The Indian reservation Indians are covered by about five jurisdictional levels of law: tribal codes, municipal, county; and State and Federal laws, as well as the Bureau of Indian Affairs administrative regulations, hearings, and proceedings.

An Indian divorce has to be argued in two different courts, both tribal and state courts. Probate matters have to go to tribal court, state court, and Federal court.

One or more of them will refer you back to the Bureau of Indian Affairs. You have to have an administrative hearing on an Indian well.

The certification of the heirs or a definition of the type of Indian land that is involved, is also subject to the above procedure.

In addition to requiring abnormal amounts of attorney time to argue in four different forums, it requires the attorney to have extensive libraries on Federal law, state law, Indian law, and Federal administrative law.

The remoteness of the reservations, on the other hand, result in the programs being 200 miles from the nearest law library. So they have to provide these libraries for themselves and purchase them and then maintain them.

Other special needs from the community are the fact that Indians do not understand the jurisdictional systems that regulate their lives.

The tribes ask our programs to have extensive community education programs and they have to give community lectures as well as vidio tape presentations.

They have to have paralegals that are Indians to go to the tribal court. They are asked to staff them as well as train them. They are asked to counsel the Indians on tribal code revisions and procedures.

About one-third of their clients cannot speak English or do not have a fundamental working relationship of the English language.

This results in having to have native American translators on the staff.

All of these types of problems result in having to have two to three times the amount of support staff that a non-Indian program has to have.

I have not been able to pin down an exact average of the total coverage to Indians. The mearest figure I can come up with is \$10.00 per Indian poor to adequately serve them on their reservation.

The needs, as I say, are unavoidable. The Indian people are so regulated by laws that the programs have found that they average 5 to 8 open cases at any one time on each client family.

As a result, the attorneys in these programs cost more to operate, not because of overstaffing or overpayments,

but all of these needs that I have listed.

One of the major needs for having Indian programs or needing them, is something I have not touched on. That is that Indians will not go to non-Indian programs, generally.

I am sure the regional directors here recognize
the fact that urban and rural Indians that fall within the
geographic service areas of existing non-Indian programs are
not coming to those programs in numbers proportionate to
their population and needs.

Many times that can be blamed on the ack of transportation or access to the program office, but more often
it is the result of the Indian's lack of knowledge of the
legal system and his legal remedies and rights, as well as
that distrust of non-Indians and government funded programs.

But that is a distrust that can be overcome and has been overcome by Indian programs. It is overcome because these all Indian programs have tribal counsel representatives on their Boards and native Americans staff or native Americans on their staff and they have attorneys who are sometimes native Americans who are able to have the time and the dedication to try to learn and understand the local culture.

In the needs that have been requested nation-wide,
there seems to be about three distinct groups. There is
the one that I have directed most of the statistical
information to, and that is the reservation needs where you

have distinct tribal and cultural identities.

Those definitely should be funded separately so that they can be monitored and evaluated on a separate basis as this Board and Corporation have seen fit to establish in the sub-region of Denver.

On the other hand we have the urban Indian. Twentyfive percent or more of the nation's Indian live in urban
areas, but they will not go to urban programs. We have had
requests from Portland and Los Angeles and Phoenix and
Albequerque and Chicago and Milwaukee as well as smaller
towns, including Miami which request help for urban Indians.

Most of those areas have urban programs available to them, but Indians will not go there. You can point to the door and tell them that they can get help there, but they will not go there.

One way to bridge that cultural gap is for those programs to set up Indian desks within themselves to supply an attorney one or two days a week, whatever the case load requires — and have him go to the Urban Indian Center and set up field office hours there and make himself available to bridge this gap.

I have seen it work in my experiences in Wisconsin and it does bridge the gap. I look forward to having the opportunity to work with the regional directors to set up things like that within the existing programs.

The third area is somewhere in between, that being the areas in the country where the population is sparse and they have to be reviewed on a case by case basis to see which way Legal Services Corporation can most efficiently serve those Indians, either with a regional or state-wide Indian program or with an Indian education and awareness program concentration directed at already existing non-Indian programs.

You can get some coordination going between the Indian programs and non-Indian programs so we can refer cases.

Thank you for giving me the opportunity to speak.

MR. JONES: Thank you.

MR. ORTIQUE: Mr. Chairman, I would like to pose a question in connection with that.

MR. CRAMTON: Yes, sir?

MR. ORTIQUE: Does this Corporation have any responsibility or should we be looking at the problem that was announced this week which is that a group of Indians in the West, by treaty, are the owners of a large area of land and the coal people have discovered that there are rich deposits of coal and the people who are owners are very, very poor Indians?

I recognize that you can get into the question of fee generating cases, and that there is room for a

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number of lawyers, but I am concerned that these people might get ripped off.

In fact, the news commentator indicated that lawyers, non-Indian lawyers and lawyers without sympathies toward Indians, were moving in and trying to get them to sign papers that would make them their representatives.

I worry about those situations. I think that from my view, at least, we do have some responsibility until they actually get that money in their hands.

As far as I am concerned until they get that money they are poor.

MR. FLETCHER: That is a problem that is unique -not unique to that one area. I know from personal experience
back in Wisconsin that recently they have found large copper
deposits on Wisconsin reservations.

They are some of the largest in this country.

Negotiations are going to be going on in the near future

with the Wisconsin tribes and they have no money whatsoever

to provide their own staff.

Also I know that the Bureau of Indian Affairs, which has some type of trust relationship or is supposed to have with Indians, does not provide attorneys for that.

Many times if the Regional Office of the Bureau of Indian Affairs does supply an attorney, he is pulled out by the National level office because of the conflict.

You see, the Bureau of Indian Affairs falls within the Department of the Interior, which also has forestry and all of the other programs that are worried about resources.

There is a conflict of interest.

