shall be indicated at the place in the record where the deletion occurs”.

Under the current regulation, because the OIG is not separately designated to receive its own FOIA requests, the Counsel to the Inspector General or designee is required to consult with the Office of the General Counsel prior to granting or denying requests for records which have been referred to the OIG. 45 CFR 1602.10(b). With the proposed change, discussed elsewhere herein, to designate the OIG as a unit authorized to receive FOIA requests directly, this requirement is obsolete. Accordingly, LSC is proposing to delete this requirement from the regulation by deleting the last sentence of § 1602.10(b).

In addition, under the current regulation, the Office of the General Counsel is required to consult with the OIG in cases in which a requester has requested a record which originated with the Corporation but which is now maintained elsewhere within the Corporation. 45 CFR 1602.10(b). This ensures that the OIG has notice and an opportunity to participate in the potential release of OIG records by the Office of General Counsel. With the proposed change, discussed elsewhere herein, to designate the OIG as a unit to receive FOIA requests directly, it is appropriate to adopt a parallel provision requiring the OIG to consult with the Office of the General Counsel prior to granting or denying a request for a record which originated in a component of the Corporation other than the OIG but which is being maintained by the OIG. Accordingly, LSC proposes to add the following language as a new last sentence of § 1602.10(b) “The Counsel to the Inspector General or designee shall consult with the Office of the General Counsel prior to granting or denying any request for records or portions of records which originated with any component of the Corporation other than the Office of Inspector General, or which contain information which originated with a component of the Corporation other than the Office of Inspector General, but which are
FOIA provides for the assessment of fees on requesters associated with the processing of their FOIA requests. 5 U.S.C. 552(a)(4). Prior to the adoption of the OPEN Government Act, applicable fees could be assessed when authorized under FOIA, regardless of the timeliness of the response to the requester. Section 6 of the OPEN Government Act has changed that, providing now that an agency which fails to provide a timely response may not assess search fees on requesters, except in cases involving unusual or exceptional circumstances. In the case of requesters who are representatives of the news media, since they are already not subject to search charges, the OPEN Government Act provides that applicable duplication fees will not be charged when the agency provides an untimely response. LSC proposes to implement this statutory change by amending § 1602.13. Fees, by redesignating paragraph (b) as a paragraph (b)(1) and adding a new paragraph (b)(2) to read as follows “If no unusual circumstances, as set forth in § 1602.8 apply, if LSC has failed to comply with the time limits set forth in that section, otherwise applicable search fees will not be charged to a requester. In the case of a requester who is a representative of the news media, otherwise applicable duplication fees will not be charged.”  

Technical Changes—References to LSC’s Address

Although not required by the OPEN Government Act, LSC is taking this opportunity to propose two technical changes to the regulation, both referencing addresses for the submission of FOIA requests.

Public Reading Room (§ 1602.5)

When the Corporation last amended Part 1602 in 2003, the Corporation was in the process of moving its offices from 750 First St. NE., Washington, DC to its current location at 3333 K St., NW. Washington, DC Section 1602.5, which sets forth the address of LSC’s public reading room and is also the address referenced in the instructions for the submission of FOIA requests in § 1602.8(b), was amended at that time to include both addresses. The reference to the First St. NE. address is now obsolete. Accordingly, LSC is proposing to delete the reference to that obsolete address and amend the first sentence of § 1602.5(a) to read as follows: “The Corporation will maintain a public reading room at its office at 3333 K St., NW., Washington, DC 20007.” As proposed, the rest of that paragraph will remain unchanged.

Requests for Records (§ 1602.8)

LSC is proposing a technical change to § 1602.8(h) to update the e-mail address requesters are required to use to submit FOIA requests. The current regulation lists an e-mail address of info@smtp.lsc.gov, which is a general information e-mail address. LSC has since established a dedicated FOIA e-mail address to ensure that FOIA requests are identified and processed separately from other general information requests submitted to the Corporation in order to improve handling and processing of FOIA requests. Accordingly, LSC is proposing to amend paragraph (b) to delete the old e-mail address, and substitute the correct dedicated FOIA e-mail address: FOIA@lsc.gov in the third sentence of paragraph (b). As proposed, the rest of paragraph (b) would remain unchanged.