MR. ORTIQUE: It seems to me that you ought to watch that carefully because the Indians in Oklahoma got ripped off in the oil development when they were represented by the Bureau of Indian-Affairs.

They are as poor now, if not poorer, after oil was discovered on their land. I would watch that very carefully.

MR. FLETCHER: As a Crete Indian, I could tell you some personal family stories as a result of that Oklahoma situation.

MR. ORTIQUE: I am sure you can. I saw where Eskimos were supposed to reap great benefits from the pipeline development and I look at those homes that were being put up for them. They did not look like they had gotten rich, by any means.

MR. JONES: Thank you very much, Jay.

MR. FLETCHER: Thank you.

MR. JONES: I want to thank all of the regional staff who appeared and made presentations. I think that the Board shares with me the notion that the nuts and bolts of the operation and the reason why the Corporation will work

is the regional staff and the kinds of functions that they will be performing.

I would like to have a couple of minutes with all the regional directors outside before you depart in a few minutes.

MR. CRAMTON: The Board is very pleased with the staff that has accumulated both in the Washington Office and in the Regions. We wish you all well and we thank you for these very informative reports to us.

The record ought to reflect the fact that Mr.

Breger had to leave the meeting to go to Washington and will
not return.

## (Mr. Breger leaves.)

MR. CRAMTON: We are using a room in which smoking is prohibited and yet there is smoking out in the corridor. I would urge you, out of courtesy to the meeting going on to please move up and down the hall for your conversations since it is somewhat disturbing to the meeting if conversations are conducted right in the doorway or just outside.

All you have to do is move 15 or 20 feet in one direction or the other nad you will not bother the meeting. That is a convenience and courtesy that you can extend us.

The President has some further reports.

MR. EHRLICH: The last discussion is about the need and adequacy of existing legal services for native

Americans leads to the invitation by DNA to hold the Board Meeting at Window Rock, Arizona.

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In terms of our own schedule, I think we might do this for the May meeting. We might run through the tentative schedule that we had worked out and see if there is still Board agreement on it.

You will recall that we agreed on a meeting for March and May and July, the last of that being July 7th and 8th, which is just before the end of the term of some Board members.

The meeting in March was originally scheduled for early March and discussions with our Chairman suggested that in light of the base of Congessional activities, it might be well to push that later into March, if it is agreeable with Board members to perhaps the 25th and 26th of March.

The May meeting was scheduled for the 13th and 14th and there is a question as to whether you want to hold that May meeting in Window Rock, Arizona.

For my own part, and on the part of the staff, I think it would be a very good idea to get some real sense of what a program has to-grapple with and the kinds of issues that are being discussed and what it looks like and what the people are.

I hope very much that we can do it. Presumably

the meeting in March and in July would be in Washington.

MR. CRAMTON: In reviewing this last night, the President and I thought it would be nice if we could combine the July meeting with some kind of second anniversary affair that would bring not only all the Board members, but also some of the other people who are involved in the Corporation in the first two years, such as Mr. Oberdorfer and some of the transition staff and permanent staff.

MR. STOPHEL: I am all for a party, but I would rather go out there in July than in May.

MR. CRAMTON: The motion was to have that meeting in Washington on the grounds that a larger group would be able to attend.

MR. STOPHEL: I said that if we were going to Window Rock, wherever that place is, I would rather go out there in July than in May.

MR. THURMAN: Why is that?

MR. STOPHEL: I just prefer to do it in July.

MR. BROUGHTON: I have a young son who is in a program where he works as an Indian guide, and he could not go in May.

Would that help your motion, Glenn?

MR. CRAMTON: Both of you would prefer the July meeting?

MR. STOPHEL: I would rather do it in July than

1 in May, but I am all for having some sort of anniversary affair. 3 I may be one of the Board members who is leaving. 4 I am not sure. I am not sure what my term is. 5 MR. THURMAN: 180 days. 6 (Laughter.) 7 MR. BROUGHTON: Mr. Chairman, as I understand it, are we talking about our next scheduled meeting, which would 9 be late March -- possibly the 25th or 26th? 10 MR. CRAMTON: The thought was that it might not 11 be necessary to hold a meeting in March. We might not have 12 enough business to necessitate a meeting. If the meeting were held, it might be one day, and it might focus on getting 13 views of the Board on various legislative proposals then 14 15 being considered by Congress. 16 It was desirable to do that later in March than 17 earlier. Let us start there. 18 What about the possibility of saving March 25th 19 for a meeting in Washington with the possibility that meeting 20 might be cancelled or might not be held? 21 MR. THURMAN: Should we scrub the 10th and 11th? 22 MR. CRAMTON: Yes. 23 MR. BROUGHTON: Is that Friday, March 25th? 24 MR. CRAMTON: Yes.

MR. BROUGHTON: And we are not changing any meet-

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ings of the Board between now and then? MR. CRAMTON: Right. 3 MR. THURMAN: Strike the 10th and 11th? MR. CRAMTON: Right. Unless it looks as though 5 there is not enough business to warrant a meeting, it looks 6 as though we would meet on Friday, March 25 in Washington, 3 D.C. 8 All right. Would you like to make a recommendat-9 ion with respect to the May meeting and its location? 10 MR. EHRLICH: I urge that we do have a meeting at 11 Window Rock, Arizona. Secondly, it seemed that for some 12 members we might take account of the temperature in Arizona 13 in July. That is why the May date came up. 14 MR. ORTIQUE: I would urge that we have the May 15 meeting in Window Rock. 16 MR. THURMAN: It would be my preference. 17 MR. ORTIQUE: If you tell the school board that 18 your son wants to go to Window Rock as part of his education, 19 then --20 MR. BROUGHTON: Right, as part of his education. 21 MR. ORTIQUE: -- he might get more education there 22 than in school. 23 MR. BROUGHTON: Fine. 24 MR. CRAMTON: Do we have a motion in connection 25 with the May meeting?

MR. ORTIQUE: Yes. MR. CRAMTON: Mr. Ortique moves that the meeting 3 scheduled for May 13th and 14th be held in Window Rock, 4 Arizona in response to the DNA invitation. 5 Is there a second? 6 MR. THURMAN: I second it. 7 MR. CRAMTON: Is there discussion? (No response.) MR. CRAMTON: All those in favor, please say aye. 10 (Ayes.) 11 MR. CRAMTON: Those opposed, no? 12 MR. STOPHEL: 13 MR. CRAMTON: Under our bylaws, we have to have 14 a show of hands. 15 All those in favor, please raise your hand. 16 (Show of hands.) 17 MR. CRAMTON: Ortique, Kutak, Thurman, Montejano, 18 and Broughton. 19 Those opposed? 20 (Show of hands.) 21 MR. CRAMTON: It is Mr. Stophel for the record. 22 Is it moved that the July meeting be held on the 23 7th and 8th in Washington? MR. THURMAN: , It is already adopted. 24 MR. CRAMTON: Fine. So we have the tentative dates 25

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set -- and we may or may not go through with it at the end of March and we will be meeting in Window Rock, Arizona in May on the 13th and 14th, and in Washington, D.C. on the 7th and 8th of July.

Mr. Ehrlich, go ahead.

MR. EHRLICH: One of the things that the Board has expressed interest in is affirmative action and equal opportunity in its field programs and in its headquarters.

Several members have requested a progress report and the need was underscored by criticism of the Corporation because of the almost complete lack or absence of minority representatives among participants in a recent Federal litigation training session.

That had not happened before in terms of Corporation training programs. I have a letter in your materials to those who attended the sessions, indicating that it should not have happened and steps have been taken to see to it that there is a fair representation of minorities and women at all training sessions in the future.

That letter tries to spell out those steps and the broader issue and a more difficult one to deal with is representation of minorities and women in programs.

A letter of the Board also outlines what we are doing in this.

Within the Corporation, the Corporation's activities

-- Charles White has responsibilities. He will outline what we are doing now and what we plan to do in the future.

Charles, would you like to go ahead?

## PRESENTATION OF CHARLES WHITE

MR. WHITE: I would like to report to the Board that the equal opportunity program is alive and well. However, occasionally it does run a high fever, due to crises that come up from time to time.

As Tom outlined, you have in your packets a letter that he sent to the participants that participated in the Federal Litigation Conference and he goes over some procedures in that letter that we are doing, particularly in reference to the selection of trainers and trainees in future conferences.

Obviously the Denver Training Conference was a mistake. However, I do not believe -- we have to move beyond that and yet at the same time assure that such an occurrence never happens again.

So we have instituted certain procedures to make sure that future training conferences will have representation of women and minority participants.

One of the things that we have done is that the Office of Program Support and the Office of Equal Opportunity are working together to see that the future training selections

are reviewed and that all applications are gone over to be sure that we do have minorities and women representatives at those training conferences.

Secondly, we hear so many complaints about the lack or lower representation of minority attorneys and women attorneys that are in the legal services programs.

We are trying to get a handle on that to assess exactly how many we do have in legal services programs and how many minorities and how many women and exactly what is the extent of the problem.

As you know, the grant applications that are sent into the Corporation contain work force analyses. Each work force analysis will be reviewed by the Office of Equal Employment Opportunity.

We will compile that data and we will come up with a report that will tell us exactly the percentages of minority attorneys and percentages of women attorneys to see if there is, in fact, lower representation; then we will know it.

Those are the two most important aspects as far as status of minorities in legal services.

MR. THURMAN: Can you please speak up?

MR. WHITE: Can you hear me in the back?

VOICE FROM THE AUDIENCE: No.

MR. WHITE: I was telling the Board that there

are two very important procedures in operation at the time.

This includes training conference analysis to make sure that minorities and women are represented in training conferences.

The first, of course, is that we are going to review all applications for training conferences to make sure there is a representation of women and a representation of minorities.

Dick Carter has already started in that process and I am sure that the Office of Equal Employment Opportunity and Program Support will both be very sensitive to that issue and be working together.

Secondly, I was talking about the criticism that we constantly hear about low representation of minority attorneys in legal services programs and also women attorneys.

We are now undertaking a study to make sure to see exactly what the status of minorities and women in attorney positions is.

We are compiling data that all legal service program applications are to put in. We will issue a report based on an analysis in about a month or so, stating exactly how many minority attorneys we have and how many women attorneys we have.

In some ways this will assess the extent of the problem, assuming there is a problem in that area.

These are the two things that we are doing primarily in reference to the status of the questions surrounding the

minority questions.

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Obviously in other areas we are doing things in the area of hiring. We have hiring procedures that we have worked very extensively on and this is one of the areas that we have given extremely high priority to.

I have been with the Corporation for approximately ll months and this was the primary issue at the time I assumed the position.

It was the hiring by the Corporation and the filling of other positions and recruitment of minorities and the consideration of minorities for those particular positions.

I mean those ones that were available at that time in the Corporation.

I have given the Board two reports which is contained in the package that you received today. One is the race and sex profile report. That report is issued twice a year and it is a very in-depth report.

There were some copies on the table for the public and if you need more, I will try to get some reproduced for you.

The race and sex profile report is a very in-depth report and it goes into the analysis and five classifications.

It analyzes how many minorities and how many women.

We have categories which include black and American Indian and native Americans and Hispanic Americans. I would

like to briefly summarize the data in that report. Also there is another simplified version of the race and sex report which shows the rate of increase of the January 1, 1977 work profiles to January 1, 1976.

This is the last time we ran a race and sex profile report.