List of Subjects in 45 CFR Part 1602

Freedom of information, Reporting and recordkeeping requirements.

For reasons set forth above, LSC proposes to amend 45 CFR part 1602 as follows:

PART 1602—PROCEDURES FOR DISCLOSURE OF INFORMATION UNDER THE FREEDOM OF INFORMATION ACT

1. The authority citation for part 1602 continues to read as follows:

Authority: 42 U.S.C. 2996d(g); 5 U.S.C. 552.

2. Paragraphs (g) and (h) of § 1602.2 are revised to read as follows:

§ 1602.2 Definitions.

(g) Records means books, papers, microfiche, photographs, or other documentary materials, regardless of whether the format is physical or electronic, made or received by the Corporation in connection with the transaction of the Corporation’s business and preserved by the Corporation (either directly or maintained by a third party under contract to the Corporation for records management purposes), as evidence of the organization, functions, policies, decisions procedures, operations, or other activities of the Corporation, or because of the informational value of data in them. The term does not include, inter alia, books, magazines, or other materials acquired solely for library purposes.

(b) Representative of the news media means any person or entity that gathers information of potential interest to a segment of the public, uses its editorial skills to turn the raw materials into a distinct work, and distributes that work to an audience. In this clause, the term ‘news’ means information that is about current events or that would be of current interest to the public. Examples of news media entities are television or radio stations broadcasting to the public at large and publishers of periodicals (but only if such entities qualify as disseminators of ‘news’) who make their products available for purchase or by subscription by or free distribution to the general public. These examples are not all-inclusive. Moreover, as methods of news delivery evolve (for example, the adoption of the electronic dissemination of newspapers through telecommunications services), such alternative media shall be considered to be news media entities. A freelance journalist shall be regarded as working for a news media entity if the journalist can demonstrate a solid basis for expecting publication through that entity, whether or not the journalist is actually employed by the entity. A publication contract would present a solid basis for such an expectation; the Corporation may also consider the past publication record of the requester in making such a determination.

* * * * * 

3. Paragraph (a) of § 1602.5 is revised to read as follows:

§ 1602.5 Public reading room.

(a) The Corporation will maintain a public reading room its office at 3333 K St., NW., Washington, DC 20007. This room will be supervised and will be open to the public during the regular business hours of the Corporation for inspecting and copying records described in paragraph (b) of this section.

* * * * *

4. Paragraph (b) and paragraphs (i)(1) and (2) of § 1602.8 are revised to read as follows:

§ 1602.8 Requests for records.

* * * * *

(b) Requests. Requests for records under this section shall be made in writing, with the envelope and the letter or e-mail request clearly marked Freedom of Information Act Request. All such requests shall be addressed to the Corporation’s Office of Legal Affairs or, in the case of requests for records maintained by the Office of Inspector General, to the Office of Inspector General. Requests by letter shall use the address given in § 1602.5(a). E-mail
requests shall be addressed to
FOIA@lsc.gov or, in the case of requests
for records maintained by the Office of
Inspector General, FOIA@oig.lsc.gov.
Any request not marked and addressed
as specified in this paragraph will be so
marked by Corporation personnel as
soon as it is properly identified, and
will be forwarded immediately to the
Office of Legal Affairs, or as appropriate,
the Office of Inspector General. A
request improperly addressed will only
be deemed to have been received in ac-
 accordance with paragraph (i) of this
section. Upon receipt of an improperly
addressed request, the General Counsel
or designee (or Counsel to the Inspector
General or designee) shall notify the
requester of the date on which the time
period began.

(i)(1) The General Counsel or
designee, upon request for any records
made in accordance with this section,
except in the case of a request for Office
of Inspector General records, shall make
an initial determination of whether to
comply with or deny such request and
dispatch such determination to the
requester within 20 days (excepting
Saturdays, Sundays and legal public
holidays) after receipt of such request,
except for unusual circumstances, in
which case the time limit may be
extended for up to 10 working days by
written notice to the requester setting
forth the reasons for such extension and
the date on which a determination is
expected to be dispatched.