The data indicates -- and I want the public to hear this because I think this is an issue that is really mis-understood to a certain extent.

I want to give more relevant information as far as exactly what the Corporation has been doing and where we are.

To tell you the truth, as Director of Equal Opportunity, I am extremely proud of the job that has been done by our Division Directors and particularly by the Regional Directors.

They have done a fantastic job in the area of hiring. We have problems, but overall we have increased the percentage of minorities and women in every category.

I think it is extremely significant and needs to be pointed out and it should be understood.

MR. ORTIQUE: Mr. White, I can't sit here and hear that kind of report. There is no fantastic job having been done by this Corporation. We are making some progress and that is fine, but it is not at all fantastic.

When I look at the statistics that you are talking about, you talk about the increase in women and you visit the headquarters up there in Washington and you look at the number of women who are doing clerical jobs -- sure, that fattens the statistics, but we have not done a fantastic job, yet.

Far from it. I certainly do not want that to go into the record unchallenged. If you look at the report --- we have one Native American, and there are now 75 -- I am told -- available throughout the country.

It seems to me that we ought to be talking in terms of developing a policy which will make us able to use part-time Spanish Americans, who cannot come into the Corporation for various reasons and part-time blacks in Chicago and some of those heavily populated areas who cannot afford to give up their practices on a full-time basis and part-time Native Americans, and part-time females.

I just cannot sit still. I am not comfortable with that.

I have seen your report and I have looked at it.

It looks good from where we were 180 days ago, but it is certainly not fantastic.

I just had to say that.

MR. CRAMTON: What would you consider to be a good report?

1 MR. ORTIQUE: What would I consider to be a good 2 report? MR. CRAMTON: Yes. 3 MR. ORTIQUE: Well, --MR. CRAMTON: An organization which hired only 5 minorities? 6 7 MR. ORTIQUE: No, not at all. MR. CRAMTON: The report, as I understand it, shows 8 that one quarter of the executive personnel are women, and 9 one-third of the executive personnel are minorities and 11 fifty percent, or one-half of the professional personnel are 12 women and forty percent of the professional personnel are 13 minorities. Compared to utilization tables, there seems to be 14 15 a discrimation in favor of minorities. 16 MR. ORTIQUE: When you talk about women as secre-17 taries and -- I do not consider that as the professional 18 group. 19 When I look at professionals in this Corporation, 20 I am concerned about lawyers. I am also concerned about 21 managers and that sort of thing. MR. CRAMTON: That is the professional group. 22 does not include the secretaries. 23 MR. STOPHEL: The secretaries are in the clerical

and administrative area.

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1 MR. ORTIQUE: Half of our lawyers across this 2 country --3 MR. CRAMTON: You are talking about the broader 4 problem of legal services, generally. 5 MR. ORTIQUE: Exactly. 6 MR. CRAMTON: He is talking about the Legal Ser-7 vices Corporation. 8 MR. ORTIQUE: I have no problem with what goes 9 on up there in Washington. I am talking about what is out 10 there in the field. 11 MR. CRAMTON: But you referred to Washington, 13 specifically, in your comments. 13 MR. EHRLICH: The problem across the country in 34 legal services programs is one which Charles has been working 15 hard on. 16 It is a bigger and longer term set of issues. This 17 is focused only on the Corporation staff. 18 MR. ORTIQUE: I apologize. I am sorry. I was making my comment about the clerical people -- when I was 90 doing that, I was really directly that at the Washington 21 operation. 22 But my concern is across the board when I was 23 talking about lawyers and part-time lawyers and so forth. MR. STOPHEL: In programs. 25 MR. ORTIQUE: Exactly. In programs.

MR. STOPHEL: I want to emphasize another aspect to this program that has to do specifically with the training. I think this is going to be one of the most essential things that we do in the next six to eight months with the expansion being put into place.

That is, I think we should emphasize the quality of the training, regardless of who the trainers are and whether they have blue eyes or skirts of what.

I think that when Dick Carter puts together a program of training, I think we need to get the best trainers and the best qualified trainers so we get the most effective training regardless of who is used within the guidelines that we have established, which obviously Tom and Dick and others are working on.

But I think we need to keep in mind that we need the training and who can do the best training is the issue.

MR. CRAMTON: In your remarks, Mr. White, if it turns out that the three most qualified people who participate in a program were all Hispanic Americans, then would we have to change it and they could not all be selected; that you would have to get a black and a women and a white male, because otherwise as the slates are put together in New York City, or at least they used to be for elections -- it would not touch on all the bases.

MR. WHITE: I did not mean to imply that the Office

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of Equal Opportunity would make the selection of who went to those particular training conferences.

MR. CRAMTON: Are you saying that the selection would be made on the grounds of sex and race and not on the basis of quality?

MR. ORTIQUE: I do not know if I agree with you,

Mr. Chairman, that if you were holding a seminar on migrants

-- I cannot think of a single subject that blacks and women

and Hispanics ought not to be included in.

I cannot think of a single subject. It seemed to me that we ought to make absolutely --

MR. CRAMTON: But talent, interest, and availability is not always universally spread. If you have a specialized subject, it may be that the most qualified people to participate in that do not conform to fitting into five or six different cells of racial or sex or age characteristics.

MR. ORTIQUE: You and I will have to have a difference of opinion. It is probably because I operate in a different area than you operate in and I grew up in it.

I have known in the South that excuses were made for not including blacks and other minorities in various things because they have no interest in that.

Yet, we find out that unfortunately they should have had interest and they do have an interest in all of these things, just as the people have developed a habit of

saying they have no interest.

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I, too, share the opinion that we ought not to beat a dead horse and that meeting should never have happened. It is a mistake and we ought to let it go at that.

We ought to say that it will never happen again. Fine.

But I do believe that we are really performing, or still performing unsatisfactorily because we have not done, in my mind, a job of recruiting that ought to be done.

This has nothing to do with your point because the trainers ought to be the best we can find.

MR. STOPHEL: The best qualified.

MR. CRTIQUE: Right. The trainees ought to represent the broad spectrum of people who need training.

MR. STOPHEL: No question about that.

MR. CRAMTON: No question. I recognize Mr. Carter.

MR. CARTER: I would like to remark in relation to the comment about the quality of the training and the trainers that I think that it should be and can be the highest quality training.

From my experience in legal services and in teaching that ought to include and will include in high proportion minorities and women.

These would be among the trainers offering high

quality training to legal services lawyers and paralegals.

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MR. CRAMTON: Mr. Kirk?

MR. KIRK: Thank you, Mr. Chairman. I just want

MR. STOPHEL: I hope we can shut our eyes to who is doing the speaking as long as it is quality. We must not put on inferior programs. That will do more to the detriment of our programs than not having the program at all.

So let us just do a good job of doing the training.

MR. BROUGHTON: I have before me a report of

January 5. This is addressed to the complaint. We were

talking about the quality of the trainers.

But as I read this and the response, there has been a complaint about the lack of diversity in the trainers as well as traineers.

You were talking about a question of policy regarding trainers.

MR. STOPHEL: I think Dick has answered my question.

That is, he feels the training program could be put together which does have adequate representation of minorities, but that is quality.

MR. BROUGHTON: Yes, right.

MR. STOPHEL: That just answered it.

MR. CRAMTON: Anything more on this issue?

MR. EHRLICH: There is a gentleman in the audience who wants to say something.

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to say at the time Mr. Stophel made that remark, I am absolutely opposed to that kind of notion. I do not like the implication of that kind of statement because we, in legal services, particularly minorities in legal services, who for years have heard that kind of nonsense about quality -- what you come to inevitably is a situation that you had in Denver.

It bothers me to be dealing with this notion that we want to make sure that we have quality. What usually follows is what you have in Denver that quality in legal services is synonomous with whiteness and that is the kind of thing that chokes me up to Hell.

I am sick of it. I am sick of that kind of implication and I think that the members of this Board, legal services, which we have been trying to do for the eight years that I have been here, is to erase that kind of nonsense when you start dealing with matters of minority.

We always in every single thing we do start raising that issue. When we started talking about investment income, that is the very first horse that was raised. We want to deal with quality. We want this, that, and the other.

I am sick and tired of those kinds of implications.

I do not need Dick Carter or anybody else to say that in

legal services we have also quality minorities and attorneys

and so on down the line.

But I am sick and tired of the implications of your

statement, Mr. Stophel, because I think unfortunately in legal services, that kind of notion continues to produce that kind of conferences that you had in Denver.

What we say is that Denver is a mistake and we should not beat a dead horse, but it is now 1977 and the people who put on the conference in Denver were either legal services people or former legal services people.

They are not newcomers to this scene.

So you see it is not an accident that Denver happened. But the thing that bothers me is a perception and notion and point of view that people seem to have simply — and that they express time and time again that make conferences and make debacles like Denver happen over and over again.

What we have come to hear from people is that it is a mistake. I am sick and tired of those kinds of mistakes. I think those kinds of mistakes come about because of those kinds of notions that you express.

It burns me up, Mr. Stophel. I have been in legal services for 8 years and I am sick and tired of hearing that kind of proviso put before anything that we deal with when you start talking about minorities.

You always start talking about the -- the code word is quality and I am sick of it.

MR. STOPHEL: I woul like to have more of it.

In fact, I have been in legal services just about the same

amount of time. We will drop it at this point, but if we lose quality, then we lose touch with reality because that is what we are there to do.

We are there to provide the best quality legal services that we can provide.

MR. MONTEJANO: Mr. Chairman?

MR. CRAMTON: Rudy, go ahead.

MR. MONTEJANO: I would like to come back to one point and when he says we should refer to Mr. White pertaining to bilingual assistance.

I want to make sure that we do not confuse the two. I see that the bilingual assistance is a definite need out in the field. That does not necessary come under equal opportunity or affirmative action.

I hope that it will continue, but to me bilingual assistance is a program need. I would hope that you are cooperating and working with Mr. Jones, Charles Jones, to assure that the need is met and that we just do not look at it as an equal opportunity matter.

I think we have a need that is over and above a statistic or a report.

MR. WHITE: I agree wholeheartedly. Paul Newman mentioned about a memorandum that I sent out to the Regional Directors requesting information on the bilingual populations and eligible clients that speak languages other than English.

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Mr. Montejano, for the purpose of obtaining information, we were trying to obtain information. Obviously Charles Jones will be furnished with all that information because this is primarily under his jurisdiction and responsibility.

I would, however, like to continue my report.

As you can see, equal opportunity is an extremely volatile and emotional issue. It is much more so that I would like to have it be.

Needless to say that is the nature of the way things are. One of the areas that concerns me very deeply is the fact that we are in a posture that it always appears to react to criticism.

This is an extremely difficult position and an extremely defensive position for the Corporation to be in.

Another thing that concerns me is that there are a lot of good things going on. People are concerned -- and I am not making any justification, but programs are being developed and procedures are being developed and information is being dissiminated about the status of minorities and women.

I hear nobody saying anything about those. It is always negative and I have yet to hear one positive thing said.

So I am going to say them. I am going to stand up

and say them.

As I have said before, I am very proud of the way that the Regional Directors have worked and the way the Division Directors have hired their staffs.

They have given a great deal of consideration.

Sure we have problems and we will continue to have problems and we will work those problems out.

Mr. Cramton has given you some statistics about the increase in minorities in certain categories. I want to continue that.

Then I want to end up by saying exactly what problems we are having -- which is primarily in a problem of distribution and it is something we have to watch closely. This is normal.