(ii) In the case of a request for any
Office of Inspector General records
made in accordance with this section,
the Counsel to the Inspector General or
designee shall make an initial
determination of whether to comply
with or deny such request and
dispatch such determination to the
requester within 20 days (excepting
Saturdays, Sundays and legal public
holidays) after receipt of such request,
except for unusual circumstances, in
which case the time limit may be
extended for up to 10 working days by
written notice to the requester setting
forth the reasons for such extension and
the date on which a determination is
expected to be dispatched.

(2)(i) If the General Counsel or
designee determines that a request or
portion thereof is for Corporation
records not maintained by the Office of
Inspector General, the Counsel to the
Inspector General or designee shall
promptly refer the request or portion
thereof to the Office of Legal Affairs and
send notice of such referral to the
requester.

(ii) The 20-day period under
paragraph (i)(1) of this section shall
commence on the date on which the
request is first received by the
appropriate Office (the Office of
Legal Affairs or the Office of Inspector
General), but in no event later than 10
working days after the request has been
received by either the Office of Legal
Affairs or the Office of Inspector
General. The 20-day period shall not be
tolled by the Office processing the
request except that the processing Office
may make one request to the requester
for information pursuant to paragraph
(c) of this section and toll the 20-day
period while it is awaiting such
information that it has reasonably
requested from the requester under this
section; or, if necessary to clarify with
the requester issues regarding fee
assessment. In either case, the
processing Office’s receipt of the
requester’s response to such a request
for information or clarification ends the
tolling period.

5. Paragraph (b) of §1602.9 is revised
to read as follows:

§1602.9 Exemptions for withholding
records.

(b) In the event that one or more of the
exemptions in paragraph (a) of this
section apply, any reasonably
segregable portion of a record shall be
provided to the requester after deletion of
the portions that are exempt. The amount
of information deleted and the exemption
under which the deletion is being made
shall be indicated on the released
portion of the record, unless doing so
would harm the interest protected by
the exemption under which the deletion
is made. If technically feasible, the
amount of information deleted and the
exemption under which the deletion is
being made shall be indicated at the
place in the record where the deletion
occurs.

6. Paragraph (b) of §1602.10 is revised
to read as follows:

§1602.10 Officials authorized to grant or
deny requests for records.

(b) The General Counsel or designee
and the Counsel to the Inspector
General or designee are authorized to
grant or deny requests under this part.

In the absence of a Counsel to the
Inspector General, the Inspector General
shall name a designee who will be
authorized to grant or deny requests
under this part and who will perform all
other functions of the Counsel to the
Inspector General under this part. The
General Counsel or designee shall
consult with the Office of the Counsel
to the Inspector General or designee
prior to granting or denying any request
for records or portions of records which
originated with the Office of Inspector
General, or which contain information
which originated Office of Inspector
General, but which are maintained by
other components of the Corporation.
The Counsel to the Inspector General or
designee shall consult with the Office of
the General Counsel prior to granting or
deny any request for records or
portions of records which originated
with any component of the Corporation
other than the Office of Inspector
General, or which contain information
which originated with a component of
the Corporation other than the Office of
Inspector General, but which are
maintained by the Office of Inspector
General.

7. Section 1602.13 is amended by
designating paragraph (b) as (b)(1) and
adding a paragraph (b)(2) to read as
follows:

§1602.13 Fees.

(b) If no unusual circumstances, as set
forth in §1602.8 apply, if LSC has failed
to comply with the time limits set forth
in that section, otherwise applicable
search fees will not be charged to a
requester. In the case of a requester who
is a representative of the news media,
otherwise applicable duplication fees
will not be charged.

Victor M. Fortuno,
Vice President & General Counsel.
[F] 8:45 am

BILLING CODE 7050–01–P

FEDERAL COMMUNICATIONS
COMMISSION

47 CFR Part 10
[PS Docket No. 07–287; FCC 08–164]

Commercial Mobile Alert System

AGENCY: Federal Communications
Commission.

ACTION: Proposed rule.

SUMMARY: In this document, the Federal
Communications Commission