Now the Corporation's work force-- and I will go through this quite briefly -- as Mr. Cramton has pointed out at our last report, which was July 1, it stated that we had indicated that we had 93 employees of the Corporation.

The January 1, 1977 figures indicate that we now have currently 134 employees. That is a significant increase and represents 144 percent increase of total employees in the Corporation.

If you look at where minorities and women are and their percentage increases, we have a rate of increase that compares substantially with the general increase in the

1 Corporation's work force. 2 For example, women have increase 150 percent. 3 Somebody must be doing something in equal opportunity. 4 Minority employees --5 MR. ORTIQUE: Mr. White -- never mind. Never mind. 6 If you got one woman and you increase it by three women, 7 you have four women and you have increased it by 150 per-8 cent. MR. WHITE: That is in the executive category. 10 Women have made significant increases in other categories 11 as well. 12 Anyhow -- minority employees have increased 155 13 percent and black employees increased 137 percent and Hispanic 14 employees have increased 233 percent. American Indians --16 that is a problem. 16 Aged Americans have a very low representation in 17 that particular area. 18 Needless to say, we are making gains. I think the 19 increases in minority employment and women employment will 20 obviously continue to increase. 21 Thank you. 22 MR. CRAMTON: Thank you, Charles. MR. EHRLICH: Mr. Chairman, that concludes our report.

MR. CRAMTON: We have about 15 minutes before

adjournment.

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MR. THURMAN: Are we going to talk about State Advisory Councils?

MR. EHRLICH: I am sorry. I thought that was covered before. We have now either a state advisory council or word that one is going to be appointed in every state and territory, except the Virgin Islands, although the Boards now do have authority to appoint one and we would urge them to do it.

MR. THURMAN: Are they doing anything?

MR. EHRLICH: Some of them are quite active and have met and have talked about ways to help programs. Others are not so active. It is too early to get a full sense of all that is going on.

I cannot say that the general level is enormously high, however.

MR. ORTIQUE: May I make an announcement, Mr. Chairman?

MR. CRAMTON: Yes.

MR. ORTIQUE: I have been asked by Gayland Brown to announce publicly that a group of local people have gotten together -- people connected with the New Orleans Legal Services Corporation -- and we are prepared to entertain all of you at a cocktail party at 226 Carondelet Street, #605, at 2:00 o'clock, which is the headquarters of the

NOLAC here in New Orleans.

no matter what.

We really wanted to hold it in a hotel, but some of the people connected with NOLAC insist that you come and see where they operate each day.

That is within walking distance of the Rault Holiday Inn Superdome where most of you are staying. It is also within walking distance of here.

It is at 226 Carondelet Street, Room 605. It is tomorrow at 2:00 o'clock and given especially for members of the Board of the Corporation and senior staff people.

MR. THURMAN: Even if we are in session here?

MR. ORTIQUE: I am sure that the Chairman knows that we have to be out of this building by noon tomorrow,

MR. BROUGHTON: Mr. Chairman?

MR. CRAMTON: Mr. Broughton?

MR. BROUGHTON: On this report there is still not a feeling among the Advisory Councils -- there is still some uncertainty about their role.

If that be so, what can be done to alleviate that? I detect that in some members I have met in North Carolina, including the Chairman.

MR. EHRLICH: We can be in touch with the Regional Directors personally or by letter to be sure that they are personally aware about the kinds of things that we hope will

be going on. I think that it is now a good idea that in view of the fact that there are almost all in place, or virtually so, and that we ought to do some work in that area.

MR. CRAMTON: I have the impression that one of the things that has happened is that the people who were appointed had an expectation of a larger role.

Then when they met, they discovered that the statute provides for a very limited role. They are somewhat disillusioned and disappointed.

To some extent it is inevitable and a problem that we anticipated. We do not know what to do about it because the statute does envision quite a limited role.

Is that your feeling?

MR. EHRLICH: Yes, that is very fair.

MR. ORTIQUE: But the statute intended -- the drafters intended that be done. I believe it was to satisfy the bar associations who wanted to have something local that they could use as a mechanism to get to this Corporation and the Board.

MR. EHRLICH: I see.

MR. ORTIQUE: If we do a good job, their role will become increasingly diminished.

MR. EHRLICH: We will be helped by receiving their annual reports.

That concludes my report, Mr. Chairman.

MR. CRAMTON: We are now so close to the adjournment time that I am not sure that we ought not to just go ahead.

MR. BROUGHTON: I think the Board would welcome a short break.

MR. CRAMTON: Do we have time for two short reports?

MR. KUTAK: I have an introduction which will last

(Laughter.)

quite a long time.

MR. CRAMTON: We are going to go ahead because it seems as though the lunch has not arrived, in any event.

We are now ready for the report of the Committee on Regulations and I call on Mr. Kutak.

## PRESENTATION OF ROBERT KUTAK

MR. KUTAK: Thank you.

MR. THURMAN: Lunch will be here in 4 minutes.

(Laughter.)

MR. KUTAK: Thank you, Mr. Chairman. Before the Board are three regulations for your consideration.

The first regulation is 1606 dealing with procedures governing applications for and denial of refunding. That is a rather complicated and extensive regulation. In order of priorities, I recommend that it be taken up last.

I would ask the Board, really, to turn first of

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all to the second of the three regulations, which is the regulation on disclosure of information.

This is Regulation 1619.

Before we do that, I would like to remind the Board and indeed remind the audience again of the procedures that your Board goes through in connection with these regulations.

We take the procedure quite seriously and perhaps simply to spread on the record the mechanics of it is an idle parade of familiar knowledge, but one that nevertheless, I think is important to recognize.

Your Committee on Rules and Regulations did meet in Washington, D.C. this month, specifically on January 4th, and had a full day of discussion with respect to these regulations.

Not only did we meet among ourselves and with General Counsel and her staff, in light of the earlier conversation, I will stress "her".

But we had some very substantial input from what I finally -- and have grown very affectionately towards in their year and a half we have worked -- the amicus curiae -- our steady and reliable Counsel from PAG and from the Client's Community, and indeed from NLADA.

In fact, the only voice that we have not heard regularly from, really, has been the standing committee of

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the bar association, whose various distinguished chairman is among us this morning.

I cannot stress how important that participation has been to us. It has been enormously informative and constructive and as you will be able to see very shortly, the impact not only from that physical and intellectual contact, but from the comments and the substantive observations that have been given, do help shape the thinking and to help influence the results of our recommendations to you.

Not least of all, however, would I like to observe that we had with us our-Chairman, Roger, and our President;

Tom, who, if nothing else, kept me on the straight and narrow path and got that day's hearing done in the day that it was scheduled and not in the two or three days that it very well could have taken had I been left to my own devices.

So I would like to note at least for the general public's information the fact that what you are going to now hear may seem summary to you in scope, but indeed, is simply the distillation of a very substantial amount of consideration by your committee and the result of a very substantial amount of reflection on the reports and comments and advice and letters which have been received.

Turning now with that background to Section 1619, the regulation on disclosure of information, you have before

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you a brief policy memorandum. This memorandum informs you that here we have found ourselves in a situation of over-reach.

We thought that in effect the nature of disclosure which would be applicable and very relevant for the Board seemed, at first glance, to be applicable and relevant to the programs out in the field.

But we did not appreciate at the time the distinction that made very substantial differences between the level of operation of your Corporation and the level of operation of the programs.

The programs indeed are -- and I may not be using words of art -- when I say programs I mean recipients.

Those programs out in the field are law offices.

We found, first of all, that those law offices found themselves to be whip-sawed by the pending regulation and indeed
that the proposed regulation was being used as a means of
discovery.

It is an unfair position to put the programs into and really it was an abuse of that process.

Very frankly we also found that there was an overreach of the regulation on another basis in that frankly
many people who could have gotten and needed that information could well have gotten it from the Corporation itself.

Therefore, the sum and substance of our recommendation

to you, the members of the Board, is to pull back from

Section 1619 and to require disclosure where we feel disclosure indeed is relevant, but to give the public who needs disclosure, if it is not otherwise available, to them from the recipient, a recourse, which, of course, would be referral to the Corporation.

a better tailored regulation and one which recognizes the distinctions between the recipients who ought to be protected as litigants and law firms, from that of the Corporation, which, of course, is that more of a governing body that needs purely and continually to be working, if you please, in this.

We have devised a regulation which allows the policy to be articulated and the exemptions to be recognized and the relief to be granted by referral to the Corporation if it cannot be given directly by the recipient.

I move the adoption of that regulation.

MR. MONTEJANO: Seconded.

MR. CRAMTON: You have heard the motion and the second. Is there any discussion?

MR. STOPHEL: Mr. Chairman?

MR. CRAMTON: Mr. Stophel?

MR. STOPHEL: Has this been published?

MR. CRAMTON: Has this been published for notice

and comment?

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MR. KUTAK: We have that process. We have already published them for that purpose.

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MR. CRAMTON: It is effective 30 days.

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MR. KUTAK: I move that the technical formula would

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be to approve for publication, effective upon 30 days.

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MR. CRAMTON: Effective after 30 days after publi-

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cation?

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MR. KUTAK: Exactly.

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MR. STOPHEL: Are you asking for the same authority

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that you have asked in other cases for making changes?

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MR. KUTAK: No, sir. We have had our cycle of

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publication for comment. We have received very helpful

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comments and we have revised, as a matter of fact, the

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regulation in light of that. We now move the adoption.

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MR. MONTEJANO: Seconded.

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MR. STOPHEL: Can we sustain keeping out the per-

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sonnel rules and practices?

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MS. DANIEL: The Legal Services Corporation Act

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does not apply the Freedom of Information Act to the programs,

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so we are not required to impose any disclosure requirements

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whatsoever.

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The policy disclosure that this regulation would

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impose is one that would just insure that matters of general

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interest, including the Act and rules and regulations, and

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those procedures that our regulation require the recipients to adopt, are currently available to the public.

MR. STOPHEL: Thank you.

MR. CRAMTON: I suggest several technical things. First of all, in paragraph (a) in 1619.3, paragraph (a) should be deleted because there is no (b).

If you are going to use (a)'s, then you should have (b)'s.

MR. KUTAK: Right.

MR. CRAMTON: I have suggested the addition of the word "procedures" after the word policies in the third line of .2.

So it would read, "policies procedures and guidelines".

I assume it is covered in policies, but there are a number of things on which programs are required to have written procedures, such as class actions and so on. I think it ought to be crystal clear that a member of the public is entitled to see those.

MR. KUTAK: Particularly in light of Mr. Newman's comments earlier this morning.

MR. CRAMTON: And on .4, it seems that the recipient should not make the determination as to whether or not the Corporation is required, under the Freedom of Information Act, to turn over certain information.

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It ought to read that the "Corporation may be required to disclose" -- and then in the next to the last line, it should say --

MR. BROUGHTON: Are you saying may be required instead is is required?

MR. CRAMTON: Yes, exactly, that the Corporation may be required rather than is required.

Then in the next to the last line, say instead of "shall either provide the information" -- "shall inform the person" rather than tell the person how to request -- not obtain.

We do not know if the person can obtain it, but rather to request it from the Corporation.

MR. KUTAK: Yes.

MR. CRAMTON: I wonder myself whether we should not go a little further and instead of saying "tell or inform" we should use the word "assist".

That would place the obligation on the program to provide some help, not just saying, "Write to the Corporation.".

But apparently programs are worried they might be hassled a little too much. I would favor placing that requirement on them.

MR. KUTAK: There has to be give and take here.

I would urge that a much better choice of words be "tell"

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MR. CRAMTON: Inform then tell?

(Laughter.)

MR. KUTAK: Yes. Inform, then tell.

But we ought to keep it in the spirit of the working relationship. I would normally yield to any choice of words, but on this one I would prefer to use the word "inform" rather than assist".

I would accept -- and Rudy, with your consent --I would adopt all of those changes.

MR. CRAMTON: We substitute "may be" for is in the second line and "inform" for tell and "request" for obtain. Also likewise delete (a) and add the word "procedures" after the word policies.

Is there any discussion?

MR. THURMAN: Further, Bob, I would like to ask that under .3 here, you have carved out quite a block of exemptions, have you not?

MR. KUTAK: Yes, sir.

MR. THURMAN: I suppose you spent a good deal of time on that?

MR. KUTAK: Yes, we did. What we are finding -and the reason why is that we have been finding, as was earlier noted, that there had been abuse of process, frankly, by adversaries respecting the recipients and we really do

not think we ought to be putting them in that posture of finding this regulation a means of exposure, if they want to litigate.

MR. THURMAN: When you say any information -- when the client comes in, then there seems to be a race to serve. That would be information. Would that be information that would be sought and could they obtain it?

Do you mean that literally? Any information?

MR. STOPHEL: That is the client's privilege, is

it not? Whatever comes to the attorney from his client has
to be protected.

MR. THURMAN: Not everything.

MR STOPHEL: Unless he waives he.

MS. DANIEL: Yes.

MR. ORTIQUE: Really I suppose we are talking about an attorney and they use the word recipient there.

MR. EHRLICH: I have two points. One is that nothing in this part should require --

MR. ORTIQUE: I think we should say attorney.

MR. STOPHEL: I do not think that should have to disclose anything that appears on the sheet that the person fills out when they come in to establish a right to receive services, for example.

From that point on, anything he furnishes that program should not have to be disclosed. We ought not to require

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the program to disclose it. If the program receives something that it feels should be disclosed, then that is a policy they can make.

MR. BROUGHTON: Is not the thrust of this kind of thing -- this puts the program in a position comparable to the normal rules of discovery at Federal, state, and local courts but not beyond that.

What Glenn is talking about would not be required to be delivered.

MR. KUTAK: Required is the word. That is the key word. I hope they have their heads screwed on right and if somebody comes in with a fair and reasonable and legitimate request, then the client -- sorry, the recipient, does not take a likewise adversarial position and say "Don't bother us and go away.".

They should not consider themselves anything other than a truly public interest law firm trying to help the community.

If somebody is trying to trip up the recipient, and trying to find ways in which they are trying to make a case against them for violating the Act or our regulations, then these people should not be made to involve themselves in that kind of abuse of the program.

MR. THURMAN: I am not sure that you can really delineate this any more carefully than you have done. I

have no objection.

MR. THURMAN: You cannot avoid them.

MR. ORTIQUE: Right.

MR. KUTAK: I hope there is no ambiguity here, but I hope there is also a spirit that does come through here that what we do want is to avoid abuse.

We do not mean, however, to create a shield. If they can, and it is consistent with ethical and community sense of responsibility to do so, then they ought to do so.

MR. BROUGHTON: You cannot write anything in here that would run counter to an adversary situation that a court may ultimately decide.

MR. CRAMTON: Whether it has to do with deposition and discovery on adversary procedure -- this is the Freedom of Information.

MR. KUTAK: In our purpose section, we treat it very carefully. We have 1619.1, which is a section we focus a great deal on.

It is to facilitate disclosure and not really to discourage public information where it is legitimate.

MR. ORTIQUE: I think you have done about the best that could be done. I do not agree with you, Bob, however, and I think there are some ambiguities inherent in this type of regulation.

1 MR. KUTAK: I admit to none. (Laughter.) 3 MR. ORTIQUE: I would go along with this, because I think, number one, that the fact that Bob has come back to 4 us with this, indicates that these regulations are not im-5 6 bedded in concrete. 7 I think that is always good. Secondly, if the people find that this regulation is not doing the job that they really want it to do, and should be doing, then we will 9 hear about it and we can do something about it later. 10 11 MR. KUTAK: Yes, I will make another reference on that, Revius. We will come back with an omnibus set of 12 regulations, once we have the whole process finished. 13 14 I am sure that once we begin to match up and uniformly draft for style as well as substance, we will find 15 16 these things out. 17 MR. ORTIQUE: Sure. 18 MR. KUTAK: Any other questions from my colleagues? 19 (No response.) 20 MR. THURMAN: Do we want a motion on this? 21 MR. CRAMTON: The motion has been made by Mr. Kutak and seconded by Mr. Montejano. 22 MR. ORTIQUE: I call for the question. 23 MR. CRAMTON: We are ready to vote if there is no further discussion. 25

(No response.)

MR. CRAMTON: Are you prepared for the question?

(No response.)

MR. CRAMTON: All those in favor of the adoption of the regulation, please say aye.

(Ayes.)

MR. CRAMTON: Those opposed?

(No response.)

MR. CRAMTON: The regulation is unanimously adopted by the Board by voice vote.

It will be published in the Federal Register and will become effective 30 days after publication.

We are going to adjourn for lunch, but before we do, I want to consult with the General Counsel just for a second.

(Whereupon, the Chairman consulted with the General Counsel.)

MR. KUTAK: When we come back, I would like to go to 1621 as the next one, which only buttresses the point that Revius Ortique just made, which is that I have given you alternative forms of the regulation.

MR. CRAMTON: It has been suggested by members of the Board that the Board should hold an Executive Session during a portion of the lunch break.

I am asked whether or not there is a motion to do

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